review period. Failure to comply with this requirement could result in the Department's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of double antidumping duties.

We are issuing and publishing these results in accordance with sections 751(a)(1) and 777(i)(1) of the Act and 19 CFR 351.213.

Dated: March 31, 2015.

#### Paul Piquado,

Assistant Secretary for Enforcement and Compliance.

#### Appendix I

# List of Topics Discussed in the Preliminary **Decision** Memorandum

- 1. Summary
- 2. Background
- 3. Scope of the Order
- 4. Discussion of the Methodology
- 5. Bona Fides Inquiry
- 6. Non-Market Economy Country Status
- 7. Separate Rates Determination
- A. Absence of *De Jure* Control
- B. Absence of *De Facto* Control
- 8. The PRC-Wide Entity
- 9. Surrogate Country
  - A. Economic Comparability
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- 12. Factor Valuation Methodology A. ME Prices
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- 15. Recommendation

[FR Doc. 2015-07952 Filed 4-7-15; 8:45 am]

BILLING CODE 3510-DS-P

# DEPARTMENT OF COMMERCE

# International Trade Administration

#### [A-570-909]

# Certain Steel Nails from the People's **Republic of China: Final Results of** Antidumping Duty Administrative Review; 2012-2013

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce. **SUMMARY:** The Department of Commerce ("Department") published the Preliminary Results of the fifth administrative review of certain steel nails ("nails") from the People's Republic of China ("PRC") on

September 30, 2014.1 We gave interested parties an opportunity to comment on the Preliminary Results. Based upon our analysis of the comments and information received, we made changes to the margin calculations for these final results. The final dumping margins are listed below in the "Final Results of the Administrative Review" section of this notice. The period of review ("POR") is August 1, 2012, through July 31, 2013.

DATES: Effective Date: April 8, 2015.

FOR FURTHER INFORMATION CONTACT: Matthew Renkey or Susan Pulongbarit, AD/CVD Operations, Office V, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 14th Street and Constitution Avenue NW., Washington, DC 20230; telephone 202-482–2312 or 202–482–4031, respectively.

# SUPPLEMENTARY INFORMATION:

# Background

The Department published the Preliminary Results on September 30, 2014.<sup>2</sup> On February 9, 2015, we released the sales and factors of production ("FOP") verification reports for Stanley.<sup>3</sup> Between February 12 and February 24, 2015, interested parties submitted case and rebuttal briefs. On January 20, 2015, the Department extended the deadline for the final results to March 30, 2015.<sup>4</sup>

#### Scope of the Order

The merchandise covered by the order includes certain steel nails having a shaft length up to 12 inches. Certain

<sup>2</sup> See Preliminary Results.

<sup>3</sup> The Stanley Works (Langfang) Fastening Systems Co., Ltd. and Stanley Black & Decker, Inc. (collectively "Stanley"); see the memoranda to the file "Verification of the Questionnaire Responses of Stanley Black & Decker, Inc. ("SBD") in the 2012-2013 Antidumping Duty Review of Certain Steel Nails from the People's Republic of China (''PRC'')," and Verification of the Questionnaire Responses of The Stanley Works (Langfang) Fastening Systems Co., Ltd. ("Stanley Langfang") in the 2012–2013 Antidumping Duty Review of Certain Steel Nails from the People's Republic of China ("PRC"), both dated February 9, 2015.

<sup>4</sup> See Memorandum to Gary Taverman, Associate Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations, through James C. Doyle, Director, Office V, Antidumping and Countervailing Duty Operations from Matthew Renkey, Senior International Trade Compliance Analyst, Office V, Antidumping and Countervailing Duty Operations regarding Certain Steel Nails from the People's Republic of China: Extension of Deadline for Final Results of Antidumping Duty Administrative Review, dated January 20, 2015.

steel nails subject to the order are currently classified under the Harmonized Tariff Schedule of the United States ("HTSUS") subheadings 7317.00.55, 7317.00.65, 7317.00.75, and 7907.00.6000.<sup>5</sup> While the HTSUS subheadings are provided for convenience and customs purposes, the written description of the scope of the order is dispositive.<sup>6</sup>

#### Analysis of Comments Received

All issues raised in the case and rebuttal briefs by parties in this review are addressed in the Issues and Decision Memorandum. A list of the issues which parties raised is attached to this notice as an appendix. The Issues and Decision Memorandum is a public document and is on file in the Central Records Unit ("CRU"), Room 7046 of the main Department of Commerce building, as well as electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System ("ACCESS").7 ACCESS is available to registered users at http://access.trade.gov and in the CRU. In addition, a complete version of the Issues and Decision Memorandum can be accessed directly on the Internet at http://enforcement.trade.gov/frn/ index.html. The signed Issues and Decision Memorandum and the electronic version of the Issues and Decision Memorandum are identical in content.

## **Changes Since the Preliminary Results**

Based on a review of the record and comments received from interested parties regarding our Preliminary Results, and for the reasons explained in the Issues and Decision Memorandum, we revised the margin calculation for Stanley. Accordingly, for the final results, the Department has updated the margin to be assigned to companies

<sup>6</sup> See "Certain Steel Nails from the People's Republic of China: Issues and Decision Memorandum for the Final Results of the Fifth Antidumping Duty Administrative Review," dated concurrently with and hereby adopted by this notice ("Issues and Decision Memorandum"), for a complete description of the Scope of the Order.

<sup>7</sup> On November 24, 2014, Enforcement and Compliance changed the name of its centralized electronic service system to ACCESS. The Web site location was changed from http://iaaccess.trade.gov to http://access.trade.gov. The Final Rule changing the references to the centralized electronic service system to ACCESS in the Department's regulations can be found at 79 FR 69046 (November 20, 2014).

<sup>&</sup>lt;sup>1</sup> See Certain Steel from the People's Republic of China: Preliminary Results of the Antidumping Duty Administrative Review; 2012–2013, 79 FR 58744 (September 30, 2014) ("Preliminary Results"), and accompanying Preliminary Decision Memorandum.

<sup>&</sup>lt;sup>5</sup> The Department recently added the Harmonized Tariff Schedule category 7907.00.6000, "Other articles of zinc: Other," to the language of the Order. See Memorandum to Gary Taverman, Senior Advisor for Antidumping and Countervailing Duty Operations, through James C. Doyle, Director, Office 9, Antidumping and Countervailing Duty Operations, regarding "Certain Steel Nails from the People's Republic of China: Cobra Anchors Co. Ltd. Final Scope Ruling," dated September 19, 2013.

eligible for a separate rate as the weighted average of the revised calculated margins of the mandatory respondents.<sup>8</sup> The Surrogate Values Memo contains further explanation of our changes to the surrogate values selected for Stanley's and Xi'an Metals & Minerals Import & Export Co. Ltd.'s ("Xi'an Metals") factors of production.<sup>9</sup>

# **Final Determination of No Shipments**

In the *Preliminary Results*, the Department preliminarily determined that Besco Machinery Industry (Zhejiang) Co., Ltd., Certified Products International Inc. ("CPI"), Hebei Cangzhou New Century Foreign Trade Co., Ltd. ("New Century"), Huanghua Xionghua Hardware Products Co., Ltd., Jining Huarong Hardware Products Co., Ltd., Shandong Oriental Cherry

Hardware Import & Export Co., Ltd., Shanghai Jade Shuttle Hardware Tools Co., Ltd., Shanghai Tengyu Hardware Tools Co., Ltd., Tianjin Jinchi Metal Products Co., Ltd., and Zhejiang Gem-Chun Hardware Accessory Co., Ltd. did not have any reviewable transactions during the POR.<sup>10</sup> Consistent with the Department's refinement to its assessment practice in non-market economy ("NME") cases, we completed the review with respect to the abovenamed companies.<sup>11</sup> With respect to New Century, we obtained information from CBP indicating that it had reviewable transactions during the POR, which contradicts its no-shipment certification. Consequently, the Department is now treating New Century as part of the PRC-wide entity for the final results. For a full discussion of our findings and determination with respect to New Century, *see* the Issues and Decision Memorandum at Comment 10. Based on the certifications submitted by the remaining aforementioned companies, and our analysis of CBP information, we continue to determine that these companies did not have any reviewable transactions during the POR. As noted in the "Assessment Rates" section below, the Department intends to issue appropriate instructions to CBP for the above-named companies based on the final results of the review.

## **Final Results of the Review**

The weighted-average dumping margins for the final results of this administrative review are as follows: <sup>12</sup> <sup>13</sup>

Exporter	Weighted- average margin (percent)
Stanley	13.19
Xi'an Metals	72.52
Chileh Yung Metal Ind. Corp	16.62
Dezhou Hualude Hardware Products Co., Ltd	16.62
Huanghua Jinhai Hardware Products Co. Ltd	16.62
Nanjing Yuechang Hardware Co., Ltd	16.62
Qingdao D&L Group Ltd	16.62
Qingdao JISCO Co., Ltd	16.62
SDC International Aust. PTY. LTD	16.62
Shandong Dinglong Import & Export Co., Ltd	16.62
Shandong Oriental Cherry Hardware Group Co., Ltd <sup>12</sup>	16.62
Shanghai Curvet Hardware Products Co., Ltd	16.62
Shanghai Yueda Nails Industry Co., Ltd	16.62
Shanxi Hairui Trade Co., Ltd	16.62
Shanxi Pioneer Hardware Industrial Co., Ltd	16.62
Shanxi Tianli Industries Co., Ltd	16.62
S-Mart (Tianjin) Technology Development Co., Ltd	16.62
Suntec Industries Co., LTD	16.62
Tianjin Jinghai County Hongli Industry and Business Co., Ltd	16.62
Tianjin Lianda Group Co., Ltd	16.62
Tianjin Universal Machinery Imp. & Exp. Corporation	16.62
Tianjin Zhonglian Metals Ware Co., Ltd	16.62
PRC-Wide Entity <sup>13</sup>	118.04

# Disclosure

The Department will disclose calculations performed for these final results to the parties within five days of the date of publication of this notice, in accordance with section 351.224(b) of the Department's regulations.

<sup>10</sup> See Preliminary Results. In those Preliminary Results, Jining Huarong Hardware Products Co.,

### Assessment Rates

Pursuant to section 751(a)(2)(A) of the Tariff Act of 1930, as amended ("the Act") and 19 CFR 351.212(b), the Department will determine, and CBP shall assess, antidumping duties on all appropriate entries of subject

<sup>11</sup> See Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties, 76 FR 65694, 65694–65695 (October 24, 2011). merchandise in accordance with the final results of this review. The Department intends to issue appropriate assessment instructions directly to CBP 15 days after publication of the final results of this administrative review.

<sup>&</sup>lt;sup>8</sup> See Preliminary Results.

<sup>&</sup>lt;sup>9</sup> See Memorandum to the File, through Scot T. Fullerton, Program Manager, Office V, Enforcement and Compliance, from Susan Pulongbarit, Senior International Trade Analyst, Office V, Enforcement and Compliance, regarding Fifth Antidumping Administrative Review of Certain Steel Nails from the People's Republic of China: Surrogate Values for the Final Results, dated concurrently with and hereby adopted by this notice (Surrogate Values Memo).

Ltd. and Shandong Oriental Cherry Hardware Import & Export Co., Ltd. were inadvertently identified as part of the PRC-wide entity instead of companies reporting no shipments during the POR in the appendix to the Preliminary Decision Memorandum. We are correcting this error for the final results. *See* the Issues and Decision Memorandum at "Additional Correction of Clerical Errors."

<sup>&</sup>lt;sup>12</sup> In the *Preliminary Results*, the Department inadvertently excluded Shandong Oriental Cherry Hardware Group Co., Ltd., in identifying companies establishing eligibility for a separate rate. We are correcting this error for the final results. *See* the Issues and Decision Memorandum at "Additional Correction of Clerical Errors."

<sup>&</sup>lt;sup>13</sup> The PRC-wide entity now includes New Century. *See* Appendix to the Issues and Decision Memorandum accompanying this notice for a list of the companies receiving the PRC-wide rate.

For assessment purposes, where the respondent reported reliable entered values, we calculated importer (or customer)-specific assessment rates for merchandise subject to this review. We will continue to direct CBP to assess importer-specific assessment rates based on the resulting per-unit (*i.e.*, per kilogram (kg)) rates by the weight in kgs of each entry of the subject merchandise during the POR. Specifically, we calculated importer-specific duty assessment rates on a per-unit rate basis by dividing the total dumping margins (calculated as the difference between normal value and export price, or constructed export price) for each importer by the total sales quantity of subject merchandise sold to that importer during the POR.<sup>14</sup> If an importer (or customer)-specific assessment rate is de minimis (i.e., less than 0.50 percent), the Department will instruct CBP to assess that importer (or customer's) entries of subject merchandise without regard to antidumping duties, in accordance with 19 CFR 351.106(c)(2).

The Department announced a refinement to its assessment practice in NME cases. Pursuant to this refinement in practice, for entries that were not reported in the U.S. sales databases submitted by companies individually examined during this review, the Department will instruct CBP to liquidate such entries at the PRC-wide rate. In addition, if the Department determines that an exporter had no shipments of the subject merchandise, any suspended entries that entered under that exporter's case number will be liquidated at the PRC-wide rate.<sup>15</sup>

The Department determines that Besco Machinery Industry (Zhejiang) Co., Ltd., Certified Products International Inc. ("CPI"), Huanghua Xionghua Hardware Products Co., Ltd., Jining Huarong Hardware Products Co., Ltd., Shandong Oriental Cherry Hardware Import & Export Co., Ltd. ("Oriental Cherry"), Shanghai Jade Shuttle Hardware Tools Co., Ltd., Shanghai Tengyu Hardware Tools Co., Ltd., Tianjin Jinchi Metal Products Co., Ltd., and Zhejiang Gem-Chun Hardware Accessory Co., Ltd. did not have any reviewable transactions during the POR. As a result, any suspended entries that entered under these exporters' case numbers (i.e., at that exporter's rate) will be liquidated at the PRC-wide rate.

## **Cash Deposit Requirements**

The following cash deposit requirements will be effective upon publication of the final results of this administrative review for all shipments of the subject merchandise entered, or withdrawn from warehouse, for consumption on or after the publication date, as provided for by section 751(a)(2)(C) of the Act: (1) For the exporters listed above, the cash deposit rate will be the rate established in the final results of review (except, if the rate is zero or *de minimis, i.e.,* less than 0.5 percent, a zero cash deposit rate will be required for that company); (2) for previously investigated or reviewed PRC and non-PRC exporters not listed above that have separate rates, the cash deposit rate will continue to be the exporter-specific rate published for the most recent period; (3) for all PRC exporters of subject merchandise which have not been found to be entitled to a separate rate, the cash deposit rate will be the PRC-wide rate of 118.04 percent; and (4) for all non-PRC exporters of subject merchandise which have not received their own rate, the cash deposit rate will be the rate applicable to the PRC exporters that supplied that non-PRC exporter. The deposit requirements, when imposed, shall remain in effect until further notice.

# Notification to Importers Regarding the Reimbursement of Duties

This notice also serves as a final reminder to importers of their responsibility under 19 CFR 351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this POR. Failure to comply with this requirement could result in the Department's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of doubled antidumping duties.

# Notification Regarding Administrative Protective Order

This notice also serves as a reminder to parties subject to administrative protective order ("APO") of their responsibility concerning the return or destruction of proprietary information disclosed under APO in accordance with 19 CFR 351.305, which continues to govern business proprietary information in this segment of the proceeding. Timely written notification of the return or destruction of APO materials, or conversion to judicial protective order, is hereby requested. Failure to comply with the regulations and terms of an APO is a violation which is subject to sanction.

We are issuing and publishing these administrative reviews and notice in accordance with sections 751(a)(l) and 777(i) of the Act.

Dated: March 30, 2015.

#### Paul Piquado,

Assistant Secretary for Enforcement and Compliance.

# Appendix

List of Topics Discussed in the Issues and Decision Memorandum

Summary

# Background

- Scope of the Order
- Discussion of the Issues
- Comment 1: Selection of the Surrogate Country
- Comment 2: Steel Wire Rod SV Source
- Comment 3: Which HTS Categories to Use for the SV for Steel Wire Rod
- Comment 4: Treatment of Two Labor-Related Line Items in the Financial Ratio Calculations
- Comment 5: Brokerage and Handling
- Comment 6: Letter of Credit Adjustment
- Comment 7: Consideration of an Alternative Comparison Method in Administrative Reviews
- Comment 8: Withdrawal of the Regulatory Provisions Governing Targeted Dumping in Less-than-Fair-Value Investigations
- Comment 9: Application of the Differential Pricing Analysis
- Comment 10: Hebei Cangzhou New Century Foreign Trade Co., Ltd.'s Status as a No Shipments Company
- Comment 11: Correction of a Clerical Error in Not Listing Tianjin Lianda as a Separate Rate Company
- Comment 12: SV for Stanley's Plastic Beads
- Comment 13: SV for Stanley's Chromate, Chromium Trioxide
- Comment 14: SV for Stanley's Thermal Transfer Ribbon
- Comment 15: Use of Customer Code or Common Customer Code in the Cohen's *d* Test to Identify the Purchaser in Stanley's Margin Program
- Comment 16: Stanley's Use of Steam and Gasoline
- Comment 17: Scrap Offset for Stanley's Toller A
- Comment 18: Scrap Offset for Stanley's Toller B
- Comment 19: Correction of a Ministerial Error Pertaining to Freight Revenue in Stanley's Margin Calculation Program
- Comment 20: Usage Rates for Three Chemical Inputs Used by Toller A in the Pickling and Phosphating Process

Recommendation

[FR Doc. 2015-08101 Filed 4-7-15; 8:45 am]

BILLING CODE 3510-DS-P

<sup>14</sup> See 19 CFR 351.212(b)(1).

<sup>&</sup>lt;sup>15</sup> See Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties, 76 FR 65694 (October 24, 2011); see also Preliminary Decision Memorandum, at 4–5.