

## DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

[Docket No. FR-5235-N-01]

### Statutorily Mandated Designation of Difficult Development Areas and Qualified Census Tracts for 2009

**AGENCY:** Office of the Assistant Secretary for Policy Development and Research, HUD.

**ACTION:** Notice.

**SUMMARY:** This document designates "Difficult Development Areas" (DDAs) for purposes of the Low-Income Housing Tax Credit (LIHTC) under section 42 of the Internal Revenue Code of 1986 (the Code) (26 U.S.C. 42). The United States Department of Housing and Urban Development makes new DDA designations annually. The designations of "Qualified Census Tracts" (QCTs) under section 42 of the Internal Revenue Code published September 28, 2006, remain in effect.

**FOR FURTHER INFORMATION CONTACT:** For questions on how areas are designated and on geographic definitions, contact Michael K. Hollar, Senior Economist, Economic Development and Public Finance Division, Office of Policy Development and Research, Department of Housing and Urban Development, 451 Seventh Street, SW., Room 8234, Washington, DC 20410-6000; telephone number (202) 402-5878, or send an e-mail to [Michael.K.Hollar@hud.gov](mailto:Michael.K.Hollar@hud.gov). For specific legal questions pertaining to section 42, contact Branch 5, Office of the Associate Chief Counsel, Passthroughs and Special Industries, Internal Revenue Service, 1111 Constitution Avenue, NW., Washington, DC 20224; telephone number (202) 622-3040, fax number (202) 622-4451. For questions about the "HUB Zones" program, contact Michael P. McHale, Assistant Administrator for Procurement Policy, Office of Government Contracting, Small Business Administration, 409 Third Street, SW., Suite 8800, Washington, DC 20416; telephone number (202) 205-8885, fax number (202) 205-7167, or send an e-mail to [hubzone@sba.gov](mailto:hubzone@sba.gov). A text telephone is available for persons with hearing or speech impairments at 202-708-8339. (These are not toll-free telephone numbers.) Additional copies of this notice are available through HUD User at 800-245-2691 for a small fee to cover duplication and mailing costs.

**Copies Available Electronically:** This notice and additional information about DDAs and QCTs are available electronically on the Internet at <http://www.huduser.org/datasets/qct.html>.

## SUPPLEMENTARY INFORMATION:

### This Document

This notice designates DDAs for each of the 50 states, the District of Columbia, Puerto Rico, American Samoa, Guam, the Northern Mariana Islands, and the U.S. Virgin Islands. The designations of DDAs in this notice are based on final Fiscal Year (FY) 2008 Fair Market Rents (FMRs), FY2008 income limits, and 2000 Census population counts, as explained below. This notice also lists those areas treated as DDAs under the Gulf Opportunity Zone Act of 2005 (GO Zone Act) (Pub. L. 109-135; the GO Zone Act, as amended by the U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act of 2007). Specifically, the GO Zone Act provides that areas "determined by the President to warrant individual or individual and public assistance from the federal government under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act)" as a result of Hurricanes Katrina, Rita, or Wilma: (1) Shall be treated as DDAs designated under subclause (I) of Internal Revenue Code section 42(d)(5)(C)(iii) (i.e., areas designated by the Secretary of Housing and Urban Development as having high construction, land, and utility costs relative to area median gross income (AMGI)), and (2) shall not be taken into account for purposes of applying the limitation under subclause II of such section (i.e., the 20 percent cap on the total population of designated areas). The designations of QCTs under section 42 of the Internal Revenue Code (Code) published September 28, 2006 (71 FR 57234) remain in effect.

### 2000 Census

Data from the 2000 Census on total population of metropolitan areas and nonmetropolitan areas are used in the designation of DDAs. The Office of Management and Budget (OMB) first published new metropolitan area definitions incorporating 2000 Census data in OMB Bulletin No. 03-04 on June 6, 2003, and has updated them periodically, including most recently, in OMB Bulletin No. 07-01 on December 18, 2006. The FY2008 FMRs and FY2008 income limits used to designate DDAs are based on these new metropolitan statistical area (MSA) definitions, with modifications to account for substantial differences in rental housing markets (and, in some cases, median income levels) within MSAs.

## Background

The U.S. Department of the Treasury (Treasury) and its Internal Revenue Service (IRS) are authorized to interpret and enforce the provisions of the Code, including the LIHTC found at section 42 of the Code. The Secretary of HUD is required to designate DDAs and QCTs by section 42(d)(5)(C) (redesignated section 42(d)(5)(B) by the Housing and Economic Recovery Act of 2008) of the Code. In order to assist in understanding HUD's mandated designation of DDAs and QCTs for use in administering section 42, a summary of the section is provided. The following summary does not purport to bind Treasury or the IRS in any way, nor does it purport to bind HUD, since HUD has authority to interpret or administer the Code only in instances where it receives explicit statutory delegation.

### Summary of the Low-Income Housing Tax Credit

The LIHTC is a tax incentive intended to increase the availability of low-income housing. Section 42 provides an income tax credit to owners of newly constructed or substantially rehabilitated low-income rental housing projects. The dollar amount of the LIHTC available for allocation by each state (credit ceiling) is limited by population. Each state is allowed a credit ceiling based on a statutory formula indicated at section 42(h)(3). States may carry forward unallocated credits derived from the credit ceiling for one year; however, to the extent such unallocated credits are not used by then, the credits go into a national pool to be redistributed to states as additional credit. State and local housing agencies allocate the state's credit ceiling among low-income housing buildings whose owners have applied for the credit. Besides section 42 credits derived from the credit ceiling, states may also provide section 42 credits to owners of buildings based on the percentage of certain building costs financed by tax-exempt bond proceeds. Credits provided under the tax-exempt bond "volume cap" do not reduce the credits available from the credit ceiling.

The credits allocated to a building are based on the cost of units placed in service as low-income units under particular minimum occupancy and maximum rent criteria. In general, a building must meet one of two thresholds to be eligible for the LIHTC: Either 20 percent of the units must be rent-restricted and occupied by tenants with incomes no higher than 50 percent of the Area Median Gross Income (AMGI), or 40 percent of the units must

be rent-restricted and occupied by tenants with incomes no higher than 60 percent of AMGI. The term “rent-restricted” means that gross rent, including an allowance for tenant-paid utilities, cannot exceed 30 percent of the tenant’s imputed income limitation (i.e., 50 percent or 60 percent of AMGI). The rent and occupancy thresholds remain in effect for at least 15 years, and building owners are required to enter into agreements to maintain the low-income character of the building for at least an additional 15 years.

The LIHTC reduces income tax liability dollar-for-dollar. It is taken annually for a term of 10 years and is intended to yield a present value of either: (1) 70 percent of the “qualified basis” for new construction or substantial rehabilitation expenditures that are not federally subsidized (as defined in section 42(i)), or (2) 30 percent of the qualified basis for the cost of acquiring certain existing buildings or projects that are federally subsidized. The actual credit rates are adjusted monthly for projects placed in service after 1987 under procedures specified in section 42. Individuals can use the credits up to a deduction equivalent of \$25,000 (the actual maximum amount of credit that an individual can claim depends on the individual’s marginal tax rate). For buildings placed in service after December 31, 2007, individuals can use the credits against the alternative minimum tax. Corporations, other than S or personal service corporations, can use the credits against ordinary income tax, and, for buildings placed in service after December 31, 2007, against the alternative minimum tax. These corporations also can deduct losses from the project.

The qualified basis represents the product of the building’s “applicable fraction” and its “eligible basis.” The applicable fraction is based on the number of low-income units in the building as a percentage of the total number of units, or based on the floor space of low-income units as a percentage of the total floor space of residential units in the building. The eligible basis is the adjusted basis attributable to acquisition, rehabilitation, or new construction costs (depending on the type of LIHTC involved). These costs include amounts chargeable to a capital account that are incurred prior to the end of the first taxable year in which the qualified low-income building is placed in service or, at the election of the taxpayer, the end of the succeeding taxable year. In the case of buildings located in designated DDAs or designated QCTs, eligible basis can be increased up to 130 percent from

what it would otherwise be. This means that the available credits also can be increased by up to 30 percent. For example, if a 70 percent credit is available, it effectively could be increased to as much as 91 percent.

Section 42 of the Code defines a DDA as any area designated by the Secretary of HUD as an area that has high construction, land, and utility costs relative to the AMGI. All designated DDAs in metropolitan areas (taken together) may not contain more than 20 percent of the aggregate population of all metropolitan areas, and all designated areas not in metropolitan areas may not contain more than 20 percent of the aggregate population of all nonmetropolitan areas.

The GO Zone Act provides that areas “determined by the President to warrant individual or individual and public assistance from the Federal Government” under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma shall be treated as DDAs designated under subclause I of Internal Revenue Code section 42(d)(5)(C)(iii)<sup>1</sup> (i.e., areas designated by the Secretary of HUD as having high construction, land, and utility costs relative to AMGI), and shall not be taken into account for purposes of applying the limitation under subclause II of such section (i.e., the 20 percent cap on the total population of designated areas). This notice lists the affected areas described in the GO Zone Act. Because the populations of DDAs designated under the GO Zone Act are not counted against the statutory 20 percent cap on the aggregate population of DDAs, the total population of designated metropolitan DDAs (regular and GO Zone) listed in this notice exceeds 20 percent of the total population of all MSAs, and the population of all nonmetropolitan DDAs listed in this notice exceeds 20 percent of the total population of nonmetropolitan counties.

Section 42(d)(5)(C)(v) as added to the Code by the Housing and Economic Recovery Act of 2008, and redesignated as section 42(d)(5)(B)(v), allows states to award an increase in basis up to 30 percent to buildings located outside of federally designated DDAs and QCTs if the increase is necessary to make the building financially feasible. This state discretion applies only to buildings allocated credits under the state housing credit ceiling and is not permitted for buildings receiving credits in connection with tax-exempt bonds. Rules for such designations shall be set

<sup>1</sup> Section 42(d)(5)(C)(iii) was redesignated section 42(d)(5)(b)(iii) by the Housing and Economic Recovery Act of 2008.

forth in the LIHTC-allocating agencies’ qualified allocation plans (QAPs).

## Explanation of HUD Designation Methodology

### A. Difficult Development Areas

This notice lists all areas “determined by the President to warrant individual or individual and public assistance from the Federal Government” under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma as DDAs according to lists of counties and parishes from the Federal Emergency Management Agency Web site (<http://www.fema.gov/>). Affected metropolitan areas and nonmetropolitan areas are assigned the indicator “[GO Zone]” in the lists of DDAs.

In developing the list of the remaining DDAs, HUD compared housing costs with incomes. HUD used 2000 Census population data and the MSA definitions, as published in OMB Bulletin No. 07–01 on December 18, 2006, with modifications, as described below. In keeping with past practice of basing the coming year’s DDA designations on data from the preceding year, the basis for these comparisons is the FY2008 HUD income limits for very low-income households (Very Low-Income Limits, or VLILs), which are based on 50 percent of AMGI, and final FY2008 FMRs used for the Housing Choice Voucher (HCV) program. In formulating the FY2008 FMRs and VLILs, HUD modified the current OMB definitions of MSAs to account for substantial differences in rents among areas within each new MSA that were in different FMR areas under definitions used in prior years. HUD formed these “HUD Metro FMR Areas” (HMFAs) in cases where one or more of the parts of newly defined MSAs that previously were in separate FMR areas had 2000 Census base 40th-percentile recent-mover rents that differed, by 5 percent or more, from the same statistic calculated at the MSA level. In addition, a few HMFAs were formed on the basis of very large differences in AMGIs among the MSA parts. All HMFAs are contained entirely within MSAs. All nonmetropolitan counties are outside of MSAs and are not broken up by HUD for purposes of setting FMRs and VLILs. (Complete details on HUD’s process for determining FY2008 FMR areas and FMRs are available at <http://www.huduser.org/DATASETS/fmr/fmrs/index.asp?data=fmr08>. Complete details on HUD’s process for determining FY2008 income limits are available at [http://www.huduser.org/datasets/il/il2008\\_docsys.html](http://www.huduser.org/datasets/il/il2008_docsys.html).)

HUD's unit of analysis for designating metropolitan DDAs, therefore, consists of: entire MSAs, in cases where these were not broken up into HMFAs for purposes of computing FMRs and VLILs; and HMFAs within the MSAs that were broken up for such purposes. Hereafter in this notice, the unit of analysis for designating metropolitan DDAs will be called the HMFA, and the unit of analysis for nonmetropolitan DDAs will be the nonmetropolitan county or county equivalent area. The procedure used in making the DDA calculations follows:

1. For each HMFA and each nonmetropolitan county, a ratio was calculated. This calculation used the final FY2008 two-bedroom FMR and the FY2008 four-person VLIL.

a. The numerator of the ratio was the area's final FY2008 FMR. In general, the FMR is based on the 40th-percentile gross rent paid by recent movers to live in a two-bedroom apartment. In metropolitan areas granted a FMR based on the 50th-percentile rent for purposes of improving the administration of HUD's HCV program (see 71 FR 5068), the 40th-percentile rent was used to ensure nationwide consistency of comparisons.

b. The denominator of the ratio was the monthly LIHTC income-based rent limit, which was calculated as  $\frac{1}{12}$  of 30 percent of 120 percent of the area's VLIL (where the VLIL was rounded to the nearest \$50 and not allowed to exceed 80 percent of the AMGI in areas where the VLIL is adjusted upward from its 50 percent-of-AMGI base).

2. The ratios of the FMR to the LIHTC income-based rent limit were arrayed in descending order, separately, for HMFAs and for nonmetropolitan counties.

3. The non-GO Zone DDAs are those HMFAs and nonmetropolitan counties *not* in areas "determined by the President to warrant individual or individual and public assistance from the Federal Government" under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma, with the highest ratios cumulative to 20 percent of the 2000 population of all HMFAs and of all nonmetropolitan counties, respectively.

#### *B. Application of Population Caps to DDA Determinations*

In identifying DDAs, HUD applied caps, or limitations, as noted above. The cumulative population of metropolitan DDAs *not* in areas "determined by the President to warrant individual or individual and public assistance from the Federal Government" under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma cannot exceed

20 percent of the cumulative population of all metropolitan areas. The cumulative population of nonmetropolitan DDAs *not* in areas "determined by the President to warrant individual or individual and public assistance from the Federal Government" under the Stafford Act by reason of Katrina, Rita, or Wilma cannot exceed 20 percent of the cumulative population of all nonmetropolitan areas.

In applying these caps, HUD established procedures to deal with how to treat small overruns of the caps. The remainder of this section explains those procedures. In general, HUD stops selecting areas when it is impossible to choose another area without exceeding the applicable cap. The only exceptions to this policy are when the next eligible excluded area contains either a large absolute population or a large percentage of the total population, or the next excluded area's ranking ratio, as described above, was identical (to four decimal places) to the last area selected, *and* its inclusion resulted in only a minor overrun of the cap. Thus, for both the designated metropolitan and nonmetropolitan DDAs, there may be minimal overruns of the cap. HUD believes the designation of additional areas in the above examples of minimal overruns is consistent with the intent of the Stafford Act. As long as the apparent excess is small due to measurement errors, some latitude is justifiable because it is impossible to determine whether the 20 percent cap has been exceeded. Despite the care and effort involved in a Decennial Census, the Census Bureau and all users of the data recognize that the population counts for a given area and for the entire country are not precise. Therefore, the extent of the measurement error is unknown. There can be errors in both the numerator and denominator of the ratio of populations used in applying a 20 percent cap. In circumstances where a strict application of a 20 percent cap results in an anomalous situation, recognition of the unavoidable imprecision in the census data justifies accepting small variances above the 20 percent limit.

#### *C. Exceptions to OMB Definitions of MSAs and Other Geographic Matters*

As stated in OMB Bulletin 07-01, defining metropolitan areas:

"OMB establishes and maintains the definitions of Metropolitan \* \* \* Statistical Areas, \* \* \* solely for statistical purposes. \* \* \* OMB does not take into account or attempt to anticipate any non-statistical uses that may be made of the definitions[.] In cases where \* \* \* an agency elects to use the Metropolitan \* \* \* Area definitions in

nonstatistical programs, it is the sponsoring agency's responsibility to ensure that the definitions are appropriate for such use. An agency using the statistical definitions in a nonstatistical program may modify the definitions, but only for the purposes of that program. In such cases, any modifications should be clearly identified as deviations from the OMB statistical area definitions in order to avoid confusion with OMB's official definitions of Metropolitan \* \* \* Statistical Areas."

Following OMB guidance, the estimation procedure for the FY2008 FMRs incorporates the current OMB definitions of metropolitan areas based on the new Core-Based Statistical Area (CBSA) standards, as implemented with 2000 Census data, but makes adjustments to the definitions, in order to separate subparts of these areas in cases where FMRs (and in a few cases, VLILs) would otherwise change significantly if the new area definitions were used without modification. In CBSAs where sub-areas are established, it is HUD's view that the geographic extent of the housing markets are not yet the same as the geographic extent of the CBSAs, but may approach becoming so as the social and economic integration of the CBSA component areas increases.

The geographic baseline for the new estimation procedure is the CBSA Metropolitan Areas (referred to as Metropolitan Statistical Areas or MSAs) and CBSA Non-Metropolitan Counties (nonmetropolitan counties include the county components of Micropolitan CBSAs where the counties are generally assigned separate FMRs). The HUD-modified CBSA definitions allow for subarea FMRs within MSAs based on the boundaries of "Old FMR Areas" (OFAs) within the boundaries of new MSAs. (OFAs are the FMR areas defined for the FY2005 FMRs. Collectively, they include the June 30, 1999, OMB definitions of MSA and Primary MSAs (old definition MSAs/PMSAs), metropolitan counties deleted from old definition MSAs/PMSAs by HUD for FMR-setting purposes, and counties and county parts outside of old definition MSAs/PMSAs referred to as non-metropolitan counties.) Subareas of MSAs are assigned their own FMRs when the subarea 2000 Census Base FMR differs significantly from the MSA 2000 Census Base FMR (or, in some cases, where the 2000 Census base AMGI differs significantly from the MSA 2000 Census Base AMGI). MSA subareas, and the remaining portions of MSAs after subareas have been determined, are referred to as "HUD Metro FMR Areas (HMFAs)," to distinguish such areas from OMB's official definition of MSAs.

In addition, Waller County, Texas, which is part of the Houston-Baytown-Sugar Land, TX HMFA, is not an area “determined by the President to warrant individual or individual and public assistance from the Federal Government” under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma. It is, therefore, excluded from the definition of the Houston-Baytown-Sugar Land, TX HMFA and is assigned the FMR and VLIL of the Houston-Baytown-Sugar Land, TX HMFA and is evaluated as if it were a separate metropolitan area for purposes of designating DDAs. The Houston-Baytown-Sugar Land, TX HMFA is assigned the indicator “(part)” in the list of Metropolitan DDAs.

In the New England states (Connecticut, Maine, Massachusetts, New Hampshire, Rhode Island, and Vermont), HMFAs are defined according to county subdivisions or minor civil divisions (MCDs), rather than county boundaries. However, since no part of a HMFA is outside an OMB-defined, county-based MSA, all New England nonmetropolitan counties are kept intact for purposes of designating Nonmetropolitan DDAs.

For the convenience of readers of this notice, the geographical definitions of designated Metropolitan DDAs are included in the list of DDAs.

The Census Bureau provides no tabulations of 2000 Census data for Broomfield County, Colorado, an area that was created from parts of four Colorado counties when the city of Broomfield became a county in November 2001. Broomfield County is made up of former parts of Adams, Boulder, Jefferson, and Weld counties. The boundaries of Broomfield County are similar, but not identical to, the boundaries of the city of Broomfield at the time of the 2000 Census. In OMB metropolitan area definitions and, therefore, for purposes of this notice, Broomfield County is included as part of the Denver-Aurora, CO MSA. Census tracts in Broomfield County include the parts of the Adams, Boulder, Jefferson, and Weld County census tracts that were within the boundaries of the city of Broomfield according to the 2000 Census, plus parts of three Adams County tracts (85.15, 85.16, and 85.28), and one Jefferson County tract (98.25) that were not within any municipality during the 2000 Census but which, according to Census Bureau maps, are within the boundaries of Broomfield County. Data for Adams, Boulder, Jefferson, and Weld counties and their census tracts were adjusted to exclude the data assigned to Broomfield County and its census tracts.

### Future Designations

DDAs are designated annually as updated income and FMR data are made public.

### Effective Date

For DDAs designated by reason of being in areas “determined by the President to warrant individual or individual and public assistance from the Federal Government” under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma (the GO Zone Designation), the designation is effective:

(1) For housing credit dollar amounts allocated and buildings placed in service during the period beginning on January 1, 2006, and ending on December 31, 2010; or

(2) For purposes of Section 42(h)(4) of the Internal Revenue Code, for buildings placed in service during the period beginning on January 1, 2006, and ending on December 31, 2010, but only with respect to bonds issued after December 31, 2005.

The 2009 lists of DDAs that are not part of the GO Zone Designation are effective:

(1) For allocations of credit after December 31, 2008; or

(2) For purposes of Section 42(h)(4) of the Code, if the bonds are issued and the building is placed in service after December 31, 2008.

If an area is not on a subsequent list of DDAs, the 2009 lists are effective for the area if:

(1) The allocation of credit to an applicant is made no later than the end of the 365-day period after the applicant submits a complete application to the LIHTC-allocating agency, and the submission is made before the effective date of the subsequent lists; or

(2) For purposes of section 42(h)(4) of the Code, if:

(a) The bonds are issued or the building is placed in service no later than the end of the 365-day period after the applicant submits a complete application to the bond-issuing agency, and

(b) The submission is made before the effective date of the subsequent lists, provided that both the issuance of the bonds and the placement in service of the building occur after the application is submitted.

An application is deemed to be submitted on the date it is filed if the application is determined to be complete by the credit-allocating or bond-issuing agency. A “complete application” means that no more than *de minimis* clarification of the application is required for the agency to

make a decision about the allocation of tax credits or issuance of bonds requested in the application.

In the case of a “multiphase project,” the DDA or QCT status of the site of the project that applies for all phases of the project is that which applied when the project received its first allocation of LIHTC. For purposes of section 42(h)(4) of the Code, the DDA or QCT status of the site of the project that applies for all phases of the project is that which applied when the first of the following occurred: (a) The building(s) in the first phase were placed in service or (b) the bonds were issued.

For purposes of this notice, a “multiphase project” is defined as a set of buildings to be constructed or rehabilitated under the rules of the LIHTC and meeting the following criteria:

(1) The multiphase composition of the project (i.e., total number of buildings and phases in project, with a description of how many buildings are to be built in each phase and when each phase is to be completed, and any other information required by the agency) is made known by the applicant in the first application of credit for any building in the project, and that applicant identifies the buildings in the project for which credit is (or will be) sought;

(2) The aggregate amount of LIHTC applied for on behalf of, or that would eventually be allocated to, the buildings on the site exceeds the one-year limitation on credits per applicant, as defined in the QAP of the LIHTC-allocating agency, or the annual per capita credit authority of the LIHTC allocating agency, and is the reason the applicant must request multiple allocations over 2 or more years; and

(3) All applications for LIHTC for buildings on the site are made in immediately consecutive years.

Members of the public are hereby reminded that the Secretary of Housing and Urban Development, or the Secretary’s designee, has sole legal authority to designate DDAs and QCTs by publishing lists of geographic entities as defined by, in the case of DDAs, the several states and the governments of the insular areas of the United States and, in the case of QCTs, by the Census Bureau; and to establish the effective dates of such lists. The Secretary of the Treasury, through the IRS thereof, has sole legal authority to interpret, and to determine and enforce compliance with the Code and associated regulations, including **Federal Register** notices published by HUD for purposes of designating DDAs and QCTs. Representations made by any other

entity as to the content of HUD notices designating DDAs and QCTs that do not precisely match the language published by HUD should not be relied upon by taxpayers in determining what actions are necessary to comply with HUD notices.

### Interpretive Examples of Effective Date

For the convenience of readers of this notice, interpretive examples are provided below to illustrate the consequences of the effective date in areas that gain or lose DDA status. The term "regular DDA," as used below, refers to DDAs that are designated by the Secretary of HUD as having high construction, land, and utility costs relative to AMGI. The term "GO Zone DDA" refers to areas "determined by the President to warrant individual or individual and public assistance from the Federal Government" under the Stafford Act by reason of Hurricanes Katrina, Rita, or Wilma. The examples covering regular DDAs are equally applicable to QCT designations.

(Case A) Project A is located in a 2009 regular DDA that is NOT a designated regular DDA in 2010. A complete application for tax credits for Project A is filed with the allocating agency on November 15, 2009. Credits are allocated to Project A on October 30, 2010. Project A is eligible for the increase in basis accorded a project in a 2009 regular DDA because the application was filed BEFORE January 1, 2010 (the assumed effective date for the 2010 regular DDA lists), and because tax credits were allocated no later than the end of the 365-day period after the filing of the complete application for an allocation of tax credits.

(Case B) Project B is located in a 2009 regular DDA that is NOT a designated regular DDA in 2010. A complete application for tax credits for Project B is filed with the allocating agency on December 1, 2009. Credits are allocated to Project B on March 30, 2011. Project B is NOT eligible for the increase in basis accorded a project in a 2009 regular DDA because, although the application for an allocation of tax credits was filed BEFORE January 1, 2010 (the assumed effective date of the 2010 regular DDA lists), the tax credits were allocated later than the end of the 365-day period after the filing of the complete application.

(Case C) Project C is located in a 2009 regular DDA that was not a DDA in 2008. Project C was placed in service on November 15, 2008. A complete application for tax-exempt bond financing for Project C is filed with the bond-issuing agency on January 15, 2009. The bonds that will support the

permanent financing of Project C are issued on September 30, 2009. Project C is NOT eligible for the increase in basis otherwise accorded a project in a 2009 DDA because the project was placed in service BEFORE January 1, 2009.

(Case D) Project D is located in an area that is a regular DDA in 2009, but is NOT a regular DDA in 2010. A complete application for tax-exempt bond financing for Project D is filed with the bond-issuing agency on October 30, 2009. Bonds are issued for Project D on April 30, 2010, but Project D is not placed in service until January 30, 2011. Project D is eligible for the increase in basis available to projects located in 2009 regular DDAs because: (1) The first of the two events necessary for triggering the effective date for buildings described in Section 42(h)(4)(B) of the Code (the two events being bonds issued and buildings placed in service) took place on April 30, 2010, within the 365-day period after a complete application for tax-exempt bond financing was filed, (2) the application was filed during a time when the location of Project D was in a regular DDA, and (3) both the issuance of the bonds and placement in service of project D occurred after the application was submitted.

(Case E) Project E is located in a GO Zone DDA. The bonds used to finance Project E are issued on July 1, 2011, and Project E is placed in service July 1, 2012. Project E is NOT eligible for the increase in basis available to projects in GO Zone DDAs because it was not placed in service during the period that began on January 1, 2006, and ends on December 31, 2010.

(Case F) Project F is located in a GO Zone DDA. The bonds used to finance Project F were issued July 1, 2005, and Project F is placed in service on July 1, 2009. Project F is NOT eligible for the increase in basis available to projects in GO Zone DDAs because the bonds used to finance project F were issued BEFORE December 31, 2005.

(Case G) Project G is a multiphase project located in a 2009 regular DDA that is NOT a designated regular DDA in 2010. The first phase of Project G received an allocation of credits in 2009, pursuant to an application filed March 15, 2009, which describes the multiphase composition of the project. An application for tax credits for the second phase Project G is filed with the allocating agency by the same entity on March 15, 2010. The second phase of Project G is located on a contiguous site. Credits are allocated to the second phase of Project G on October 30, 2010. The aggregate amount of credits allocated to the two phases of Project G exceeds the amount of credits that may

be allocated to an applicant in one year under the allocating agency's QAP and is the reason that applications were made in multiple phases. The second phase of Project G is, therefore, eligible for the increase in basis accorded a project in a 2009 regular DDA, because it meets all of the conditions to be a part of a multiphase project.

(Case H) Project H is a multiphase project located in a 2009 regular DDA that is NOT a designated regular DDA in 2010. The first phase of Project H received an allocation of credits in 2009, pursuant to an application filed March 15, 2009, which does not describe the multiphase composition of the project. An application for tax credits for the second phase of Project H is filed with the allocating agency by the same entity on March 15, 2011. Credits are allocated to the second phase of Project H on October 30, 2011. The aggregate amount of credits allocated to the two phases of Project H exceeds the amount of credits that may be allocated to an applicant in one year under the allocating agency's QAP. The second phase of Project H is, therefore, NOT eligible for the increase in basis accorded a project in a 2009 regular DDA, since it does not meet all of the conditions for a multiphase project, as defined in this notice. The original application for credits for the first phase did not describe the multiphase composition of the project. Also, the application for credits for the second phase of Project H was not made in the year immediately following the first phase application year.

### Findings and Certifications

#### *Environmental Impact*

In accordance with 40 CFR 1508.4 of the regulations of the Council on Environmental Quality and 24 CFR 50.19(c)(6) of HUD's regulations, the policies and procedures contained in this notice provide for the establishment of fiscal requirements or procedures that do not constitute a development decision affecting the physical condition of specific project areas or building sites and, therefore, are categorically excluded from the requirements of the National Environmental Policy Act, except for extraordinary circumstances, and no Finding of No Significant Impact is required.

#### *Federalism Impact*

Executive Order 13132 (entitled "Federalism") prohibits an agency from publishing any policy document that has federalism implications if the document either imposes substantial direct compliance costs on state and

local governments and is not required by statute, or the document preempts state law, unless the agency meets the consultation and funding requirements of section 6 of the executive order. This notice merely designates DDAs as required under Section 42 of the

Internal Revenue Code, as amended, for the use by political subdivisions of the states in allocating the LIHTC. This notice also details the technical methodology used in making such designations. As a result, this notice is not subject to review under the order.

Dated: August 12, 2008.

**Darlene F. Williams,**

*Assistant Secretary for Policy Development  
and Research.*

**BILLING CODE 4210-67-P**

2009 IRS SECTION 42(d)(5)(B) METROPOLITAN DIFFICULT DEVELOPMENT AREAS  
(OMB Metropolitan Area Definitions, December 18, 2006 [MSA] and derived FY2008 HUD Metro FMR Area Definitions [HMFA])

State	Metropolitan Area		Metropolitan Area Components	
	Mobile, AL MSA [GO Zone]	Tuscaloosa, AL MSA [GO Zone]	Mobile County	Greene County
Alabama	Flagstaff, AZ MSA	Flagstaff, AZ MSA	Cochise County	Yavapai County
	Prescott, AZ MSA	Yuma, AZ MSA	Yuma County	
California	Los Angeles-Long Beach, CA HMFA		Los Angeles County	
	Orange County, CA HMFA		Orange County	
	Oxnard-Thousand Oaks-Ventura, CA MSA		Ventura County	
	Riverside-San Bernardino-Ontario, CA MSA		Riverside County	
	Salinas, CA MSA		Monterey County	
	San Diego-Carlsbad-San Marcos, CA MSA		San Diego County	
	San Luis Obispo-Paso Robles, CA MSA		San Luis Obispo County	
	Santa Barbara-Santa Maria, CA MSA		Santa Barbara County	
	Santa Cruz-Watsonville, CA MSA		Santa Cruz County	
	Cape Coral-Fort Myers, FL MSA [GO Zone]		Lee County	
Florida	Deltona-Daytona Beach-Ormond Beach, FL MSA		Volusia County	
	Fort Lauderdale, FL HMFA [GO Zone]		Broward County	
	Miami-Miami Beach-Kendall, FL HMFA [GO Zone]		Miami-Dade County	
	Naples-Marco Island, FL MSA [GO Zone]		Collier County	
	Orlando-Kissimmee, FL MSA		Lake County	
	Palm Bay-Melbourne-Titusville, FL MSA [GO Zone]		Brevard County	
	Palm Coast, FL MSA		Flagler County	
	Port St. Lucie-Fort Pierce, FL MSA [GO Zone]		Martin County	
	Punta Gorda, FL MSA		Charlotte County	
	Sarasota-Bradenton-Venice, FL MSA		Manatee County	
	Sebastian-Vero Beach, FL MSA [GO Zone]		Indian River County	
	Tampa-St. Petersburg-Clearwater, FL MSA		Hernando County	
	West Palm Beach-Boca Raton, FL HMFA [GO Zone]		Palm Beach County	
	Honolulu, HI MSA		Honolulu County	
	Baton Rouge, LA HMFA [GO Zone]		Ascension Parish	
	Houma-Bayou Cane-Thibodaux, LA MSA [GO Zone]		Pointe Coupee Parish	
	Iberville Parish, LA HMFA [GO Zone]		Lafourche Parish	
	Lafayette, LA MSA [GO Zone]		Iberville Parish	
Louisiana	Lake Charles, LA MSA [GO Zone]		Lafayette Parish	
	New Orleans-Metairie-Kenner, LA MSA [GO Zone]		Calcasieu Parish	
			Jefferson Parish	
			St. Charles Parish	
			St. John the Baptist Parish	
			Orleans Parish	
			Cameron Parish	
			St. Martin Parish	
			Terrebonne Parish	
			St. Helena Parish	
Hawaii			East Baton Rouge Parish	
			West Feliciana Parish	
			West Baton Rouge Parish	
			Livingston Parish	
			West Feliciana Parish	
Louisiana			Pinellas County	
			Pasco County	
			Hillsborough County	
			Sarasota County	
			St. Lucie County	
Florida			Osceola County	
			Orange County	
			Seminole County	
			Pinellas County	
			Pasco County	

Metropolitan DDAs labeled "[GO Zone]" are designated under the Gulf Opportunity Zone Act of 2005. Their populations do not count against the 20 percent population cap on metropolitan areas designated DDAs by reason of high land, construction, and utility costs relative to area median gross income.

2009 IRS SECTION 42(d)(5)(B) METROPOLITAN DIFFICULT DEVELOPMENT AREAS  
(OMB Metropolitan Area Definitions, December 18, 2006 [MSA] and derived FY2008 HUD Metro FMR Area Definitions [HMFA])

State	Metropolitan Area	Metropolitan Area Components
Massachusetts	Barnstable Town, MA MSA	Barnstable County
	Boston-Cambridge-Quincy, MA-NH HMFA	<p>Acton town Ashland town Belmont town Braintree town Canton town Cohasset town Dover town Foxborough town Hamilton town Holliston town Ipswich town Littleton town Manchester-by-the-Sea town Maynard town Melrose city Nahant town Newburyport city Norwell town Plainville town Reading town Rowley town Scituate town Somerville city Sudbury town Wakefield town Watertown city Weston town Winchester town Arlington town East Bridgewater town Marion town Rochester town</p> <p>Anesbury town Ayer town Beverly city Brookline town Carlisle town Concord town Duxbury town Framingham town Hanover town Hopkinton town Kingston town Lynn city Marblehead town Medfield town Middletown Natick town Newton city Norwood town Plymouth town Revere city Salem city Sharon town Stoneham town Swampscott town Walpole town Wayland town Westwood town Winthrop town Avon town Halifax town Mattapoisett town West Bridgewater town</p> <p>Harrison County Lamar County Hinds County Jackson County</p>
	Brockton, MA HMFA	<p>Whitman town Stone County Perry County Madison County</p>
Mississippi	Gulfport-Biloxi, MS MSA [GO Zone] Hattiesburg, MS MSA [GO Zone] Jackson, MS HMFA [GO Zone] Pascagoula, MS MSA [GO Zone] Simpson County, MS HMFA [GO Zone] Tunica County, MS HMFA	<p>Rankin County</p>
New Hampshire	Boston-Cambridge-Quincy, MA-NH HMFA	<p>South Hampton town</p>
New Jersey	Atlantic City, NJ MSA Jersey City, NJ HMFA Vineland-Millville-Bridgeton, NJ MSA	<p>Atlantic County Hudson County Cumberland County</p>
New York	Nassau-Suffolk, NY HMFA New York, NY HMFA	<p>Suffolk County Kings County Richmond County</p> <p>New York County Rockland County</p> <p>Putnam County Westchester County</p>

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## 2009 IRS SECTION 42(d)(5)(B) METROPOLITAN DIFFICULT DEVELOPMENT AREAS

(OMB Metropolitan Area Definitions, December 18, 2006 [MSA] and derived FY2008 HUD Metro FMR Area Definitions [HMFA])

State	Metropolitan Area	Metropolitan Area Components
Texas	Beaumont-Port Arthur, TX MSA [GO Zone]	Hardin County
	Brazoria County, TX HMFA [GO Zone]	Brazoria County
	Corpus Christi, TX HMFA	Nueces County
	Houston-Baytown-Sugar Land, TX HMFA (part) [GO Zone]	Chambers County Liberty County
Puerto Rico	Aguadilla-Isabela-San Sebastián, PR MSA	Aguada Municipio Lares Municipio
	Barranquitas-Aibonito-Quebradillas, PR HMFA	Albionito Municipio Orocovis Municipio
	Caguas, PR HMFA	Caguas Municipio San Lorenzo Municipio
	Fajardo, PR MSA	Ceiba Municipio
	Guayama, PR MSA	Arroyo Municipio
	Mayaguez, PR MSA	Hormigueros Municipio
	Ponce, PR MSA	Juana Díaz Municipio
	San Germán-Cabo Rojo, PR MSA	Cabo Rojo Municipio
	San Juan-Guaynabo, PR HMFA	Agua Buenas Municipio Carolina Municipio
		Dorado Municipio
		Juncos Municipio
		Morovis Municipio
		San Juan Municipio
		Vega Alta Municipio
Orange County		Aguadilla Municipio
		Moca Municipio
		Barranquitas Municipio
		Quebradillas Municipio
		Cayey Municipio
		Fajardo Municipio
		Guayama Municipio
		Mayaguez Municipio
		Ponce Municipio
		Lajas Municipio
		Barceloneta Municipio
		Cataño Municipio
		Florida Municipio
		Las Piedras Municipio
Galveston County San Jacinto County		Naguabo Municipio
		Toa Alta Municipio
		Vega Baja Municipio
		Añasco Municipio
		Rincón Municipio
		Ciales Municipio
		Cidra Municipio
		Luquillo Municipio
		Patillas Municipio
		Villalba Municipio
		Sabana Grande Municipio
		Bayamón Municipio
		Comerio Municipio
		Guaynabo Municipio
Harris County		Loiza Municipio
		Naranjito Municipio
		Toa Baja Municipio
		Yabucoa Municipio
		Isabela Municipio
		San Sebastián Municipio
		Maunabo Municipio
		Gurabo Municipio
		San Germán Municipio
		Canóvanas Municipio
		Corozal Municipio
		Humacao Municipio
		Manatí Municipio
		Río Grande Municipio
		Trujillo Alto Municipio

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## 2009 IRS SECTION 42(d)(5)(B) NONMETROPOLITAN DIFFICULT DEVELOPMENT AREAS (OMB Metropolitan Area Definitions, December 18, 2006)

State	Nonmetropolitan Counties or County Equivalents			
<b>Alabama</b>	Baldwin County [GO Zone]	Choctaw County [GO Zone]	Clarke County [GO Zone]	Marengo County [GO Zone]
	Pickens County [GO Zone]	Sumter County [GO Zone]	Washington County [GO Zone]	
<b>Alaska</b>	Aleutians East Borough	Bethel Census Area	Bristol Bay Borough	Dillingham Census Area
	Haines Borough	Juneau City and Borough	Ketchikan Gateway Borough	Kodiak Island Borough
	Lake and Peninsula Borough	Nome Census Area	North Slope Borough	Northwest Arctic Borough
	Prince of Wales-Outer Ketchikan Census Area	Sitka City and Borough	Skagway-Hoonah-Angoon Census Area	Southeast Fairbanks Census Area
	Valdez-Cordova Census Area	Wade Hampton Census Area	Wrangell-Petersburg Census Area	Yakutat City and Borough
	Yukon-Koyukuk Census Area			
<b>Arizona</b>	Apache County	Cochise County	Gila County	Graham County
	La Paz County	Navajo County	Santa Cruz County	
<b>Arkansas</b>	Baxter County	Carroll County	Drew County	Hempstead County
	Lafayette County	Mississippi County	Montgomery County	Nevada County
	Pike County	St. Francis County		
<b>California</b>	Amador County	Calaveras County	Colusa County	Del Norte County
	Glenn County	Humboldt County	Inyo County	Lake County
	Lassen County	Mariposa County	Mendocino County	Modoc County
	Mono County	Nevada County	Plumas County	Sierra County
	Siskiyou County	Tehama County	Trinity County	Tuolumne County
<b>Colorado</b>	Archuleta County	Custer County	Dolores County	Eagle County
	Hinsdale County	Jackson County	Lake County	Mineral County
	Ouray County	Pitkin County	Rio Blanco County	Routt County
	San Juan County	San Miguel County	Summit County	
<b>Florida</b>	Calhoun County	Citrus County	Columbia County	DeSoto County
	Franklin County	Glades County [GO Zone]	Gulf County	Hardee County
	Hendry County [GO Zone]	Highlands County	Liberty County	Madison County
	Monroe County [GO Zone]	Okeechobee County [GO Zone]	Taylor County	Union County
	Walton County			
<b>Georgia</b>	Decatur County	Gilmer County	Gordon County	Lumpkin County
	Rabun County	Talbot County	Towns County	Troup County
	Union County	White County		
<b>Hawaii</b>	Hawaii County	Kalawao County	Kauai County	Maui County
<b>Idaho</b>	Benewah County	Bonner County	Boundary County	Cassia County
	Gooding County	Idaho County	Jerome County	Lincoln County
	Twin Falls County			
<b>Kentucky</b>	Bath County	Butler County	Carlisle County	Elliott County
	Fulton County	Lewis County	Lincoln County	Menifee County
	Montgomery County	Morgan County	Nicholas County	Owen County
	Powell County	Rowan County	Simpson County	Todd County
	Whitley County			
<b>Louisiana</b>	Acadia Parish [GO Zone]	Allen Parish [GO Zone]	Assumption Parish [GO Zone]	Beauregard Parish [GO Zone]
	Bienville Parish	Claiborne Parish	Evangeline Parish [GO Zone]	Iberia Parish [GO Zone]
	Jefferson Davis Parish [GO Zone]	Natchitoches Parish	Red River Parish	Sabine Parish [GO Zone]
	St. James Parish [GO Zone]	St. Landry Parish [GO Zone]	St. Mary Parish [GO Zone]	Tangipahoa Parish [GO Zone]
	Vermilion Parish [GO Zone]	Vernon Parish [GO Zone]	Washington Parish [GO Zone]	
<b>Maine</b>	Franklin County	Hancock County	Knox County	Lincoln County
	Oxford County	Piscataquis County	Waldo County	Washington County
<b>Massachusetts</b>	Dukes County	Nantucket County		
<b>Michigan</b>	Benzie County	Branch County	Otsego County	

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## 2009 IRS SECTION 42(d)(5)(B) NONMETROPOLITAN DIFFICULT DEVELOPMENT AREAS (OMB Metropolitan Area Definitions, December 18, 2006)

State	Nonmetropolitan Counties or County Equivalents		
<b>Mississippi</b>	Adams County [GO Zone]	Amite County [GO Zone]	Attala County [GO Zone]
	Bolivar County	Chickasaw County	Choctaw County [GO Zone]
	Clarke County [GO Zone]	Coahoma County	Covington County [GO Zone]
	Greene County [GO Zone]	Holmes County [GO Zone]	Humphreys County [GO Zone]
	Jasper County [GO Zone]	Jefferson County [GO Zone]	Jefferson Davis County [GO Zone]
	Kemper County [GO Zone]	Lafayette County	Lauderdale County [GO Zone]
	Leake County [GO Zone]	Lincoln County [GO Zone]	Lowndes County [GO Zone]
	Neshoba County [GO Zone]	Newton County [GO Zone]	Noxubee County [GO Zone]
	Pearl River County [GO Zone]	Pike County [GO Zone]	Quitman County
	Sharkey County	Smith County [GO Zone]	Walthall County [GO Zone]
	Washington County	Wayne County [GO Zone]	Wilkinson County [GO Zone]
	Yazoo County [GO Zone]		Winston County [GO Zone]
<b>Missouri</b>	Taney County		
<b>Montana</b>	Beaverhead County	Madison County	Meagher County
	Revelle County		Mineral County
<b>Nevada</b>	Douglas County		
<b>New Hampshire</b>	Belknap County	Carroll County	Cheshire County
	Merrimack County	Sullivan County	Grafton County
<b>New Mexico</b>	Guadalupe County	McKinley County	Taos County
<b>New York</b>	Chautauque County	Chenango County	Columbia County
	Cortland County	Delaware County	Fulton County
	Greene County	Hamilton County	Otsego County
	Schuyler County	Seneca County	Yates County
<b>North Carolina</b>	Avery County	Chowan County	Dare County
	Gates County	Hyde County	McDowell County
	Mitchell County	Pasquotank County	Rutherford County
	Transylvania County	Tyrrell County	Watauga County
	Wilson County		
<b>Oklahoma</b>	Hughes County	Muskogee County	Payne County
	Pittsburg County		
<b>Oregon</b>	Clatsop County	Coos County	Crook County
	Douglas County	Gilliam County	Grant County
	Josephine County	Lincoln County	Hood River County
	Tillamook County	Wallowa County	Morrow County
<b>Pennsylvania</b>	Monroe County	Wayne County	
<b>South Carolina</b>	Beaufort County	Georgetown County	
<b>Tennessee</b>	Bedford County	Haywood County	Jasper County

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## 2009 IRS SECTION 42(d)(5)(B) NONMETROPOLITAN DIFFICULT DEVELOPMENT AREAS (OMB Metropolitan Area Definitions, December 18, 2006)

State	Nonmetropolitan Counties or County Equivalents	Nonmetropolitan Counties or County Equivalents	Nonmetropolitan Counties or County Equivalents
<b>Texas</b>			
	Anderson County	Angelina County [GO Zone]	Bailey County
	Bee County	Brewster County	Briscoe County
	Brown County	Burnet County	Cass County
	Castro County	Cherokee County	Cochran County
	Coke County	Coleman County	Comanche County
	Cottle County	Crockett County	Dallam County
	Dawson County	Deaf Smith County	Dickens County
	Dimmit County	Duval County	Edwards County
	Erath County	Falls County	Floyd County
	Foard County	Frio County	Garza County
	Gillespie County	Gonzales County	Hale County
	Hall County	Hamilton County	Haskell County
	Henderson County	Hockley County	Houston County
	Hudspeth County	Jasper County [GO Zone]	Jim Wells County
	Karnes County	Kenedy County	Kerr County
	Kimble County	Kinney County	Kleberg County
	Lamar County	Lamb County	La Salle County
	Limestone County	Llano County	Lynn County
	Madison County	Marion County	Maverick County
	Menard County	Millis County	Montague County
	Morris County	Motley County	Navarro County
	Newton County [GO Zone]	Nolan County	Parmer County
	Pecos County	Polk County [GO Zone]	Real County
	Red River County	Reeves County	Runnels County
	Sabine County [GO Zone]	San Augustine County [GO Zone]	Shelby County [GO Zone]
	Starr County	Stephens County	Swisher County
	Terrell County	Terry County	Titus County
	Trinity County [GO Zone]	Tyler County [GO Zone]	Val Verde County
	Walker County [GO Zone]	Washington County	Winkler County
	Zapata County	Zavala County	
<b>Utah</b>	Wasatch County		
<b>Vermont</b>	Addison County	Bennington County	Windham County
<b>Virginia</b>	Northampton County	Westmoreland County	
<b>Washington</b>	Ciallam County	Jefferson County	Mason County
	San Juan County		
<b>West Virginia</b>	Calhoun County	Doddridge County	Pendleton County
	Roane County	Taylor County	
<b>Wyoming</b>	Teton County		
<b>American Samoa</b>	Eastern District	Manu'a District	Swains Island
<b>Guam</b>	Guam		Western District
<b>Northern Mariana Islands</b>	Northern Islands Municipality	Rota Municipality	Tinian Municipality
<b>Puerto Rico</b>	Adjuntas Municipio	Coamo Municipio	Jayuya Municipio
	Las Marias Municipio	Maricao Municipio	Santa Isabel Municipio
	Utuado Municipio	Vieques Municipio	
<b>Virgin Islands</b>	St. Croix	St. John	St. Thomas

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