

the regional haze program. The EPA is seeking public comment on whether this translation accurately reflects the WGA recommendations, and on whether a SIP incorporating these provisions would satisfy the basic statutory requirements of section 169A as noted above.

In drafting the regulatory language, we have attempted to incorporate all of the WGA's recommendations for specific regulatory requirements into regulatory text except for the recommendation to include a "binding commitment" on EPA to "fully consider" certain national mobile source measures. While we are not expressing a position on this recommendation, we are unsure of how or whether the regulatory structure of the regional haze proposal can incorporate this provision, and we request comment on how and whether this should be done.

The WGA letter contains numerous suggestions for preamble discussions to accompany the final regional haze rule. These preamble suggestions include clarifications of the rationale for certain conclusions, explanations to clarify WGA's regulatory language suggestions, and discussions of a number of WGA's suggested policy interpretations for implementation of the final rule. At this time, the EPA has not drafted specific preamble language in reaction to these suggestions. We do, however, request comment on the concepts and suggestions that WGA recommends that EPA include in the preamble to the final rule.

The WGA letter, and the regulatory language are available for review in the docket as items VIII-G-76 and VIII-I-02, respectively. In addition, these items are on the Internet at <http://www.epa.gov/ttn/oarpg/t1sn.html>.

## II. TEA-21 Legislation

In the proposed rule, we stated our intent to coordinate SIP revisions for regional haze with the schedule for SIP revisions under the new PM<sub>2.5</sub> standard (see 62 FR 41151). The proposed rule also required States to submit a SIP revision with basic planning provisions and commitments within 12 months, consistent with the requirements of section 169B of the CAA. For States with PM<sub>2.5</sub> nonattainment areas, the proposal required States to submit control strategies at the same time as PM<sub>2.5</sub> control strategies (62 FR 41159).

On June 9, 1998, the President signed the TEA-21. Section 4102(c)(2) of the TEA-21 revises the timing requirements for submission of SIPs for the visibility program. However, TEA-21 is consistent with the desire expressed by

EPA in the notice of proposed rulemaking to harmonize the visibility program with the PM<sub>2.5</sub> program. Section 4102(c)(2) reads as follows:

(2) For any area designated as nonattainment for the July 1997 PM<sub>2.5</sub> national ambient air quality standard in accordance with the schedule set forth in this section, notwithstanding the time limit prescribed in paragraph (2) of section 169B(e) of the Clean Air Act, the Administrator shall require State implementation plan revisions referred to in such paragraph (2) to be submitted at the same time as State implementation plan revisions referred to in section 172 of the Clean Air Act implementing the revised national ambient air quality standard for fine particulate matter are required to be submitted. For any area designated as attainment or unclassifiable for such standard, the Administrator shall require the State implementation plan revisions referred to in such paragraph (2) to be submitted 1 year after the area has been so designated. The preceding provisions of this paragraph shall not preclude the implementation of the agreements and recommendations set forth in the Grand Canyon Visibility Transport Commission Report dated June 1996.

The Conference Report accompanying TEA-21 explains the provisions affecting the visibility program. The Conference Report states:

The Conferees recognize that the Regional Haze regulation has not been finalized and the Administrator of the Environmental Protection Agency (EPA) is still considering the views of various stakeholders. The Conferees agree with EPA's public statements that the schedule for the State Implementation Plan due pursuant to section 169B(e)(2) of the Clean Air Act [sic] should be harmonized with the Schedule for State Implementation Plan submissions required for PM<sub>2.5</sub> ambient air quality standard promulgated in July, 1997.

As required by Congress, we intend to incorporate the deadlines contained in the TEA-21 into the final regional haze rule. The TEA-21 provision requires specific deadlines for regional haze SIP submissions within 1 year after an "area" is designated as attainment or unclassified for PM<sub>2.5</sub>, and at the same time that PM<sub>2.5</sub> SIPs are due for "areas" that are designated as nonattainment for PM<sub>2.5</sub>.

There is one potential area of concern with the TEA-21 provisions for which we seek public comment. While the deadlines and statement of intent are generally clear, the TEA-21 legislation does not address the deadlines that would apply for a regional planning effort that incorporated both attainment and nonattainment areas. While certain Class I areas may be affected only by emissions from attainment and/or unclassified areas, we do not believe that Congress intended to inhibit

regional planning efforts by requiring area-by-area submittals (sometimes within a single State) when both attainment and nonattainment areas are included. We believe that this result would not be consistent with the nature of the regional haze problem, which, as noted in the preamble to the proposed rulemaking, aims to address pollutants which can travel hundreds of miles. Additionally, we do not believe that this result would be consistent with the expressed intent of Congress to harmonize regional haze planning efforts with those for PM<sub>2.5</sub>.

Accordingly, we intend to incorporate an optional approach into the final rule which will allow States to first submit SIP revisions which commit to specific integrated regional planning efforts but which do not set forth control strategies. Under this approach, States committing to regional planning would have coordinated deadlines for regional haze control strategies for unclassifiable, attainment and nonattainment areas within a single planning region. We recognize that this approach could have the effect of delaying control strategy plan submittal dates for some areas, but we believe that such an option will support effective coordination between the PM<sub>2.5</sub> and regional haze programs and is consistent with the statement of congressional intent. Accordingly, we request comment on this interpretation of TEA-21.

## III. Where To Send Comments

Please send comments directly to Docket A-95-38 at the address previously provided and specify that they are in response to this notice. Comments will be forwarded from the Air Docket to the appropriate EPA staff.

Dated: August 26, 1998.

**Lydia Wegman,**

*Acting Director, Office of Air Quality Planning and Standards.*

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[CA 102-0091b; FRL-6151-1]

### Approval and Promulgation of State Implementation Plans; California State Implementation Plan Revision, Yolo-Solano Air Quality Management District

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** EPA is proposing to approve revisions to the California State Implementation Plan (SIP) which concerns the control of oxides of nitrogen (NO<sub>x</sub>) emissions from stationary gas turbines within the Yolo-Solano Air Quality Management District.

The intended effect of proposing approval of this rule is to regulate emissions of NO<sub>x</sub> in accordance with the requirements of the Clean Air Act, as amended in 1990 (CAA or the Act). In the Final Rules Section of this **Federal Register**, the EPA is approving the state's SIP revision as a direct final rule without prior proposal because the Agency views this as a noncontroversial revision amendment and anticipates no adverse comments. A detailed rationale for this approval is set forth in the direct final rule. If no adverse comments are received, no further activity is contemplated in relation to this rule. If EPA receives adverse comments, the direct final rule will not take effect and all public comments received will be addressed in a subsequent final rule based on this proposed rule. EPA will not institute a second comment period on this rule. Any parties interested in commenting on this rule should do so at this time.

**DATES:** Written comments must be received by October 5, 1998.

**ADDRESSES:** Written comments should be addressed to: Andrew Steckel, Rulemaking Office (AIR-4), Air Division, U.S. Environmental Protection Agency, Region IX, 75 Hawthorne Street, San Francisco, CA 94105-3901.

Copies of the rule revisions and EPA's evaluation report of each rule are available for public inspection at EPA's Region IX office during normal business hours. Copies of the submitted rule revisions are also available for inspection at the following locations: California Air Resources Board, Stationary Source Division, Rule Evaluation Section, 2020 "L" Street, Sacramento, CA 95812. Yolo-Solano Air Quality Management District, 1947 Galileo court, Suite 103, Davis, CA 95616.

**FOR FURTHER INFORMATION CONTACT:** Andrew Steckel, Rulemaking Office (AIR-4), Air Division, U.S. Environmental Protection Agency, Region IX, 75 Hawthorne Street, San Francisco, CA 94105-3901, Telephone: (415) 744-1185.

**SUPPLEMENTARY INFORMATION:** This document concerns Yolo-Solano Air Quality Management District's Rule 2.34, Stationary Gas Turbines, submitted to EPA on September 28, 1994 by the California Air Resources

Board. For further information, please see the information provided in the Direct Final action that is located in the Rules Section of this **Federal Register**.

**Authority:** 42 U.S.C. 7401 *et seq.*

Dated: August 13, 1998.

**Laura Yoshi,**

*Deputy Regional Administrator, Region IX.*

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[KY104-1-9818b; FRL-6152-8]

### Approval and Promulgation of Implementation Plans Commonwealth of Kentucky

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The EPA proposes to approve the State Implementation Plan (SIP) revision submitted by the Commonwealth of Kentucky which revises the emissions budget for use in determination of Transportation Conformity in the Edmonson and Owensboro ozone maintenance area. In the final rules section of this **Federal Register**, the EPA is approving the State's SIP revision as a direct final rule without a prior proposal because the Agency views this as a noncontroversial revision and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to that direct final rule, no further activity is contemplated in relation to this proposed rule. If EPA receives adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. The EPA will not institute a second comment period on this rule. Any parties interested in commenting on this rule should do so at this time.

**DATES:** To be considered, comments must be received by October 5, 1998.

**ADDRESSES:** Written comments should be addressed to: Kelly Sheckler at the Region 4, Environmental Protection Agency, Air Planning Branch, 61 Forsyth Street, SW, Atlanta, Georgia 30303.

Copies of the documents relative to this action are available for public inspection during normal business hours at the following locations. The persons wanting to examine these

documents should make an appointment with the appropriate office at least 24 hours before the visiting day. Reference file number KY104-9818. The Region 4 office may have additional background documents not available at the other locations.

Air and Radiation Docket and Information Center (Air Docket 6102), U.S. Environmental Protection Agency, 401 M Street, SW, Washington, D.C. 20460.

Environmental Protection Agency, Region 4 Air Planning Branch, 61 Forsyth Street, SW, Atlanta, Georgia 30303.

Kentucky Department for Environmental Protection, 803 Schenkel Lane, Frankfort, Kentucky 40601.

**FOR FURTHER INFORMATION CONTACT:** Kelly Sheckler at (404) 562-9042. Reference file KY-104-9818.

**SUPPLEMENTARY INFORMATION:** For additional information see the direct final rule which is published in the rule's section of this **Federal Register**.

Dated: July 30, 1998.

**A. Stanley Meiburg,**

*Acting Regional Administrator, Region 4.*

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## CORPORATION FOR NATIONAL AND COMMUNITY SERVICE

### 45 CFR Parts 1207 and 2551

RIN 3045-AA17

### Senior Companion Program

**AGENCY:** Corporation for National and Community Service.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The Corporation for National and Community Service (hereinafter the "Corporation") proposes to amend the regulations governing the administration of the Senior Companion Program (SCP). These amendments will: implement changes in the program's authorizing legislation; establish minimum program requirements with greater clarity; update program operations to make them responsive to changes that have occurred since the regulations were last published; consolidate requirements from outdated sources into one user friendly document; balance increased flexibility with increased responsibility and accountability at the local level; and incorporate new concepts of programming to highlight the accomplishments and impact of senior service.