

7 of the Occupational Safety and Health Act of 1970 (U.S.C. 656), the Federal Advisory Committee Act (5 U.S.C. App. 2); 29 CFR Part 1912a; 41 CFR Part 102-3; and Secretary of Labor's Order No. 1-2012 (77 FR 3912 1/25/2012).

Signed at Washington, DC, on October 17, 2012.

David Michaels,

Assistant Secretary of Labor for Occupational Safety and Health.

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BILLING CODE 4510-26-P

LEGAL SERVICES CORPORATION

Notice of Intent to Award—Grant Awards for the Provision of Civil Legal Services to Eligible Low-Income Clients Beginning January 1, 2013

AGENCY: Legal Services Corporation.

ACTION: Announcement of intention to make FY 2013 Competitive Grant Awards.

SUMMARY: The Legal Services Corporation (LSC) hereby announces its intention to award grants and contracts to provide economical and effective delivery of high quality civil legal services to eligible low-income clients, beginning January 1, 2013.

DATES: All comments and recommendations must be received on or before the close of business on November 21, 2012.

ADDRESSES: Legal Services Corporation—Competitive Grants, Legal Services Corporation, 3333 K Street NW., Third Floor, Washington, DC 20007.

FOR FURTHER INFORMATION CONTACT:

Reginald Haley, Office of Program Performance, at (202) 295-1545, or haleyr@lsc.gov.

SUPPLEMENTARY INFORMATION: Pursuant to LSC's announcement of funding availability on April 2, 2012 (77 FR 19738), and Grant Renewal applications due beginning June 4, 2012, LSC intends to award funds to provide civil legal services in the indicated service areas. Applicants for each service area are listed below. Amounts are annualized, based on the FY2013 Continuing Resolution, and are subject to change.

State and service area	Name of applicant organization	Estimated annualized 2013 funding amount
Alabama:		
AL-4	Legal Services Alabama, Inc	\$6,074,541
MAL	Texas RioGrande Legal Aid, Inc	31,110
Alaska:		
AK-1	Alaska Legal Services Corporation	703,234
NAK-1	Alaska Legal Services Corporation	512,474
Arizona:		
AZ-2	DNA-Peoples Legal Services, Inc	510,311
AZ-3	Community Legal Services, Inc	3,683,417
AZ-5	Southern Arizona Legal Aid, Inc	1,776,541
MAZ	Community Legal Services, Inc	140,384
NAZ-5	DNA-Peoples Legal Services, Inc	2,472,711
NAZ-6	Southern Arizona Legal Aid, Inc	604,011
Arkansas:		
MAR	Texas RioGrande Legal Aid, Inc	74,736
AR-6	Legal Aid of Arkansas, Inc	1,414,801
AR-7	Center for Arkansas Legal Services	2,111,920
California:		
MCA	California Rural Legal Assistance, Inc	2,496,051
CA-1	California Indian Legal Services, Inc	32,124
CA-12	Inland Counties Legal Services, Inc	3,965,411
CA-14	Legal Aid Society of San Diego, Inc	2,772,954
CA-19	Legal Aid Society of Orange County, Inc	3,873,069
CA-2	Greater Bakersfield Legal Assistance, Inc	892,465
CA-26	Central California Legal Services	2,792,169
CA-27	Legal Services of Northern California, Inc	3,450,168
CA-28	Bay Area Legal Aid	4,067,356
CA-29	Legal Aid Foundation of Los Angeles	7,711,494
CA-30	Neighborhood Legal Services of Los Angeles County	4,555,111
CA-31	California Rural Legal Assistance, Inc	4,552,084
NCA-1	California Indian Legal Services, Inc	837,189
Colorado:		
NCO-1	Colorado Legal Services	91,003
CO-6	Colorado Legal Services	3,261,399
MCO	Colorado Legal Services	140,428
Connecticut:		
CT-1	Statewide Legal Services of Connecticut, Inc	2,253,994
NCT-1	Pine Tree Legal Assistance, Inc	14,834
Delaware:		
DE-1	Legal Services Corporation of Delaware, Inc	587,889
MDE	Legal Aid Bureau, Inc	23,475
District of Columbia:		
DC-1	Neighborhood Legal Services Program of the District of Columbia	957,701
Florida:		
MFL	Florida Rural Legal Services, Inc	849,188
FL-13	Legal Services of North Florida, Inc	1,378,426
FL-14*	Three Rivers Legal Services, Inc	1,697,808

State and service area	Name of applicant organization	Estimated annualized 2013 funding amount
FL-14 *	Jacksonville Area Legal Aid	1,697,808
FL-15	Community Legal Services of Mid-Florida, Inc	2,930,708
FL-16	Bay Area Legal Services, Inc	2,486,719
FL-17	Florida Rural Legal Services, Inc	2,617,954
FL-18	Coast to Coast Legal Aid of South Florida, Inc	1,760,212
FL-5	Legal Services of Greater Miami, Inc	3,356,943
Georgia:		
GA-1	Atlanta Legal Aid Society, Inc	2,448,647
GA-2	Georgia Legal Services Program	6,222,334
MGA	Georgia Legal Services Program	370,714
Guam:		
GU-1	Guam Legal Services Corporation	304,296
Hawaii:		
HI-1	Legal Aid Society of Hawaii	1,315,760
NHI-1	Legal Aid Society of Hawaii	217,062
Idaho:		
NID-1	Idaho Legal Aid Services, Inc	61,563
MID	Idaho Legal Aid Services, Inc	176,733
ID-1	Idaho Legal Aid Services, Inc	1,124,098
Illinois:		
IL-3	Land of Lincoln Legal Assistance Foundation, Inc	2,340,475
IL-6	Legal Assistance Foundation of Metropolitan Chicago	6,109,447
IL-7	Prairie State Legal Services, Inc	2,613,686
MIL	Legal Assistance Foundation of Metropolitan Chicago	236,032
Indiana:		
MIN	Indiana Legal Services, Inc	107,508
IN-5	Indiana Legal Services, Inc	4,785,816
Iowa:		
MIA	Iowa Legal Aid	35,676
IA-3	Iowa Legal Aid	2,220,897
Kansas:		
KS-1	Kansas Legal Services, Inc	2,255,008
Kentucky:		
KY-10	Legal Aid of the Bluegrass	1,200,276
KY-2	Legal Aid Society	1,114,127
KY-5	Appalachian Research and Defense Fund of Kentucky	1,922,620
KY-9	Kentucky Legal Aid	1,154,927
MKY	Texas RioGrande Legal Aid, Inc	40,241
Louisiana:		
MLA	Texas RioGrande Legal Aid, Inc	26,037
LA-1	Southeast Louisiana Legal Services Corporation	1,339,952
LA-10	Acadiana Legal Service Corporation	1,897,990
LA-11	Legal Services of North Louisiana, Inc	1,780,783
LA-12	Southeast Louisiana Legal Services Corporation	2,399,188
Maine:		
ME-1	Pine Tree Legal Assistance, Inc	1,117,240
MMX-1	Pine Tree Legal Assistance, Inc	118,090
NME-1	Pine Tree Legal Assistance, Inc	61,077
Maryland:		
MMD	Legal Aid Bureau, Inc	85,966
MD-1	Legal Aid Bureau, Inc	3,750,754
Massachusetts:		
MA-10	Massachusetts Justice Project, Inc	1,426,311
MA-11	Volunteer Lawyers Project of the Boston Bar Association	1,925,401
MA-12	South Coastal Counties Legal Services	863,034
MA-4	Merrimack Valley Legal Services, Inc	784,738
Michigan:		
MMI	Legal Services of South Central Michigan	569,155
MI-12	Legal Services of South Central Michigan	1,208,077
MI-13	Legal Aid and Defender Association, Inc	3,618,049
MI-14	Legal Services of Eastern Michigan	1,295,609
MI-15	Legal Aid of Western Michigan	1,576,553
MI-9	Legal Services of Northern Michigan, Inc	667,654
NMI-1	Michigan Indian Legal Services, Inc	155,991
Micronesia:		
MP-1	Micronesian Legal Services, Inc	1,559,585
Minnesota:		
MN-1	Legal Aid Service of Northeastern Minnesota	395,142
MN-4	Legal Services of Northwest Minnesota Corporation	354,148
MN-5	Southern Minnesota Regional Legal Services, Inc	1,150,913
MN-6	Central Minnesota Legal Services, Inc	1,238,313
MMN	Southern Minnesota Regional Legal Services, Inc	189,179

State and service area	Name of applicant organization	Estimated annualized 2013 funding amount
NMN-1	Anishinabe Legal Services, Inc	226,457
Mississippi:		
MMS	Texas RioGrande Legal Aid, Inc	53,963
MS-10	Mississippi Center for Legal Services	2,842,153
MS-9	North Mississippi Rural Legal Services, Inc	1,897,457
Missouri:		
MO-3	Legal Aid of Western Missouri	1,679,074
MO-4	Legal Services of Eastern Missouri, Inc	1,853,770
MO-5	Mid-Missouri Legal Services Corporation	369,542
MO-7	Legal Services of Southern Missouri	1,599,668
MMO	Legal Aid of Western Missouri	77,028
Montana:		
MMT	Montana Legal Services Association	51,611
MT-1	Montana Legal Services Association	1,071,000
NMT-1	Montana Legal Services Association	150,883
Nebraska:		
NNE-1	Legal Aid of Nebraska	31,323
NE-4	Legal Aid of Nebraska	1,370,502
MNE	Legal Aid of Nebraska	39,978
Nevada:		
NV-1	Nevada Legal Services, Inc	1,798,949
NNV-1	Nevada Legal Services, Inc	126,006
New Hampshire:		
NH-1	Legal Advice & Referral Center, Inc	677,432
New Jersey:		
MNJ	South Jersey Legal Services, Inc	114,093
NJ-12	Ocean-Monmouth Legal Services, Inc	629,591
NJ-15	Legal Services of Northwest Jersey	371,448
NJ-16	South Jersey Legal Services, Inc	1,264,517
NJ-17	Central Jersey Legal Services, Inc	1,032,149
NJ-18	Northeast New Jersey Legal Services Corporation	1,679,687
NJ-8	Essex-Newark Legal Services Project, Inc	1,027,908
New Mexico:		
NM-1	DNA-Peoples Legal Services, Inc	205,245
NM-5	New Mexico Legal Aid	2,589,067
NNM-2	DNA-Peoples Legal Services, Inc	21,527
NNM-4	New Mexico Legal Aid	440,290
MNM	New Mexico Legal Aid	82,581
New York:		
MNY	Legal Aid Society of Mid-New York, Inc	261,728
NY-20	Legal Services of the Hudson Valley	1,691,774
NY-21	Legal Aid Society of Northeastern New York, Inc	1,270,630
NY-22	Legal Aid Society of Mid-New York, Inc	1,665,492
NY-23	Legal Assistance of Western New York, Inc	1,632,641
NY-24	Neighborhood Legal Services, Inc	1,271,312
NY-7	Nassau/Suffolk Law Services Committee, Inc	1,315,209
NY-9	Legal Services NYC	14,437,580
North Carolina:		
MNC	Legal Aid of North Carolina, Inc	506,769
NC-5	Legal Aid of North Carolina, Inc	7,877,863
NNC-1	Legal Aid of North Carolina, Inc	206,809
North Dakota:		
NND-3	Legal Services of North Dakota	255,256
ND-3	Legal Services of North Dakota	532,867
MND	Southern Minnesota Regional Legal Services, Inc	109,598
Ohio:		
MOH	Legal Aid of Western Ohio, Inc	119,104
OH-17	Ohio State Legal Services	1,614,947
OH-18	Legal Aid Society of Greater Cincinnati	1,361,904
OH-20	Community Legal Aid Services, Inc	1,575,704
OH-21	The Legal Aid Society of Cleveland	2,004,781
OH-23	Legal Aid of Western Ohio, Inc	2,356,996
OH-5	Ohio State Legal Services	1,205,647
Oklahoma:		
OK-3	Legal Aid Services of Oklahoma, Inc	4,237,240
MOK	Legal Aid Services of Oklahoma, Inc	59,168
NOK-1	Oklahoma Indian Legal Services, Inc	775,882
Oregon:		
NOR-1	Legal Aid Services of Oregon	174,926
MOR	Legal Aid Services of Oregon	526,693
OR-6	Legal Aid Services of Oregon	2,873,281
Pennsylvania:		

State and service area	Name of applicant organization	Estimated annualized 2013 funding amount
PA-1	Philadelphia Legal Assistance Center	2,901,994
PA-11	Southwestern Pennsylvania Legal Services, Inc	523,806
PA-23	Legal Aid of Southeastern Pennsylvania	1,065,595
PA-24	North Penn Legal Services, Inc	1,699,864
PA-25	MidPenn Legal Services, Inc	2,079,587
PA-26	Northwestern Legal Services	685,889
PA-5	Laurel Legal Services, Inc	720,979
PA-8	Neighborhood Legal Services Association	1,571,558
MPA	Philadelphia Legal Assistance Center	156,713
Puerto Rico:		
MPR	Puerto Rico Legal Services, Inc	274,908
PR-1	Puerto Rico Legal Services, Inc	15,307,505
PR-2	Community Law Office, Inc	324,070
Rhode Island:		
RI-1	Rhode Island Legal Services, Inc	1,052,659
South Carolina	.	
SC-8	South Carolina Legal Services, Inc	4,604,709
MSC	South Carolina Legal Services, Inc	187,028
South Dakota:		
SD-2	East River Legal Services	383,973
SD-4	Dakota Plains Legal Services, Inc	454,781
NSD-1	Dakota Plains Legal Services, Inc	884,772
Tennessee:		
TN-10	Legal Aid Society of Middle Tennessee and the Cumberlands	2,447,029
TN-4	Memphis Area Legal Services, Inc	1,344,167
TN-7	West Tennessee Legal Services, Inc	627,098
TN-9	Legal Aid of East Tennessee	2,053,251
MTN	Texas RioGrande Legal Aid, Inc	59,973
Texas:		
MTX	Texas RioGrande Legal Aid, Inc	1,313,390
TX-13	Lone Star Legal Aid	9,068,623
TX-14	Legal Aid of NorthWest Texas	7,154,969
TX-15	Texas RioGrande Legal Aid, Inc	9,730,051
NTX-1	Texas RioGrande Legal Aid, Inc	29,657
Utah:		
NUT-1	Utah Legal Services, Inc	77,959
UT-1	Utah Legal Services, Inc	1,740,438
MUT	Utah Legal Services, Inc	64,135
Vermont:		
VT-1	Legal Services Law Line of Vermont, Inc	477,801
Virgin Islands:		
VI-1	Legal Services of the Virgin Islands, Inc	305,511
Virginia:		
MVA	Central Virginia Legal Aid Society, Inc	149,130
VA-15	Southwest Virginia Legal Aid Society, Inc	775,869
VA-16	Legal Aid Society of Eastern Virginia	1,340,345
VA-17	Virginia Legal Aid Society, Inc	807,662
VA-18	Central Virginia Legal Aid Society, Inc	952,148
VA-19	Blue Ridge Legal Services, Inc	671,799
VA-20	Legal Services of Northern Virginia, Inc	1,046,116
Washington:		
MWA	Northwest Justice Project	690,166
WA-1	Northwest Justice Project	4,665,705
NWA-1	Northwest Justice Project	269,940
West Virginia:		
WV-5	Legal Aid of West Virginia, Inc	2,761,977
Wisconsin:		
NWI-1	Wisconsin Judicare, Inc	146,993
WI-2	Wisconsin Judicare, Inc	832,974
WI-5	Legal Action of Wisconsin, Inc	3,030,152
MWI	Legal Action of Wisconsin, Inc	86,089
Wyoming:		
NWY-1	Legal Aid of Wyoming, Inc	163,748
WY-4	Legal Aid of Wyoming, Inc	479,087

* Only one grant will be awarded for service area FL-14.

These grants and contracts will be awarded under the authority conferred on LSC by the Legal Services

Corporation Act, as amended. 42 U.S.C. 2996e(a)(1). Awards will be made so that each service area is served,

although no listed organization is guaranteed an award or contract. Grants will become effective and grant funds

will be distributed on or about January 1, 2013.

This notice is issued pursuant to 42 U.S.C. 2996f(f). Comments and recommendations concerning potential grantees are invited, and should be delivered to LSC within thirty (30) days from the date of publication of this notice.

Victor M. Fortuno,

Vice President & General Counsel.

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LIBRARY OF CONGRESS

Copyright Office

[Docket No. 2012-12]

Orphan Works and Mass Digitization

AGENCY: Copyright Office, Library of Congress.

ACTION: Notice of inquiry.

SUMMARY: The U.S. Copyright Office is reviewing the problem of orphan works under U.S. copyright law in continuation of its previous work on the subject and in order to advise Congress as to possible next steps for the United States. The Office has long shared the concern with many in the copyright community that the uncertainty surrounding the ownership status of orphan works does not serve the objectives of the copyright system. For good faith users, orphan works are a frustration, a liability risk, and a major cause of gridlock in the digital marketplace. The issue is not contained to the United States. Indeed, in recent months, the European Commission has adopted measures that would begin to resolve the issue in certain contexts and a number of foreign governments are reviewing or proposing solutions. The Copyright Office seeks comments regarding the current state of play for orphan works. It is interested in what has changed in the legal and business environments during the past few years that might be relevant to a resolution of the problem and what additional legislative, regulatory, or voluntary solutions deserve deliberation. This is a general inquiry and the Office will likely publish additional notices on this topic.

DATES: Comments are due by 5:00 p.m. EST on January 4, 2013. Reply comments are due by 5:00 p.m. EST on February 4, 2013.

ADDRESSES: All comments shall be submitted electronically. A comment page containing a comment form is posted on the Copyright Office Web site

at <http://www.copyright.gov/orphan/comment-submission>. The Web site interface requires commenting parties to complete a form specifying name and organization, as applicable, and to upload comments as an attachment via a browser button. To meet accessibility standards, commenting parties must upload comments in a single file not to exceed six megabytes ("MB") in one of the following formats: the Adobe Portable Document File ("PDF") format that contains searchable, accessible text (not an image); Microsoft Word; WordPerfect; Rich Text Format ("RTF"); or ASCII text file format (not a scanned document). The form and face of the comments must include both the name of the submitter and organization. The Copyright Office will post all comments publicly on the Copyright Office's Web site exactly as they are received, along with names and organizations. If electronic submission of comments is not feasible, please contact the Copyright Office at 202-707-8350 for special instructions.

FOR FURTHER INFORMATION CONTACT:

Karyn Temple Claggett, Senior Counsel, Office of Policy and International Affairs, by email at kac@loc.gov; or Catherine Rowland, Senior Counsel, Office of Policy and International Affairs, by email at crowland@loc.gov; or contact the Copyright Office by telephone, at 202-707-8350.

SUPPLEMENTARY INFORMATION:

I. Background

An "orphan work" is an original work of authorship for which a good faith, prospective user cannot readily identify and/or locate the copyright owner(s) in a situation where permission from the copyright owner(s) is necessary as a matter of law.¹ Under current law, anyone who uses an orphan work without permission runs the risk that the copyright owner(s) may bring an infringement lawsuit for substantial damages, attorneys' fees, and/or injunctive relief unless a specific exception or limitation to copyright applies.² In such a situation, a productive and beneficial use of the work may be inhibited—not because the

copyright owner has asserted his exclusive rights in the work, or because the user and owner cannot agree on the terms of a license—but merely because the user cannot identify and/or locate the owner and therefore cannot determine whether, or under what conditions, he or she may make use of the work. This outcome is difficult if not impossible to reconcile with the objectives of the copyright system and may unduly restrict access to millions of works that might otherwise be available to the public (e.g., for use in research, education, mainstream books, or documentary films). Accordingly, finding a fair solution to the orphan works problem remains a major goal of Congress and a top priority for the Copyright Office.

A. 2006 Report on Orphan Works

The Copyright Office published its Orphan Works Report ("Report") in January 2006, after conducting a comprehensive study at the request of Congress. The Report documented the experiences of users who are unable to find copyright owners, the kinds of works at issue, and the kinds of projects that may be forestalled. It analyzed the legal issues, including the application of statutory damages in the orphan works context, and discussed a variety of possible solutions. In preparing the Report, the Office conducted an extensive public outreach process, including a series of roundtables in New York City and Washington, DC and a public comment period that yielded over 850 written comments from a variety of stakeholders. In short, the Office concluded that the problem of orphan works is pervasive; it affects a broad cross-section of stakeholders including members of the general public, archives, publishers, and filmmakers.

The orphan works problem was exacerbated by a series of changes in U.S. copyright law over the past thirty-plus years. These changes slowly but surely relaxed the obligations of copyright owners to assert and manage their rights and removed formalities in the law that had served in part to provide users with readily accessible copyright information. Significant among those changes were the elimination of the registration and notice requirements, which resulted in less accurate and incomplete identifying information on works, and the automatic renewal of copyrighted works that were registered before the effective

¹ See United States Copyright Office, Report on Orphan Works (2006) ("Orphan Works Report" or "Report," at 1, available at <http://www.copyright.gov/orphan/orphan-report.pdf>).

² The Copyright Act, 17 U.S.C. § 101 *et seq.*, includes several exceptions and limitations that would allow use of orphan works under certain circumstances, such as § 107 (fair use), § 108(h) (use by libraries during the last twenty years of the copyright term), and § 115(b) (statutory license to distribute phonorecords). The Office concluded in its Orphan Works Report, however, that existing provisions would not address many orphan works situations. See Orphan Works Report at 7.