

and State services programs at a potentially greater cost. If the Commissioner decided not to exercise his authority under section 1110(b) of the Act to waive certain resources rules for participants in the Cash and Counseling demonstration, SSI beneficiaries could choose not to participate in the Secretary's demonstration and continue to receive services directly, rather than through the beneficiary's purchase. Continued SSI eligibility for beneficiaries who choose to participate in the demonstration project is not a new or additional cost related to the Commissioner's demonstration project.

SSI beneficiary participation in the Cash and Counseling demonstration should not affect SSI benefit amounts even if the beneficiary employs an ineligible spouse or ineligible parent as a provider of services, unless the beneficiary is an alien who employs the sponsor to provide these services. Although the income and resources of an eligible spouse or eligible child is deemed to include a portion of the income and resources of the ineligible spouse or parent under sections 1614(f)(1) and (2) of the Act, the Commissioner has exercised his discretion permitted under those provisions to exclude from deeming the income of an ineligible spouse or ineligible parent paid under a Federal, State or local government program to provide the eligible spouse or eligible child with chore, attendant or homemaker services as described in regulations at 20 CFR 416.1161(a)(16). However, the Commissioner has no similar discretionary authority for deeming from a sponsor to an alien.

If an SSI beneficiary chooses to employ his or her ineligible spouse or ineligible parent as a provider of services, and the ineligible spouse or parent conserves all or part of those funds, the retained portion of those funds will become deemable resources to the eligible spouse or child the month after the month of receipt as described in regulations at 20 CFR 416.1202. SSA routinely explains the SSI resources limits and the rules concerning the deeming of resources to affected SSI beneficiaries. Instructions to SSA field offices in the four States collaborating in this demonstration will reinforce the need to explain to affected, participating beneficiaries how payment to the ineligible spouse or ineligible parent could lead to an increase in deemable resources.

The four States collaborating in the demonstration project will experience no or minimal new or additional costs under section 1616 of the Act for SSI

beneficiaries who participate in the Cash and Counseling demonstration project. The demonstration project will not add new beneficiaries to either the SSI or State supplementary payments rolls, or artificially extend the eligibility of beneficiaries, or increase payment amounts of SSI or State supplementary payments to participants.

**Statutory and Regulatory Provisions Waived:** The Commissioner waives for the duration of an individual's participation in the Cash and Counseling demonstration project certain SSI resources counting rules where application of those rules would otherwise affect the eligibility of an individual for SSI. The specific statutory and regulatory provisions waived are those described in the preceding section.

**Authority:** Section 1110(b) of the Social Security Act.

(Catalog of Federal Domestic Assistance Programs No. 96.006—Supplemental Security Income)

Dated: October 26, 1998.

**Kenneth S. Apfel,**

*Commissioner of Social Security.*

[FR Doc. 98-29276 Filed 10-30-98; 8:45 am]

BILLING CODE 4190-29-P

## DEPARTMENT OF STATE

### [Public Notice 2916]

#### **Discretionary Grant Programs Application Notice Establishing Closing Date for Transmittal of Certain Fiscal Year 1999 Applications**

**AGENCY:** The Department of State invites applications from national organizations with interest and expertise in conducting research and training to serve as intermediaries administering national competitive programs concerning the countries of Eastern Europe and the independent states of the former Soviet Union. The grants will be awarded through an open, national competition among applicant organizations.

Authority for this Program for Research and Training on Eastern Europe and the Independent States of the Former Soviet Union is contained in the Soviet Eastern European Research and Training Act of 1983 (22 U.S.C. 4501-4508, as amended).

**SUMMARY:** The purpose of this application notice is to inform potential applicant organizations of fiscal and programmatic information and closing dates for transmittal of applications for awards in Fiscal Year 1999 under a program administered by the

Department of State. The program seeks to build and sustain expertise among Americans willing to make a career commitment to the study of Eastern Europe and countries of the former Soviet Union.

**Organization of Notice:** This notice contains three parts. Part I lists the closing date covered by this notice. Part II consists of a statement of purpose and priorities of the program. Part III provides the fiscal data for the program.

### **Part I**

#### *Closing Date for Transmittal of Applications*

An application for an award must be mailed or hand-delivered by February 12, 1999.

#### *Applications Delivered by Mail*

An application sent by mail must be addressed to Kenneth E. Roberts, Executive Director, Advisory Committee for Studies of Eastern Europe and the Independent States of the Former Soviet Union, INR/RES, Room 6841, U.S. Department of State, 2201 C Street, NW, Washington, DC 20520-6510.

An applicant must show proof of mailing consisting of *one* of the following:

(1) A legibly dated U.S. Postal Service postmark.

(2) A legible mail receipt with the date of mailing stamped by the U.S. Postal Service.

(3) A dated shipping label, invoice, or receipt from a commercial center.

(4) Any other proof of mailing acceptable to the Department of State.

If any application is sent through the U.S. Postal Service, the Department of State does not accept either of the following as proof of mailing: (1) a private metered postmark, or (2) a mail receipt that is not dated by the U.S. Postal Service.

An applicant should note that the U.S. Postal Service does not uniformly provide a dated postmark. Before relying on this method, an applicant should check with the local post office.

An applicant is encouraged to use registered or at least first class mail. Late applications will not be considered and will be returned to the applicant.

#### *Applications Delivered by Hand*

An application that is hand delivered must be taken to Kenneth E. Roberts, Executive Director, Advisory Committee for Studies of Eastern Europe and the Independent States of the Former Soviet Union, INR/RES, Room 6841, 2201 C Street, NW, Washington, DC. Please phone first at (202) 736-4572 to ensure access to the building.

The Advisory Committee staff will accept hand-delivered applications between 9:00 a.m. and 4:00 p.m. EST daily, except Saturdays, Sundays, and Federal holidays.

An application that is hand delivered will not be accepted after 4:00 p.m. on the closing date.

## Part II

### Program Information

In the Soviet-Eastern European Research and Training Act of 1983 the Congress declared that independently verified factual knowledge about the countries of that area is "of utmost importance for the national security of the United States, for the furtherance of our national interests in the conduct of foreign relations, and for the prudent management of our domestic affairs." Congress also declared that the development and maintenance of such knowledge and expertise "depends upon the national capability for advanced research by highly trained and experienced specialists, available for service in and out of Government." The program provides financial support for advanced research, training and other related functions on the countries of the region. By strengthening and sustaining in the United States a cadre of experts on Eastern Europe and the independent states of the former Soviet Union, the program contributes to the overall objectives of the FREEDOM Support and SEED programs.

The full purpose of the Act and the eligibility requirements are set forth in Pub. L. 98164, 97 Stat. 1047-50, as amended. The countries include Albania, Armenia, Azerbaijan, Belarus, Bulgaria, Czech Republic, Estonia, Georgia, Hungary, Kazakhstan, Kyrgyzstan, Latvia, Lithuania, Moldova, Poland, Romania, Russia, Slovakia, Tajikistan, Turkmenistan, Ukraine, Uzbekistan, Bosnia and Herzegovina, Slovenia, Croatia, Serbia (including Kosovo and Montenegro), and the Former Yugoslav Republic of Macedonia.

The Act establishes an Advisory Committee to recommend grant policies and recipients. The Secretary of State, after consultation with the Advisory Committee, approves policies and makes the final determination on awards.

Applications for funding under the Act are invited from U.S. organizations prepared to conduct competitive programs on the independent states of the former Soviet Union and the countries of Eastern Europe and related fields. Applying organizations or institutions should have the capability

to conduct competitive award programs that are national in scope. Programs of this nature are those that make awards which are based upon an open, nationwide competition, incorporating peer group review mechanisms. Individual end-users of these funds—those to whom the applicant organizations or institutions propose to make awards—must be at the graduate or post-doctoral level, and must have demonstrated a likely career commitment to the study of Eastern Europe and/or the independent states of the former Soviet Union.

Applications sought in this competition among organizations or institutions are those that would contribute to the development of a stable, long-term, national program of unclassified, advanced research and training on the countries of Eastern Europe and/or the independent states of the former Soviet Union by proposing:

(1) *National programs* which award contracts or grants to American institutions of higher education or not-for-profit corporations in support of post-doctoral or equivalent level research projects, such contracts or grants to contain shared-cost provisions;

(2) *National programs* which offer graduate, post-doctoral and teaching fellowships for advanced training on the countries of Eastern Europe and the independent states of the former Soviet Union, and in related studies, including training in the languages of the region, with such training to be conducted on a shared-cost basis, at American institutions of higher education;

(3) *National programs* which provide fellowships and other support for American specialists enabling them to conduct advanced research on the countries of Eastern Europe and the independent states of the former Soviet Union, and in related studies; and those which facilitate research collaboration between Government and private specialists in these areas;

(4) *National programs* which provide advanced training and research on a reciprocal basis in the countries of Eastern Europe and the independent states of the former Soviet Union by facilitating access for American specialists to research facilities and resources in those countries;

(5) *National programs* which facilitate the public dissemination of research methods, data and findings; and those which propose to strengthen the national capability for advanced research or training on the countries of Eastern Europe and the independent states of the former Soviet Union in ways not specified above.

**Note:** The Advisory Committee will not consider applications from individuals to further their own training or research, or from institutions or organizations whose proposals are not for competitive award programs that are national in scope as defined above. Support for specific activities will be guided by the following policies and priorities:

- *Support for Transitions.* The Advisory Committee strongly encourages support for activities which, while building expertise among U.S. specialists on the region, also 1) promote fundamental goals of U.S. assistance programs such as helping establish market economies and promoting democratic governance and civil societies, and 2) provide knowledge and context related to current US policy interests in the region, broadly defined. This includes, but is not limited to, such topics as ethnic conflict, post-Soviet economics, and political participation. Research is encouraged on Russia's regions, and on other specific geographic areas— including areas outside capital cities, on Central Asia, and on the Balkans, where gaps exist in knowledge. Historical or cultural research that promotes understanding of current events in the region also is encouraged if an explicit connection can be made to contemporary political and/or economic transitions.

- *Publications.* Funds awarded in this competition should not be used to subsidize journals, newsletters and other periodical publications except in special circumstances, in which cases the funds should be supplied through peer-review organizations with national competitive programs.

- *Conferences.* Proposals for conferences, like those for research projects and training programs, should be assessed according to their relative contribution to the advancement of knowledge and to the professional development of cadres in the fields. Therefore, requests for conference funding should be directed to one or more of the national peer-review organizations receiving program funds, with proposed conferences being evaluated competitively against research, fellowship or other proposals for achieving the purposes of the grant.

- *Library Activities.* Funds may be used for certain library activities that clearly strengthen research and training on the countries of Eastern Europe and the independent states of the former Soviet Union and benefit the fields as a whole. Such programs must make awards based upon open, nationwide competition, incorporating peer group review mechanisms. Funds may not be used for activities such as modernization, acquisition, or preservation. Modest, cost-effective proposals to facilitate research, by eliminating serious cataloging backlogs or otherwise improving access to research materials, will be considered.

- *Language Support.* The Advisory Committee encourages attention to the non-Russian languages of the independent states of the former Soviet Union and the less commonly taught languages of the East European countries. Support provided for Russian language instruction/study normally will be only for advanced level. Applicants

proposing to offer language instruction are encouraged to apply to a national program as described above that has appropriate peer group review mechanisms.

- *Support for Non-Americans.* The purpose of the program is to build and sustain U.S. expertise on the countries of Eastern Europe and the independent states of the former Soviet Union. Therefore, the Advisory Committee has determined that highest priority for support always should go to American specialists (i.e., U.S. citizens or permanent residents). Support for such activities as long-term research fellowships, i.e., nine months or longer, should be restricted solely to American scholars. Support for short-term activities also should be restricted to Americans, except in special instances where the participation of a non-American scholar has clear and demonstrable benefits to the American scholarly community. In such special instances, the applicant must justify the expenditure. Despite this restriction on support for non-Americans, collaborative projects are encouraged—where the non-American component is funded from other sources—and priority is given to institutions whose programs contain such an international component.

In making its recommendations, the Committee will seek to encourage a coherent, long-term, and stable effort directed toward developing and maintaining a national capability on the countries of Eastern Europe and the independent states of the former Soviet Union. Program proposals can be for the conduct of any of the functions enumerated, but in making its recommendations, the Committee will be concerned to develop a balanced national effort that will ensure attention to all the countries of the area. Legislation requires and this announcement indicates under *Program Information* of this section that in certain cases grantee organizations must include shared-cost provisions in their arrangements with end-users. Cost-sharing is encouraged, whenever feasible, in all programs.

### Part III

#### *Available Funds*

Awards are contingent upon the availability of funds. Funding may be available at a level up to \$4.8 million. The precise level of funding will not be known until legislative action is complete. In Fiscal Year 1998, the Congress appropriated to the program \$4.8 million from the FREEDOM Support and Support for East European Democracies (SEED) Acts, which funded grants to 9 national organizations. The number of awards varies each year, depending on the level of funding and the quality of the applications submitted.

The Department legally cannot commit funds that may be appropriated in subsequent fiscal years. Thus multi-year projects cannot receive assured funding unless such funding is supplied out of a single year's appropriation. Grant agreements may permit the expenditure from a particular year's grant to be made up to three years after the grant's effective date.

#### *Applications*

Applications must be prepared and submitted in 20 copies in the form of a statement, the narrative part of which should not exceed 20 double-spaced pages. This must be accompanied by a one-page executive summary, a budget, and vitae of key professional staff. Proposers may append other information they consider essential, although bulky submissions are discouraged and run the risk of not being reviewed fully. The one-page summary and budget should precede the narrative in the proposal.

Proposed programs should be described fully, including benefits for the fields. All applicants should provide detailed information about their plans for advertising their programs, peer evaluation and review procedures, and estimates of the types and amount of anticipated awards.

Applicants who have received a grant from this program in the previous competition should provide detailed information on the peer evaluation and review procedures followed, and awards made, including, where applicable, names/affiliations of recipients, and amounts and types of awards. If an applicant received support prior to the last competition, a summary of those awards also should be included.

Descriptions of all competitive award programs should specify both past and anticipated applicant-to-award ratios.

Proposals from national organizations involving language instruction programs should provide, for those programs supported in the past year, information on the criteria for evaluation, including levels of instruction, degrees of intensiveness, facilities, methods for measuring language proficiency (including pre- and post-testing), instructors' qualifications, and budget information showing estimated costs per student.

A description of affirmative action policies and practices must be included in the application.

Applications should include certifications of compliance with the provisions of: (1) the Drug-Free Workplace Act (Pub. L. 100-690), in accordance with Appendix C of 22 CFR 137, Subpart F; and (2) Section 319 of

the Department of the Interior and Related Agencies Appropriations Act (Pub. L. 101-121), in accordance with Appendix A of 22 CFR 138, New Restrictions on Lobbying Activities.

#### *Budget*

Since funds will be appropriated separately for East Europe (including the Baltic states) and New Independent States programs, proposals must indicate how the requested funds will be distributed by region, country (to the extent possible), and activity. Subsequently, grant recipients must report expenditures by region, country, and activity.

Applicants should familiarize themselves with Department of State grant regulations contained in 22 CFR 145, "Grants and Cooperative Agreements with Institutions of Higher Education, Hospitals, and Other Non-Profit Organizations," OMB Circular A-110, "Grants and Agreements with Institutions of Higher Education . . . Uniform Administrative Requirements," and OMB Circular A-133, "Audits of Institutions of Higher Learning and Other Non-Profit Institutions" and indicate or provide the following information:

(1) Whether the organization falls under OMB Circular No. A-21, "Cost Principles for Educational Institutions," or OMB Circular No. A-122, "Cost Principles for Nonprofit Organizations;"

(2) A detailed program budget indicating direct expenses by program element, by region (the independent states of the former Soviet Union or Eastern Europe), indirect costs, and the total amount requested. NB: Indirect costs are limited to 10 percent of total direct program costs. Applicants requesting funds to supplement a program having other sources of support should submit a current budget for the total program and an estimated future budget for it showing how specific lines in the budget would be affected by the allocation of requested grant funds. Other funding sources and amounts, when known, should be identified.

(3) The applicant's cost-sharing proposal, if applicable, containing appropriate details and cross references to the requested budget;

(4) The organization's most recent audit report (the most recent U.S. Government audit report if available) and the name, address, and point of contact of the audit agency. N.B.: The threshold for grants that trigger an audit requirement has been raised from \$25,000 to \$300,000.

(5) An indication of the proposer's priorities if funding is being requested for more than one program or activity.

All payments will be made to grant recipients through the Department of State.

#### Technical Review

The Advisory Committee for Studies of Eastern Europe and the Independent States of the Former Soviet Union will evaluate applications on the basis of the following criteria:

(1) Responsiveness to the substantive provisions set forth above in Program Part II, Information (45 points);

(2) The professional qualifications of the applicant's key personnel and selection committees, and their experience conducting national competitive award programs of the type the applicant proposes on the countries of Eastern Europe and the independent states of the former Soviet Union (35 points); and

(3) Budget presentation and cost effectiveness (20 points).

**FOR FURTHER INFORMATION CONTACT:** For further information, contact Kenneth E. Roberts, Executive Director, Advisory Committee for Studies of Eastern Europe and the Independent States of the Former Soviet Union, INR/RES, Room 6841, U.S. Department of State, 2201 C Street, NW, Washington, DC 20520-6510. Telephone: (202) 736-4572 or 736-4386, fax: (202) 736-4851 or (202) 736-4807.

Dated: October 19, 1998.

**Kenneth E. Roberts,**

*Executive Director, Advisory Committee for Studies of Eastern Europe and the Independent States of the Former Soviet Union.*

[FR Doc. 98-29224 Filed 10-30-98; 8:45 am]

BILLING CODE 4710-32-P

## DEPARTMENT OF STATE

### Office of the Secretary of State

[Public Notice 2905]

**Notice Convening Accountability Review Boards for the Bomb Attacks on the U.S. Embassy in Nairobi, Kenya in Which Eleven U.S. Citizen Employees and one Dependent, 32 Foreign Service National Employees, and Hundreds of People Were Killed, and on the U.S. Embassy in Dar es Salaam, Tanzania, in Which Eight Foreign Service National Employees Were Killed and at Least 70 People Injured**

Pursuant to section 301 of the Omnibus Diplomatic Security and Antiterrorism Act of 1986 (22 U.S.C. 4831 *et seq.*), I have determined that the August 7, 1998 bomb attacks on the U.S. Embassies in Nairobi, Kenya, and Dar es

Salaam, Tanzania, each involved serious injury, loss of life, or significant destruction of property at or related to a U.S. mission abroad. Therefore, I am convening two Accountability Review Boards, as required by that statute, to examine the facts and circumstances of each attack and report to me such findings and recommendations as they deem appropriate, in keeping with the attached mandates.

I have appointed Admiral William J. Crowe as Chair of both Boards. He will be assisted on the Nairobi Board by former Ambassadors Philip C. Wilcox and Michael H. Armacost, Ms. Janne Nolan, Mr. Arthur W. (Mick) Donahue, and by Executive Secretary Ambassador Richard C. Brown. Admiral Crowe will be assisted on the Dar es Salaam Board by former Ambassador Terence A. Todman, Mr. David Busby, Dr. Lynn Davis, Mr. Montgomery L. Rogers, and by Executive Secretary, Mr. Kenneth R. McKune. All will bring to their deliberations distinguished backgrounds in government service and the private sector.

I have asked the Boards to submit their conclusions and recommendations to me within sixty days of their first meeting, unless the Chair determines a need for additional time. Appropriate action will be taken and reports submitted to Congress on any recommendations made by the Boards.

Anyone with information relevant to the Boards' examination of these incidents should contact the Boards promptly at (202) 647-6252 or fax them at (202) 647-6640.

Dated: October 13, 1998.

**Madeleine K. Albright,**

*Secretary of State.*

[FR Doc. 98-29225 Filed 10-30-98; 8:45 am]

BILLING CODE 4710-10-M

## DEPARTMENT OF TRANSPORTATION

### Office of the Secretary

**Aviation Proceedings, Agreements Filed During the Week Ending October 23, 1998**

The following Agreements were filed with the Department of Transportation under the provisions of 49 U.S.C. 412 and 414. Answers may be filed within 21 days of date of filing.

*Docket Number:* OST-98-4607.

*Date Filed:* October 20, 1998.

*Parties:* Members of the International Air Transport Association.

*Subject:*

PTC31 Telex Mail Vote 965 (as amended) Niigata, Japan-Hawaii fares (Reso 010v)

Intended effective date: December 19, 1998.

*Docket Number:* OST-98-4610.

*Date Filed:* October 20, 1998.

*Parties:* Members of the International Air Transport Association.

*Subject:*

COMP Telex Reso 033f—Hungary

Local Currency Rate Changes

Intended effective date: December 1, 1998.

*Docket Number:* OST-98-4636.

*Date Filed:* October 22, 1998.

*Parties:* Members of the International Air Transport Association.

*Subject:*

PTC12 NMS-ME 0062 dated September 28, 1998 r11-10

Mid-Atlantic-MidEast Resos-MV958, as amended in TE400

PTC12 NMS-ME 0063 dated September 28, 1998 r11-12

South Atlantic-MidEast Resos-MV959, as amended in TE401

Intended effective date: April 1, 1999.

*Docket Number:* OST-98-4637.

*Date Filed:* October 22, 1998.

*Parties:* Members of the International Air Transport Association.

*Subject:*

PTC23 Telex Mail Vote 966

Africa-Southeast Asia Resos 002uu

Intended effective date: December 1, 1998.

*Docket Number:* OST-98-4638.

*Date Filed:* October 22, 1998.

*Parties:* Members of the International Air Transport Association.

*Subject:*

PTC123 0049 dated October 20, 1998

North Atlantic Expedited Resos 002gg (r1) & 067m (r2)

Intended effective date: November 15, 1998.

**Dorothy W. Walker,**

*Federal Register Liaison.*

[FR Doc. 98-29282 Filed 10-30-98; 8:45 am]

BILLING CODE 4910-62-P

## DEPARTMENT OF TRANSPORTATION

### Office of the Secretary

**Notice of Applications for Certificates of Public Convenience and Necessity and Foreign Air Carrier Permits Filed Under Subpart Q During the Week Ending October 23, 1998**

The following Applications for Certificates of Public Convenience and Necessity and Foreign Air Carrier Permits were filed under Subpart Q of the Department of Transportation's Procedural Regulations (See 14 CFR 302.1701 *et seq.*). The due date for Answers, Conforming Applications, or Motions to Modify Scope are set forth below for each application. Following the Answer period DOT may process the application by expedited procedures. Such procedures may consist of the adoption of a show-cause order, a