

facilitate transactions in securities, and in general, to protect investors and the public interest.

#### B. Self-Regulatory Organization's Statement on Burden on Competition

The Exchange does not believe that the proposed rule change will impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Act.

#### C. Self-Regulatory Organization's Statement on Comments on the Proposed Rule Change Received From Members, Participants, or Others

Written comments on the proposed rule change were neither solicited nor received.

#### III. Date of Effectiveness of the Proposed Rule Change and Timing for Commission Action

Within 35 days of the date of publication of this notice in the **Federal Register** or within such longer period (i) as the Commission may designate up to 90 days of such date if it finds such longer period to be appropriate and publishes its reasons for so finding or (ii) as to which the self-regulatory organization consents, the Commission will:

(A) By order approve such proposed rule change, or

(B) Institute proceedings to determine whether the proposed rule change should be disapproved.

#### IV. Solicitation of Comments

Interested persons are invited to submit written data, views and arguments concerning the foregoing, including whether the proposed rule change is consistent with the Act. Persons making written submission should file six copies thereof with the Secretary, Securities and Exchange Commission, 450 Fifth Street, NW., Washington, D.C. 20549. Copies of the submission, all subsequent amendments, all written statements with respect to the proposed rule change that are filed with the Commission, and all written communications relating to the proposed rule change between the Commission and any person, other than those that may be withheld from the public in accordance with the provisions of 5 U.S.C. 552, will be available for inspection and copying in the Commission's Public Reference Room, located at the above address. Copies of such filing will also be available for inspection and copying at the principal office of the self-regulatory organization. All submissions should

refer to File No. SR-PCX-98-33 and should be submitted by August 4, 1998.

For the Commission, by the Division of Market Regulation, pursuant to delegated authority.

**Margaret H. McFarland,**

Deputy Secretary.

[FR Doc. 98-18639 Filed 7-13-98; 8:45 am]

BILLING CODE 8010-01-M

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### Index of Administrator's Decisions and Orders in Civil Penalty Actions; Publication

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Notice of publication.

**SUMMARY:** This notice constitutes the required quarterly publication of an index of the Administrator's decisions and orders in civil penalty cases. *This publication represents the quarter ending on June 30, 1998.* This publication ensures that the agency is in compliance with statutory indexing requirements.

#### FOR FURTHER INFORMATION CONTACT:

James S. Dillman, Assistant Chief Counsel for Litigation (AGC-400), Federal Aviation Administration, 400 7th Street, SW., Suite PL 200-A, Washington, DC 20590; telephone number: (202) 366-4118.

**SUPPLEMENTARY INFORMATION:** The Administrative Procedure Act requires Federal agencies to maintain and make available for public inspection and copying current indexes containing identifying information regarding materials required to be made available or published. 5 U.S.C. 552(a)(2). In a notice issued on July 11, 1990, and published in the **Federal Register** (55 FR 29148; July 17, 1990), the FAA announced the public availability of several indexes and summaries that provide identifying information about the decisions and orders issued by the Administrator under the FAA's civil penalty assessment authority and the rules of practice governing hearings and appeals of civil penalty actions. 14 CFR Part 13, Subpart G.

The FAA maintains an index of the Administrator's decisions and orders in civil penalty actions organized by order number and containing identifying information about each decision or order. The FAA also maintains a cumulative subject-matter index and digests organized by order number. The indexes are published on a quarterly

basis (i.e., January, April, July, and October.)

The FAA first published these indexes and digests for all decisions and orders issued by the Administrator through September 30, 1990. 55 FR 45984; October 31, 1990. The FAA announced in that notice that only the subject-matter index would be published cumulatively and that the order number index would be non-cumulative. The FAA announced in a later notice that the order number indexes published in January would reflect all of the civil penalty decisions for the previous year. 58 FR 5044; 1/19/93.

The previous quarterly publications of the indexes have appeared in the **Federal Register** as follows:

Dates of quarter	Federal Register publication
11/1/89-9/30/90 ..	55 FR 45984; 10/31/90
10/1/90-12/31/90 ..	56 FR 44886; 2/6/91
1/1/91-3/31/91 ..	56 FR 20250; 5/2/91
4/1/91-6/30/91 ..	56 FR 31984; 7/12/91
7/1/91-9/30/91 ..	56 FR 51735; 10/15/91
10/1/91-12/31/91 ..	57 FR 2299; 1/21/92
1/1/92-3/31/92 ..	57 FR 12359; 4/9/92
4/1/92-6/30/92 ..	57 FR 32825; 7/23/92
7/1/92-9/30/92 ..	57 FR 48255; 10/22/92
10/1/92-12/31/92 ..	58 FR 5044; 1/19/93
1/1/93-3/31/93 ..	58 FR 21199; 4/19/93
4/1/93-6/30/93 ..	58 FR 42120; 8/6/93
7/1/93-9/30/93 ..	58 FR 58218; 10/29/93
10/1/93-12/31/93 ..	59 FR 5466; 2/4/94
1/1/94-3/31/94 ..	59 FR 22196; 4/29/94
4/1/94-6/30/94 ..	59 FR 39618; 8/3/94
7/1/94-12/31/94 ..	60 FR 4454; 1/23/95
1/1/95-3/31/95 ..	60 FR 19318; 4/17/95
4/1/95-6/30/95 ..	60 FR 36854; 7/18/95
7/1/95-9/30/95 ..	60 FR 53228; 10/12/95
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1/1/96-3/31/96 ..	61 FR 16955; 4/18/96
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7/1/97-9/30/97 ..	62 FR 53856; 10/16/97
10/1/97-12/31/97 ..	63 FR 3373; 1/22/98
1/1/98-3/31/98 ..	63 FR 19559; 4/20/98

The civil penalty decisions and orders, and the indexes and digests are available in FAA offices. In addition, the Administrator's civil penalty decisions have been published by commercial publishers (Hawkins Publishing Company and Clark Boardman Callahan) and are available on computer on-line services (Westlaw, LEXIS, Compuserve and FedWorld). A list of the addresses of the FAA offices where the civil penalty decisions may be reviewed and information regarding these commercial publications and computer databases appear at the end of this notice.

Information regarding the accessibility of materials filed in recently initiated civil penalty cases in FAA civil penalty cases at the DOT Docket and over the Internet is also set forth at the end of this notice.

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### Civil Penalty Actions—Orders Issued by the Administrator—Digests

(Current as of June 30, 1998)

The digests of the Administrator's final decisions and orders are arranged by order number, and briefly summarize key points of the decision. The following compilation of digests includes all final decisions and orders issued by the Administrator from April 1, 1998, to June 30, 1998. The FAA will publish non-cumulative supplements to this compilation on a quarterly basis (e.g., April, July, October, and January of each year).

*These digests do not constitute legal authority, and should not be cited or relied upon as such. The digests are not intended to serve as a substitute for proper legal research. Parties, attorneys, and other interested persons should always consult the full text of the Administrator's decisions before citing them in any context.*

#### In the Matter of Continental Airlines

Order No. 98-6 (4/7/98)

**Standard of Review.** Nowhere do the Rules of Practice state that the Administrator may only reverse a law judge's findings if they are "clearly erroneous and unsupported by any evidence." Under the Rules, reversal may be appropriate if the law judge's findings of fact are unsupported by a preponderance of reliable, probative, and substantial evidence.

**Passenger/baggage matching.** The law judge erred in finding that Complainant failed to prove that Continental did not carry out its passenger/baggage match procedures. Continental admitted in a letter that it failed to perform its passenger/baggage match procedures and that it could not refute the allegations. Hence, a preponderance of

the evidence indicates that Continental violated the security directive requiring passenger/baggage matching.

**Sanction.** It is unnecessary to delay the resolution of the case by remanding it to the law judge for sanction determination. The matter is straightforward and the record is clear. A penalty in the maximum range (\$7,500 to \$10,000 for large air carriers) is appropriate when an air carrier fails to comply with its security program. Due to the corrective action taken by Continental, the lowest penalty in the maximum range is appropriate. A civil penalty of \$7,500 for a violation of 14 CFR 107.13(a) is assessed.

#### In the Matter of City of Los Angeles, Department of Airports

Order No. 98-7 (4/7/98)

**Appealable Issue.** LAX's appeal challenges the law judge's application of the law to the case. Thus, LAX has raised an appealable issue.

**Transfer of Responsibility for Airport Security.** Contrary to LAX's claim, a proposed airport security program amendment that transfers away crucial security responsibilities cannot be approved by default. Thus, LAX is responsible for the breach in airport security in the instant case, in which an unbadged FAA security agent gained access to a restricted-access elevator and the air operations area. The law judge's decision assessing a \$500 civil penalty for a violation of 14 CFR 107.13(a) is affirmed.

#### In the Matter of Paul A. Carr

Order No. 98-8 (5/4/98)

**Order No. 98-2 Modified.** Footnote 27 of FAA Order No. 98-2 is modified to omit footnote 27 in which it was stated that Respondent may petition a Federal

Court of Appeals for review under 49 U.S.C. 46110. The footnote is deleted because that statutory provision does not apply to hazardous materials cases initiated under 49 U.S.C. 5123 (such as this case.)

#### *In the Matter of Continental Express*

Order No. 98-9 (5/4/98)

**Appeal Dismissed.** Complainant and Respondent filed a joint motion to withdraw their appeals. Joint motion is granted.

#### *In the Matter of Daniel Rawlings*

Order No. 98-10 (5/8/98)

**Failure to Perfect Appeal.** By FAA Order No. 97-33, Mr. Rawlings was ordered to perfect his appeal by filing an appeal brief by November 25, 1997. Mr. Rawlings failed to file an appeal brief. Accordingly, Rawlings' appeal is dismissed under 14 CFR 13.233(d)(2).

#### *In the Matter of Trans World Airlines*

Order No. 98-11 (6/16/98)

**Intoxicated Passenger.** The law judge ruled that TWA violated 14 CFR 121.575(c), by allowing a passenger to board an aircraft although she appeared intoxicated, and 14 CFR 121.575(b)(1), by serving alcoholic beverages to her during the flight while she appeared intoxicated. Further, the law judge held that TWA violated 14 CFR 121.575(d) by failing to report the disturbance created by the apparently intoxicated passenger to the FAA, and 14 CFR 121.577(a) by taking off without first collecting a champagne glass from this passenger. TWA appeals from the law judge's findings and assessment of a \$40,000 civil penalty. The Administrator denies TWA's appeal.

**Constitutionality of the Appearance of Intoxication Standard.** The

Administrator declines to rule on whether 14 CFR 121.575(c) and (b)(1) were unconstitutionally vague, holding that such constitutional challenges belong in a Federal court of appeals. The Administrator holds that the flight crew in this case understood the standard "appears intoxicated" and that the preponderance of the evidence supports the law judge's findings that TWA (1) allowed the passenger to board when she appeared intoxicated, and (2) served alcoholic beverages to this passenger when she appeared intoxicated. The evidence of an appearance of intoxication included: (1) the passenger was loud and verbally abusive to the flight attendants and her daughter; (2) the passenger was drinking alcoholic beverages on board; (3) the flight crew had a difficult time keeping the passenger in her seat; (4) the passenger at times was unable to control her anger and at other times wept in the arms of a flight attendant.

**Responsibility for the Actions of Employees.** The Administrator rejected TWA's argument that it should not be held responsible for the actions of its flight crew because the crew acted contrary to the regulations and TWA policy. An employer, in this case, an air carrier, is responsible for the acts or omissions of its employees acting in the scope of their employment. In this case, the flight crew was acting in the scope of their authority, but they exercised poor judgment.

**Penalty.** The Administrator affirms the \$40,000 civil penalty.

#### *In the Matter of David G. Stout*

Order No. 98-12 (6/16/98)

**Sanction in Passenger Misconduct Case.** Mr. Stout refused to follow the flight attendant's repeated instructions to fasten his seat belt, and refused to return the flight attendant's security badge to her. Complainant appealed, arguing that the law judge incorrectly reduced the civil penalty from the \$3,000 sought by the agency to \$1,700. Complainant argues that the law judge improperly failed to defer to the FAA inspector's sanction determination and failed to consider the extent and egregiousness of Mr. Stout's misconduct. Nothing in the Rules of Practice, however, requires law judges to defer to an FAA inspector's sanction determination. The agency bears the burden of proving the appropriate sanction amount. Although Mr. Stout's behavior cannot be minimized or condoned, the sanction imposed by the law judge is consistent with precedent and is sufficient under the circumstances. The agency's appeal is

denied and the law judge's decision assessing a \$1,700 civil penalty is affirmed.

#### *In the Matter of Air St. Thomas*

Order No. 98-13 (6/16/98)

**Reconsideration Denied.** Air St. Thomas allegedly operated an aircraft on 560 air carrier flights with deactivated and partially dismantled carburetor heat systems. After Air St. Thomas failed to file both an answer and a response to the law judge's order to show cause, the law judge entered a \$20,000 default judgment. Air St. Thomas then filed a notice of appeal, but it was late, leading the Administrator to dismiss Air St. Thomas's appeal. Air St. Thomas then filed a petition for reconsideration.

The Administrator granted Air St. Thomas an additional opportunity to show good cause for the lateness of its appeal, and Air St. Thomas has filed a brief explaining that its President misread the law judge's order and thought that the case against it had been dismissed. Air St. Thomas's brief also explains that its president is confused by legal matters, but chose not to hire an attorney because he thought his money would be better spent maintaining his aircraft.

Air St. Thomas has filed to show good cause for the lateness of its notice of appeal. Air St. Thomas's petition for reconsideration is denied, and a \$20,000 civil penalty is assessed.

#### **Commercial Reporting Services of the Administrator's—Civil Penalty Decisions and Orders**

1. **Commercial Publications:** The Administrator's decisions and orders in civil penalty cases are available in the following commercial publications:

*Civil Penalty Cases Digest Service*, published by Hawkins Publishing Company, Inc., P.O. Box 480, Mayo, MD, 21106, (410) 798-1677;  
*Federal Aviation Decisions*, Clark Boardman Callaghan, a subsidiary of West Information Publishing Company, 50 Broad Street East, Rochester, NY 14694, 1-800-221-9428.

2. **CD-ROM.** The Administrator's order and decisions are available on CD-ROM through Aeroflight Publications, P.O. Box 854, 433 Main Street, Gruver, TX 79040, (806) 733-2483.

3. **On-Line Services.** The Administrator's decisions and orders in civil penalty cases are available through the following on-line services:

- Westlaw (the Database ID is FTRAN-FAA).

- LEXIS [Transportation (TRANS) Library, FAA file].
- Compuserve.
- FedWorld.

#### **Docket**

The FAA Hearing Docket is located at FAA Headquarters, 800 Independence Avenue, SW., Room 926A, Washington, DC 20591 (tel. no. 202-267-3641.) The clerk of the FAA Hearing Docket is Ms. Stephanie McClain. Materials contained in the dockets of any case not containing sensitive security information (protected by 14 CFR Part 191) may be viewed at the FAA Hearing Docket. All documents required to be filed in civil penalty proceedings must be filed with the FAA hearing Docket Clerk at the FAA Hearing Docket. (See 14 CFR 13.210.)

In addition, materials filed in the FAA Hearing Docket in non-security cases in which the complaints were filed on or after December 1, 1997, will also be available for inspection at the Department of Transportation Docket, located at 400 7th Street, SW, Room PL-401, Washington, DC, 20590, (tel. no. 202-366-9329.) While the originals will be retained in the FAA Hearing Docket, the DOT Docket will scan copies of documents in non-security cases in which the complaint was filed after December 1, 1997, into their computer database. Individuals who have access to the Internet can view the materials in these dockets using the following Internet address: <http://dms.dot.gov>.

#### **FAA Offices**

The Administrator's decisions and orders, indexes, and digests are available for public inspection and copying at the following location in FAA headquarters:

FAA Hearing Docket, Federal Aviation Administration, 800 Independence Avenue, SW., Room 924A, Washington, DC 20591; (202) 267-3641.

These materials are also available at all FAA regional and center legal offices at the following locations:

Office of the Regional Counsel for the Aeronautical Center (AMC-7), Mike Monroney Aeronautical Center, 6500 South MacArthur Blvd., Oklahoma City, OK 73125, (405) 954-3296.

Office of the Regional Counsel for the Alaskan Region (AAL-7), Alaskan Region Headquarters, 222 West 7th Avenue, Anchorage, AL 99513; (907) 271-5269.

Office of the Regional Counsel for the Central Region (ACE-7), Central Region Headquarters, 601 East 12th Street, Federal Building, Kansas City, MO 64106; (816) 426-5446.

Office of the Regional Counsel for the Eastern Region (AEA-7), Eastern Region

Headquarters, JFK International Airport, Federal Building, Jamaica, NY 11430; (718) 553-3285.

Office of the Regional Counsel for the Great Lakes Region (AGL-7), 2300 East Devon Avenue, Suite 419, Des Plaines, IL 60018; (708) 294-7108.

Office of the Regional Counsel for the New England Region (ANE-7), New England Region Headquarters, 12 New England Executive Park, Room 401, Burlington, MA 01803-5299; (617) 238-7050.

Office of the Regional Counsel for the Northwest Mountain Region (ANM-7), Northwest Mountain Region Headquarters, 1601 Lind Avenue, SW, Renton, WA 98055-4056; (206) 227-2007.

Office of the Regional Counsel for the Southern Region (ASO-7), Southern Region Headquarters, 1701 Columbia Avenue, College Park, GA 30337; (404) 305-5200.

Office of the Regional Counsel for the Southwest Region (ASW-7), Southwest Region Headquarters, 2601 Meacham Blvd., Fort Worth TX 76137-4298; (817) 222-5087.

Office of the Regional Counsel for the Technical Center (ACT-7), Federal Aviation Administration Technical Center, Atlantic City International Airport, Atlantic City, NJ 08405; (609) 485-7087.

Office of the Regional Counsel for the Western-Pacific Region (AWP-7), Western-Pacific Region Headquarters, 15000 Aviation Boulevard, Lawndale, CA 90261; (310) 725-7100.

Issued in Washington, DC on July 6, 1998.

**James S. Dillman,**

Assistant Chief Counsel.

[FR Doc. 98-18706 Filed 7-10-98; 8:45 am]

BILLING CODE 4910-13-M

## DEPARTMENT OF TRANSPORTATION

### Federal Aviation Administration

#### [Summary Notice No. PE-98-14]

#### Petitions for Exemption; Summary of Petitions Received; Dispositions of Petitions Issued

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Notice of petitions for exemption received and of dispositions of prior petitions.

**SUMMARY:** Pursuant to FAA's rulemaking provisions governing the application, processing, and disposition of petitions for exemption (14 CFR Part 11), this notice contains a summary of certain petitions seeking relief from specified requirements of the Federal Aviation Regulations (14 CFR Chapter I), dispositions of certain petitions previously received, and corrections. The purpose of this notice is to improve the public's awareness of, and participation in, this aspect of FAA's

regulatory activities. Neither publication of this notice nor the inclusion or omission of information in the summary is intended to affect the legal status of any petition or its final disposition.

**DATES:** Comments on petitions received must identify the petition docket number involved and must be received on or before August 3, 1998.

**ADDRESSES:** Send comments on any petition in triplicate to: Federal Aviation Administration, Office of the Chief Counsel, Attn: Rule Docket (AGC-200), Petition Docket No. \_\_\_\_\_, 800 Independence Avenue, SW., Washington, DC 20591.

Comments may also be sent electronically to the following internet address: 9-NPRM-CMTS@faa.dot.gov.

The petition, any comments received, and a copy of any final disposition are filed in the assigned regulatory docket and are available for examination in the Rules Docket (AGC-200), Room 915G, FAA Headquarters Building (FOB 10A), 800 Independence Avenue, SW., Washington, DC 20591; telephone (202) 267-3132.

#### FOR FURTHER INFORMATION CONTACT:

Tawana Matthews (202) 267-9783 or Terry Stubblefield (202) 267-7624, Office of Rulemaking (ARM-1), Federal Aviation Administration, 800 Independence Avenue, SW., Washington, DC 20591.

This notice is published pursuant to paragraphs (c), (e), and (g) of § 11.27 of Part 11 of the Federal Aviation Regulations (14 CFR Part 11)

Issued in Washington, DC, on July 8, 1998.

**Donald P. Byrne,**

Assistant Chief Counsel for Regulations.

#### Petitions For Exemption

Docket No.: 29230.

Petitioner: Delta Air Lines, Inc.

**Sections of the FAR Affected:** 14 CFR 121.417(c)(2)(i)(A).

**Description of Relief Sought:** To permit Delta to use pictorial and text-based differences training in lieu of hands-on training to accomplish the training and qualification of crewmembers on Type III emergency automatic overwing exits installed on the Boeing 737-800 aircraft, when the crewmembers previously have been trained and qualified on Type III emergency manual overwing exits installed on other versions of Boeing 737 aircraft.

#### Dispositions of Petitions

Docket No.: 29239.

Petitioner: Bombardier Aerospace.

**Sections of the FAR Affected:** 14 CFR 25.571(e)(1).

#### Description of Relief Sought/

**Disposition:** To permit use of "V<sub>c</sub> at sea level or .85 V<sub>c</sub> at 8,000 feet, whichever is greater," instead of the current § 25.571(e)(1) requirement to test from "V<sub>c</sub> at sea level to V<sub>c</sub> at 8,000 feet."

*Grant, June 25, 1998, Exemption No. 6790.*

*Docket No.: 28574.*

*Petitioner: Federal Express Corporation.*

**Sections of the FAR Affected:** 14 CFR 121.434(c)(1)(ii).

#### Description of Relief Sought/

**Disposition:** To permit FedEx to use qualified and authorized check airmen, in lieu of an FAA inspector, to observe a qualifying pilot in command who is completing the initial or upgrade training specified in § 121.424 during at least one flight leg that includes a takeoff and a landing.

*Grant, June 26, 1998, Exemption No. 6473A.*

*Docket No.: 28529.*

*Petitioner: Atlantic Aero, Inc.*

**Sections of the FAR Affected:** 14 CFR 135.143(c)(2).

#### Description of Relief Sought/

**Disposition:** To permit Atlantic Aero Inc., and any part 135 operator who rents, leases, or otherwise uses any aircraft identified in Exemption No. 6459, as amended, to operate its aircraft without a TSO-C112 (Mode S) transponder installed. This exemption also allows Atlantic to operate any aircraft for which the installation of a TSO-74b or TSO-C74c ATC transponder is needed, provided the Principal Operations Inspector is notified.

*Grant, June 26, 1998, Exemption No. 6459B.*

*Docket No.: 27294.*

*Petitioner: Air Transport Association of America.*

**Sections of the FAR Affected:** 14 CFR 121.309(f)(2).

#### Description of Relief Sought/

**Disposition:** To permit ATA-member airlines to locate the aft megaphone at door 4-left on their Boeing 747 aircraft.

*Grant, June 29, 1998, Exemption No. 6140B.*

*Docket No.: 23492.*

*Petitioner: United States Hang Gliding Association, Inc.*

**Sections of the FAR Affected:** 14 CFR 103.1(a) and (b).

#### Description of Relief Sought/

**Disposition:** To permit individuals authorized by USHGA to operate unpowered ultralight vehicles (hang gliders) weighing less than 155 pounds, with another occupant, for the purpose of sport, training or recreation.

*Grant, June 26, 1998, Exemption No. 4721F.*