inspector at the time grading is being performed. Specifying the term "purchaser" in the text of the regulation merely identifies a segment of the industry already prohibited from these actions. Further, removal of language allowing producers to discuss with inspectors their tobacco, would have minimal impact on producers since producers would not be precluded from appealing the decision of an inspector after a grade had been assigned.

It is hereby found and determined upon good cause that it is impracticable, unnecessary, and contrary to the public interest to give preliminary notice prior to putting this rule into effect and that good cause exists for not postponing the effective date of this rule until 30 days after publication in the Federal Register because: (1) The 1999 flue-cured marketing season is currently underway and this action is needed, as soon as possible, to provide clarification when it is allowable for someone to communicate with the grading personnel while they are performing their duties; and (2) this interim final rule provides a 60-day comment period, and all comments timely received will be considered prior to finalization of

#### Lists of Subject in 7 CFR Part 29

Administrative practice and procedure, Advisory committees, Government publications, Imports, Pesticides and pests, Reporting and recordkeeping requirements, Tobacco.

For the reasons set forth in the preamble, 7 CFR Part 29 is amended as follows:

## **PART 29—TOBACCO INSPECTION**

## Subpart B—Regulations

1. The authority citation for Part 29, subpart B continues to read as follows:

Authority: 7 U.S.C. 511m and 511r.

2. In §29.81, paragraph (a) is revised to read as follows:

#### § 29.81 Interference with inspectors.

(a) No person, including the owner, producer, warehouseman, agent, or employee thereof shall attempt, in any manner, to influence an inspector with respect to the grade designation of tobacco, or impede, in any manner, an inspector while the inspector is in the process of grading tobacco on the warehouse auction floor, or ask any question or discuss any matter pertaining to the grading of tobacco while the inspector is grading any tobacco on the warehouse auction floor. While inspectors are engaged in grading the day's sale, all requests for

information concerning the grade designation on or requests to review the grade of any lot of tobacco shall be made only to the head grader or to the market supervisor grader.

Dated: September 17, 1999.

Dated. September 17, 1999

#### Kathleen A. Merrigan,

Administrator, Agricultural Marketing Service.

[FR Doc. 99–24772 Filed 9–24–99; 8:45 am] BILLING CODE 3410–02–P

## **DEPARTMENT OF AGRICULTURE**

### Agricultural Marketing Service

#### 7 CFR Part 905

[Docket No. FV99-905-4 IFR]

Oranges, Grapefruit, Tangerines, and Tangelos Grown in Florida; Modification of Procedures for Limiting the Volume of Small Red Seedless Grapefruit

**AGENCY:** Agricultural Marketing Service, USDA.

**ACTION:** Interim final rule and request for written comments.

**SUMMARY:** This interim final rule modifies procedures used in limiting the volume of small red seedless grapefruit currently prescribed under the marketing order for oranges, grapefruit, tangerines, and tangelos grown in Florida. The marketing order is administered locally by the Citrus Administrative Committee (committee). The changes will help the committee better monitor handler compliance with any percentage size regulations in effect. The rule changes handler reporting requirements on shipments of size 48 and/or 56 red seedless grapefruit to standardize and assure continuity of reporting. Provisions on new handlers also are added to assure equitable application of the percentage size regulation to new and established handlers. These modifications are expected to help the committee better administer the percentage size regulations, when such regulations are effective.

**DATES:** Effective September 28, 1999; comments received by October 27, 1999 will be considered prior to issuance of a final rule.

ADDRESSES: Interested persons are invited to submit written comments concerning this rule. Comments must be sent to the Docket Clerk, Fruit and Vegetable Programs, AMS, USDA, room 2525–S, P.O. Box 96456, Washington, DC 20090–6456; Fax: (202) 720–5698 or E-mail: moab.docketclerk@usda.gov. All

comments should reference the docket number and the date and page number of this issue of the **Federal Register** and will be made available for public inspection in the Office of the Docket Clerk during regular business hours.

FOR FURTHER INFORMATION CONTACT: William G. Pimental, Southeast Marketing Field Office, F&V, AMS, USDA, P.O. Box 2276, Winter Haven, Florida 33883–2276; telephone: (941) 299–4770, Fax: (941) 299–5169; or George Kelhart, Technical Advisor, Marketing Order Administration Branch, F&V, AMS, USDA, room 2522–S, P.O. Box 96456, Washington, DC 20090–6456; telephone: (202) 690–3919, Fax: (202) 720–5698.

Small businesses may request information on complying with this regulation by contacting Jay Guerber, Marketing Order Administration Branch, Fruit and Vegetable Programs, AMS, USDA, room 2525–S, P.O. Box 96456, Washington, DC 20090–6456; telephone (202) 720–2491, Fax: (202) 720–5698 or E-mail: Jay.Guerber@usda.gov.

SUPPLEMENTARY INFORMATION: This interim final rule is issued under Marketing Agreement No. 84 and Marketing Order No. 905, both as amended (7 CFR part 905), regulating the handling of oranges, grapefruit, tangerines, and tangelos grown in Florida, hereinafter referred to as the "order." The marketing agreement and order are effective under the Agricultural Marketing Agreement Act of 1937, as amended (7 U.S.C. 601–674), hereinafter referred to as the "Act."

The Department of Agriculture (Department) is issuing this rule in conformance with Executive Order 12866.

This rule has been reviewed under Executive Order 12988, Civil Justice Reform. This rule is not intended to have retroactive effect, and will not preempt any State or local laws, regulations, or policies, unless they present an irreconcilable conflict with this rule.

The Act provides that administrative proceedings must be exhausted before parties may file suit in court. Under section 608c(15)(A) of the Act, any handler subject to an order may file with the Secretary a petition stating that the order, any provision of the order, or any obligation imposed in connection with the order is not in accordance with law and request a modification of the order or to be exempted therefrom. A handler is afforded the opportunity for a hearing on the petition. After the hearing the Secretary would rule on the petition. The Act provides that the

district court of the United States in any district in which the handler is an inhabitant, or has his or her principal place of business, has jurisdiction to review the Secretary's ruling on the petition, provided an action is filed not later than 20 days after the date of the entry of the ruling.

Section 905.52 of the order provides authority to limit shipments of any grade or size, or both, of any variety of Florida citrus. Such limitations may restrict the shipment of a portion of a specified grade or size of a variety.

Section 905.153 of the regulations provides procedures for limiting the volume of small red seedless grapefruit entering the fresh market. Under the procedures, the committee may recommend that only a certain percentage of size 48 (3%16 minimum diameter in inches) and/or size 56 (35/16 minimum diameter in inches) red seedless grapefruit be made available for shipment into fresh market channels for any week or weeks during the regulation period. The regulation period is 11 weeks long and begins the third Monday in September. Under such a limitation, the quantity of sizes 48 and/or 56 red seedless grapefruit that may be shipped by a handler during a regulated week is calculated using the recommended percentage. By taking the recommended weekly percentage times the average weekly volume of red seedless grapefruit handled by such handler in the previous five seasons, handlers can calculate the volume of sizes 48 and/or 56 they may ship in a regulated week. Provisions also are included in paragraph (a) for handlers with less than five previous seasons of shipments and new handlers with no record of shipments. The committee performs the specified calculations when regulation is established by the Secretary for a given week, and provides the calculations to each handler.

Section 905.153 contains a variety of provisions designed to provide handlers with some marketing flexibility. Paragraphs (d) and (e) of that section provide allowances for overshipments, loans, and transfers of allotment. These allowances allow handlers the opportunity to supply their markets while limiting the impact of small sizes on a weekly basis.

Pursuant to paragraph (d) of § 905.153, during any week for which the Secretary fixes the percentage of sizes 48 and/or 56 red seedless grapefruit, any handler can handle an amount of sizes 48 and/or 56 red seedless grapefruit not to exceed 110 percent of their allotment for that week. The quantity of overshipments (the amount shipped in excess of a handler's

weekly allotment) is deducted from the handler's allotment for the following week.

If handlers fail to use their entire allotments in a given week, the amounts undershipped cannot be carried forward to the following week. However, pursuant to paragraph (e) of § 905.153, a handler to whom an allotment has been issued can lend or transfer all or part of such allotment (excluding the overshipment allowance) to another handler. In the event of a loan, each party, prior to the completion of the loan agreement, notifies the committee of the proposed loan and date of repayment. If a transfer of allotment is desired, each party promptly notifies the committee so that proper adjustments of the records can be made. In each case, the committee confirms in writing all such transactions prior to the following week. Under these provisions, the committee can act on behalf of handlers wanting to arrange allotment loans or participate in the transfer of allotment.

The committee computes each handler's allotment by multiplying the handler's average week by the percentage established by regulation for that week. The committee notifies each handler prior to that particular week of the quantity of sizes 48 and 56 red seedless grapefruit such handler could handle during a particular week, making the necessary adjustments for overshipments and loan repayments.

This interim final rule modifies reporting procedures in paragraphs (d) and (e) of § 905.153, and adds a new paragraph (f) on new handler participation. The changes were recommended unanimously by the committee at its meeting on April 6, 1999.

This interim final rule does not establish any volume regulation. A proposed rule to establish volume regulation during the 1999–2000 season was published in the **Federal Register** on August 26, 1999 (64 FR 46603). The period for the receipt of written comments on that proposal ends September 10, 1999.

The changes implemented by this rule are intended to standardize and foster uniformity of reporting, help the committee better monitor compliance with any percentage size regulations in effect, and improve overall administration of the program. The provisions on "new handler" registration are intended to ensure that the shipment calculations for such handlers are correct and that the shipment allotments are appropriately applied.

This action revises paragraph (d) of § 905.153 to require handlers to report red seedless grapefruit shipments to interstate and export markets by day for each regulation week. The report is required to be completed and received by the committee no later than 2 p.m. of the business day following the shipments. The committee now obtains shipment information from daily manifest reports from the Florida Department of Agriculture and Consumer Services' Fruit and Vegetable Division, but the information needs to be reformatted by the committee for use in checking handler compliance with the weekly percentage size regulation, and in arranging loans or transfers of excess allotments among handlers. This has been costly and time consuming for the committee.

When percentage size regulations were applied last season, most handlers voluntarily supplied (electronically or by fax) the committee with daily shipment information on their size 48 and/or 56 size red seedless grapefruit. This helped the committee expedite the compilation and dissemination of shipment information on the smallsized red seedless grapefruit. The more timely information helped the handlers make marketing plans to service their customers better, and enabled the committee to verify handler compliance in a more timely and less burdensome manner.

The information provided by handlers shipping 48 and/or 56 size red seedless grapefruit is maintained by them as part of their regular business operations so the burden in supplying this information has been minimal. Thus, the addition of this reporting requirement to the procedures in § 905.153(d) merely standardizes the collection of information which handlers maintain as part of their regular business operations. The report will ensure that the daily shipment information is received in the same format from all handlers shipping 48 and/or 56 size red seedless grapefruit.

Paragraph (e) of § 905.153 specifies, among other things, that each handler party to a transfer or loan of any or all of their shipping allotment (excluding the overshipment allowance) shall promptly notify the committee so the proper adjustment of records may be made. To provide uniformity in reporting and help the committee confirm such transactions prior to the following week to the handlers involved, the committee recommended that the notification be made no later than noon on the Wednesday following the regulation week.

With a precise reporting deadline, the committee will be able to adjust its records in a more timely manner and more easily confirm the transactions in writing to the handlers involved prior to the following week. It will also be able to do a more effective job when acting on behalf of handlers in arranging allotment loans or transfers. This change will not be unduly burdensome on handlers because most are already filing their reports by the specified deadline.

The committee also recommended precluding sales agents of handlers from filing weekly cumulative handler reports on transfers or loans for all of the handlers they represent, rather than reports for each handler involved in such transactions. The current provisions require individual reports to be filed and the individual handlers involved are required to certify that the information on the reports submitted to the committee is accurate. Thus, no change in § 905.153 is needed to require sales agents to submit individual handler reports on such transactions for each of the participating handlers for which they act as sales agents.

A new paragraph (f) will be added to § 905.153 covering new handler registration. The new paragraph specifies that new handlers without a shipment history shall register with the committee for their red seedless grapefruit allotments prior to the regulation period. On a form provided by the committee, each new handler will indicate its name, address, telephone and fax number, its Florida citrus dealer's license number, the packinghouse registration number issued by the Florida Department of Agriculture and Consumer Services' Fruit and Vegetable Division, and the physical location of the packinghouse where the red seedless grapefruit will be prepared for market. New handler registrations will allow the committee to place the handler on its mailing list to assure that the handler receives needed information.

The addition of these registration procedures for new handlers will assure that these handlers receive the shipment allocations to which they are entitled during the regulation period, and help the committee with its handler audits and compliance checks.

In accordance with the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35), the information collection requirements that are contained in this rule have been previously approved by the Office of Management and Budget (OMB) and have been assigned OMB No. 0581–0094. Also, pursuant to requirements set forth in the Regulatory Flexibility Act (RFA), AMS has

considered the economic impact of this action on small entities. Accordingly, AMS has prepared this initial regulatory flexibility analysis.

The purpose of the RFA is to fit regulatory actions to the scale of business subject to such actions in order that small businesses will not be unduly or disproportionately burdened.

Marketing orders issued pursuant to the Act, and rules issued thereunder, are unique in that they are brought about through group action of essentially small entities acting on their own behalf. Thus, both statutes have small entity orientation and compatibility.

There are approximately 80 grapefruit handlers subject to regulation under the order and approximately 11,000 growers of citrus in the regulated area. Small agricultural service firms, which includes handlers, have been defined by the Small Business Administration (SBA) as those having annual receipts of less than \$5,000,000, and small agricultural producers are defined as those having annual receipts of less than \$500,000 (13 CFR 121.601).

Based on industry and committee data, the average annual f.o.b. price for fresh Florida red grapefruit during the 1998–99 season was around \$7.20 per 4/5 bushel carton, and total fresh shipments for the 1998–99 season are estimated at 14.6 million cartons of red grapefruit. Approximately 20 percent of all handlers handled 60 percent of Florida grapefruit shipments. In addition, many of these handlers ship other citrus fruit and products which are not included in committee data but would contribute further to handler receipts. Using the average f.o.b. price, about 80 percent of grapefruit handlers could be considered small businesses under SBA's definition, and about 20 percent of the handlers could be considered large businesses. The majority of Florida grapefruit handlers and growers may be classified as small entities.

Section 905.52 of the order provides authority to limit shipments of any grade or size, or both, of any variety of Florida citrus. Such limitations may restrict the shipment of a portion of a specified grade or size of a variety.

Section 905.153 of the regulations provides procedures for limiting the volume of small red seedless grapefruit entering the fresh market. Under the procedures, the committee may recommend that only a certain percentage of size 48 (3%16 minimum diameter in inches) and/or size 56 (35/16 minimum diameter in inches) red seedless grapefruit be made available for shipment into fresh market channels for any week or weeks during the regulation period. The regulation period is 11

weeks long and begins the third Monday in September. Under such a limitation, the quantity of sizes 48 and/or 56 red seedless grapefruit that may be shipped by a handler during a regulated week is calculated using the recommended percentage. By taking the recommended weekly percentage times the average weekly volume of red seedless grapefruit handled by such handler in the previous five seasons, handlers can calculate the volume of sizes 48 and/or 56 they may ship in a regulated week. Provisions also are included in paragraph (a) for handlers with less than five previous seasons of shipments and new handlers with no record of shipments. The committee staff performs the specified calculations when regulation is established by the Secretary for a given week, and provides the calculations to each handler.

Section 905.153 contains a variety of provisions designed to provide handlers with some marketing flexibility. Paragraphs (d) and (e) of that section provide allowances for overshipments, loans, and transfers of allotment. These allowances allow handlers the opportunity to supply their markets while limiting the impact of small sizes on a weekly basis.

Pursuant to paragraph (d) of § 905.153, during any week for which the Secretary fixes the percentage of sizes 48 and/or 56 red seedless grapefruit, any handler can handle an amount of sizes 48 and/or 56 red seedless grapefruit not to exceed 110 percent of their allotment for that week. The quantity of overshipments (the amount shipped in excess of a handler's weekly allotment) is deducted from the handler's allotment for the following week.

If handlers fail to use their entire allotments in a given week, the amounts undershipped cannot be carried forward to the following week. However, pursuant to paragraph (e) of § 905.153 a handler to whom an allotment has been issued can lend or transfer all or part of such allotment (excluding the over shipment allowance) to another handler. In the event of a loan, each party, prior to the completion of the loan agreement, notifies the committee of the proposed loan and date of repayment. If a transfer of allotment is desired, each party promptly notifies the committee so that proper adjustments of the records can be made. In each case, the committee confirms in writing all such transactions prior to the following week. Under these provisions, the committee can act on behalf of handlers wanting to arrange allotment loans or participate in the transfer of allotment.

The committee computes each handler's allotment by multiplying the handler's average week by the percentage established by regulation for that week. The committee notifies each handler prior to that particular week of the quantity of sizes 48 and 56 red seedless grapefruit such handler could handle during a particular week, making the necessary adjustments for overshipments and loan repayments.

This interim final rule modifies reporting procedures in paragraphs (d) and (e) of § 905.153, and adds a new paragraph (f) on new handler participation. The changes were recommended unanimously by the committee at its meeting on April 6, 1999.

This interim final rule does not establish any volume regulation. A proposed rule to establish volume regulation during the 1999–2000 season was published in the **Federal Register** on August 26, 1999 (64 FR 46603). The period for the receipt of written comments on that proposal ends

September 10, 1999.

The changes implemented by this rule are intended to standardize and foster uniformity of reporting, help the committee better monitor compliance with any percentage size regulations in effect, and improve overall administration of the program. The provisions on "new handler" registration are intended to ensure that new handlers receive shipment allotments, that the shipment calculations for such handlers are correct, and that the shipment allotments are appropriately applied.

This action revises paragraph (d) of § 905.153 to require handlers to report red seedless grapefruit shipments to interstate and export markets by day for each regulation week. The report is required to be completed and received by the committee no later than 2 p.m. of the business day following the shipments. The committee now obtains shipment information from daily manifest reports from the Florida Department of Agriculture's Division of Fruit and Vegetable, but the information needs to be reformatted by the committee for use in checking handler compliance with the weekly percentage size regulation, and in arranging loans or transfers of excess allotment among handlers. This has proven to be costly and time consuming for the committee.

When percentage size regulations were applied last season, most handlers voluntarily supplied (electronically or by fax) the committee daily shipment information on their size 48 and/or 56 size red seedless grapefruit to help the committee expedite the compilation and

dissemination of shipment information on the small-sized red seedless grapefruit. The more timely information helped the handlers make marketing plans, and enabled the committee to verify handler compliance in a more timely and less burdensome manner.

The information provided by handlers shipping 48 and/or 56 size red seedless grapefruit is maintained by them as part of their regular business operations so the burden in supplying this information has been minimal. Thus, the addition of this reporting requirement to the procedures in § 905.153(d) merely standardizes the collection of information which handlers maintain as part of their regular business operations.

Paragraph (e) of \$905.153 specifies, among other things, that each handler party to a transfer or loan of any or all of their shipping allotment (excluding the over shipment allowance) shall promptly notify the committee so the proper adjustment of records may be made. To provide uniformity in reporting and help the committee confirm such transactions prior to the following week to the handlers involved, the committee recommended that the notification be made no later than noon on the Wednesday following the regulation week.

With a precise reporting deadline, the committee will be able to adjust its records in a more timely manner and more easily confirm the transactions in writing to the handlers involved prior to the following week. It will also be able to do a more effective job when acting on behalf of handlers in arranging allotment loans or transfers. This change will not be unduly burdensome on handlers because most are already filing their reports by the specified deadline.

The committee also recommended precluding sales agents of handlers from filing weekly cumulative handler reports on transfers or loans for all of the handlers they represent, rather than reports for each handler involved in such transactions. The current provisions require individual reports to be filed and the individual handlers involved are required to certify that the information on the reports submitted to the committee is accurate. Thus, no change is required to the procedures in § 905.153 to require sales agents to report information on an individual handler basis.

Regarding the provisions on new handler registration, a new paragraph (f) will be added to § 905.153. The new paragraph specifies that new handlers without a shipment history shall register for their red seedless grapefruit allotments prior to the regulation

period. On a form provided by the committee, each new handler will indicate its name, address, telephone and fax number, its Florida citrus dealer's license number, the packinghouse registration number issued by the Florida Department of Agriculture and Consumer Services' Fruit and Vegetable Division, and the physical location of the packinghouse where the red seedless grapefruit will be prepared for market.

The addition of these registration procedures for new handlers will assure that these handlers receive the shipment allocations to which they are entitled during the regulation period, and help the committee with its handler audits

and compliance checks.

Handlers will be required to submit a form to the committee on their daily shipments of size 48 and/or 56 red seedless grapefruit, and new handlers also will have to submit a registration form to ship fruit pursuant to any allotment percentage established by the Secretary. The rule will increase the reporting burden on approximately 80 handlers of red seedless grapefruit who will take about 0.05 of an hour to complete each report regarding allotment loans or transfers, and shipments. New handlers without a record of shipments registering with the committee will take about 0.03 of an hour to complete the "new handler" registration form. The information collection requirements contained in § 905.153 have been approved by the Office of Management and Budget (OMB) under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. Chapter 35) and assigned OMB number 0581-0094.

The committee considers the changes made by this rule the most viable ways to improve the percentage size volume

regulation procedures.

As with all Federal marketing order programs, reports and forms are periodically reviewed to reduce information requirements and duplication by industry and public sectors. The Department has not identified any relevant Federal rules that duplicate, overlap or conflict with this proposed rule. However, red seedless grapefruit must meet the requirements as specified in the U.S. Standards for Grades of Florida Grapefruit (7 CFR 51.750 through 51.784) issued under the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 through 1627).

In addition, the committee's meeting was widely publicized throughout the citrus industry and all interested persons were invited to attend the meeting and participate in committee

deliberations on all issues. Like all committee meetings, the April 6, 1999, meeting was a public meeting and all entities, both large and small, were able to express views on this issue. Interested persons are invited to submit information on the regulatory and informational impacts of this action on small businesses.

A small business guide on complying with fruit, vegetable, and specialty crop marketing agreements and orders may be viewed at the following web site: http://www.ams.usda.gov/fv/moab/.html. Any questions about the compliance guide should be sent to Jay Guerber at the previously mentioned address in the FOR FURTHER INFORMATION CONTACT section.

After consideration of all relevant material presented, including the information and recommendations submitted by the committee and other available information, it is hereby found that this rule, as hereinafter set forth, will tend to effectuate the declared policy of the Act.

This rule invites comments on changes to the percentage size regulation procedures under the Florida citrus marketing order. Any comments received will be considered before this rule is finalized.

Pursuant to 5 U.S.C. 553, it is also found and determined upon good cause that it is impracticable, unnecessary, and contrary to the public interest to give preliminary notice prior to putting this rule into effect, and that good cause exists for not postponing the effective date of this rule until 30 days after publication in the Federal Register because: (1) This rule needs to be in place as soon as possible since any percentage size regulation implemented for the current season would begin on September 20 and all handlers planning to ship size 48 and 56 red seedless grapefruit need to plan accordingly; (2) the industry has been discussing this issue for some time, and the committee has kept the industry well informed; (3) the changes made have been widely discussed at various industry and association meetings; and (4) all written comments timely received will be considered before a final determination is made on this matter.

## List of Subjects in 7 CFR Part 905

Grapefruit, Marketing agreements, Oranges, Reporting and recordkeeping requirements, Tangelos, Tangerines.

For the reasons set forth in the preamble, 7 CFR part 905 is amended as follows:

## PART 905—ORANGES, GRAPEFRUIT, TANGERINES, AND TANGELOS GROWN IN FLORIDA

1. The authority citation for 7 CFR Part 905 continues to read as follows:

Authority: 7 U.S.C. 601-674.

#### § 905.153 [Amended]

2. In § 905.153, paragraphs (d) and (e) are revised and a new paragraph (f) is added to read as follows:

§ 905.153 Procedure for determining handlers' permitted quantities of red seedless grapefruit when a portion of sizes 48 and 56 of such variety is restricted.

(d) During any regulation week for which the Secretary has fixed the percentage of sizes 48 and 56 red seedless grapefruit, any person who has received an allotment may handle, in addition to their total allotment available, an amount of size 48 and 56 red seedless grapefruit up to 10 percent greater than their allotment. The quantity of the overshipment shall be deducted from the handler's allotment for the following week. Overshipments

will not be allowed during week 11. If the handler fails to use his or her entire allotment, the undershipment is not carried forward to the following week. Each handler shipping size 48 and/or 56 red seedless grapefruit during the regulation period shall complete and submit to the committee, no later than 2 p.m. of the business day following the shipment, a report of red seedless grapefruit shipments by day for each

regulation week.

(e) Any handler may transfer or loan any or all of their shipping allotment (excluding the overshipment allowance) of size 48 and 56 red seedless grapefruit to any other handler. Each handler party to such transfer or loan shall no later than noon on the Wednesday following the regulation week notify the committee so the proper adjustment of records may be made. In each case, the committee shall confirm in writing all such transactions, prior to the following week, to the handlers involved. The committee may act on behalf of handlers wanting to arrange allotment loans or participate in the transfer of allotments.

(f) New handlers with no record of shipments planning to ship red seedless grapefruit covered by any percentage size regulation shall register with the committee prior to the regulation period so their allotments can be properly calculated. Each new handler shall provide on a form furnished by the committee their Florida citrus fruit dealer's license number, their Florida Department of Agriculture and

Consumer Services' Fruit and Vegetable Division packinghouse registration number, and the physical location of the packinghouse where the red seedless grapefruit is to be prepared for market. The committee shall notify any new handlers of their allotments prior to the regulation period.

Dated: September 21, 1999.

#### Robert C. Keeney,

Deputy Administrator, Fruit and Vegetable Programs.

[FR Doc. 99-25093 Filed 9-24-99; 8:45 am] BILLING CODE 3410-02-P

#### SOCIAL SECURITY ADMINISTRATION

# 20 CFR Parts 404 and 416

RIN 0960-AF07

Administrative Review Process; Prehearing Proceedings and Decisions by Attorney Advisors; Extension of Expiration Dates

**AGENCY:** Social Security Administration. **ACTION:** Final rule.

**SUMMARY:** These final rules extend the time period set out in our regulations during which attorney advisors in our Office of Hearings and Appeals (OHA) may conduct certain prehearing proceedings. When the documentary record developed as a result of these proceedings warrants, they may issue decisions that are wholly favorable to the parties to the hearing in claims for Social Security or Supplemental Security Income (SSI) benefits based on disability. We are extending the date at which these rules will no longer be effective from April 1, 2000, until April 2, 2001. We are making no other changes to the substance of the rules. **EFFECTIVE DATE:** October 27, 1999.

## FOR FURTHER INFORMATION CONTACT:

Lynn Hollway, Office of Disability and Income Security Programs, Social Security Administration, 6401 Security Boulevard, Baltimore, MD 21235–6401, (410) 966–0167 for information about these rules. For information on eligibility or claiming benefits, call our national toll-free number, 1–800–772–1213.

SUPPLEMENTARY INFORMATION: On June 30, 1995, in an action undertaken to reduce the record numbers of requests for an administrative law judge (ALJ) hearing pending in our OHA hearing offices, we published final rules in the Federal Register (60 FR 34126) that authorize OHA's attorney advisors to conduct certain prehearing proceedings. If a decision that is wholly favorable to the parties to the hearing may be issued