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George J. Weise,
Commissioner of Customs.

Approved: April 17, 1997.

Dennis M. O'Connell,
Acting Deputy Assistant Secretary of the
Treasury.
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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

21 CFR Part 178

[Docket No. 96F-0369]

Indirect Food Additives: Adjuvants, Production Aids, and Sanitizers

AGENCY: Food and Drug Administration,
HHS.

ACTION: Final rule.

SUMMARY: The Food and Drug Administration (FDA) is amending the food additive regulations to provide for the expanded safe use of triisopropanolamine as a component of phosphorous acid, cyclic butylethyl propanediol, 2,4,6-tri-*tert*-butylphenyl ester, as a stabilizer for olefin polymers intended for use in contact with food. This action is in response to a petition filed by General Electric Co.

DATES: Effective June 4, 1997; written objections and requests for a hearing by July 7, 1997.

ADDRESSES: Submit written objections to the Dockets Management Branch (HFA-305), Food and Drug Administration, 12420 Parklawn Dr., rm. 1-23, Rockville, MD 20857.

FOR FURTHER INFORMATION CONTACT: Vir D. Anand, Center for Food Safety and Applied Nutrition (HFS-215), Food and Drug Administration, 200 C St. SW., Washington, DC 20204, 202-418-3081.

SUPPLEMENTARY INFORMATION: In a notice published in the *Federal Register* of October 11, 1996 (61 FR 53379), FDA announced that a food additive petition (FAP 6B4522) had been filed by General

Electric Co., One Lexan Lane, Mt. Vernon, IN 47620-9364. The petition proposed to amend the food additive regulations in § 178.2010 *Antioxidants and/or stabilizers for polymers* (21 CFR 178.2010) to provide for the expanded safe use of triisopropanolamine as a component of phosphorous acid, cyclic butylethyl propanediol, 2,4,6-tri-*tert*-butylphenyl ester, as a stabilizer for olefin polymers intended for use in contact with food.

FDA has evaluated data in the petition and other relevant material. The agency concludes that: (1) The proposed use of the additive is safe, (2) the additive will achieve its intended technical effect, and (3) the regulations in § 178.2010 should be amended as set forth below.

In accordance with § 171.1(h) (21 CFR 171.1(h)), the petition and the documents that FDA considered and relied upon in reaching its decision to approve the petition are available for inspection at the Center for Food Safety and Applied Nutrition by appointment with the information contact person listed above. As provided in § 171.1(h), the agency will delete from the documents any materials that are not available for public disclosure before making the documents available for inspection.

The agency has carefully considered the potential environmental effects of this action. FDA has concluded that the action will not have a significant impact on the human environment, and that an environmental impact statement is not required. The agency's finding of no significant impact and the evidence supporting that finding, contained in an environmental assessment, may be seen in the Dockets Management Branch (address above) between 9 a.m. and 4 p.m., Monday through Friday.

Any person who will be adversely affected by this regulation may at any time on or before July 7, 1997, file with the Dockets Management Branch (address above) written objections thereto. Each objection shall be separately numbered, and each numbered objection shall specify with particularity the provisions of the regulation to which objection is made

and the grounds for the objection. Each numbered objection on which a hearing is requested shall specifically so state. Failure to request a hearing for any particular objection shall constitute a waiver of the right to a hearing on that objection. Each numbered objection for which a hearing is requested shall include a detailed description and analysis of the specific factual information intended to be presented in support of the objection in the event that a hearing is held. Failure to include such a description and analysis for any particular objection shall constitute a waiver of the right to a hearing on the objection. Three copies of all documents shall be submitted and shall be identified with the docket number found in brackets in the heading of this document. Any objection received in response to the regulation may be seen in the Dockets Management Branch between 9 a.m. and 4 p.m., Monday through Friday.

List of Subjects in 21 CFR Part 178

Food additives, Food packaging.

Therefore, under the Federal Food, Drug, and Cosmetic Act and under authority delegated to the Commissioner of Food and Drugs and redelegated to the Director, Center for Food Safety and Applied Nutrition, 21 CFR part 178 is amended as follows:

PART 178—INDIRECT FOOD ADDITIVES: ADJUVANTS, PRODUCTION AIDS, AND SANITIZERS

1. The authority citation for 21 CFR part 178 continues to read as follows:

Authority: Secs. 201, 402, 409, 721 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321, 342, 348, 379e).

2. Section 178.2010 is amended in the table in paragraph (b) by revising the entry for "Phosphorous acid, cyclic butylethyl propanediol, 2,4,6-tri-*tert*-butylphenyl ester" under the headings "Substances" and "Limitations" to read as follows:

§ 178.2010 Antioxidants and/or stabilizers for polymers.

* * * * *

(b) * * *

Substances	Limitations
<p>* * *</p> <p>Phosphorous acid, cyclic butylethyl propanediol, 2,4,6-tri-<i>tert</i>-butylphenyl ester (CAS Reg. No. 161717-32-4), which may contain not more than 1 percent by weight of triisopropanolamine (CAS Reg. No. 122-20-3).</p> <p>* * *</p>	<p>* * *</p> <p>For use only:</p> <ol style="list-style-type: none"> 1. At levels not to exceed 0.2 percent by weight of olefin polymers complying with § 177.1520(c) of this chapter, items 1.1, 1.2, or 1.3, and items 2.1, 2.2, or 2.3 (where the density of these polymers is not less than 0.94 gram per cubic centimeter), and items 3.1 or 3.2, provided that the finished polymer contacts foods of types I, II, and VI-B as described in Table I of § 176.170(c) of this chapter only under conditions of use B, C, D, E, F, G, and H as described in Table 2 of § 176.170(c) of this chapter. 2. At levels not to exceed 0.1 percent by weight of olefin polymers complying with § 177.1520(c) of this chapter, items 1.1, 1.2, or 1.3, that contact food of types III, IV, V, VI-A, VI-C, VII, VIII, and IX as described in Table 1 of § 176.170(c) of this chapter, only under conditions of use C, D, E, F, and G as described in Table 2 of § 176.170(c) of this chapter. <p>* * *</p>

Dated: May 15, 1997.

Fred R. Shank,

Director, Center for Food Safety and Applied Nutrition.

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DEPARTMENT OF HEALTH AND HUMAN SERVICES

Food and Drug Administration

21 CFR Part 882

[Docket No. 93N-0027]

Neurological Devices; Effective Date of Requirement for Premarket Approval of Cranial Electrotherapy Stimulators

AGENCY: Food and Drug Administration, HHS.

ACTION: Final rule.

SUMMARY: The Food and Drug Administration (FDA) is issuing a final rule to revoke a regulation requiring that a premarket approval application (PMA) or a notice of completion of a product development protocol (PDP) be submitted for the cranial electrotherapy stimulator (CES), a medical device. This action is being taken in order that FDA may reconsider whether the CES device may be reclassified from class III (premarket approval) into class II (special controls) or class I (general controls). Elsewhere in this issue of the **Federal Register**, FDA is issuing an order requiring manufacturers of these devices to submit information concerning their safety and effectiveness.

EFFECTIVE DATE: July 7, 1997.

FOR FURTHER INFORMATION CONTACT:

Joseph M. Sheehan, Center for Devices and Radiological Health (HFZ-215), Food and Drug Administration, 1350 Piccard Dr., Rockville, MD 20850, 301-827-2974.

SUPPLEMENTARY INFORMATION:

I. Background

In the **Federal Register** of September 4, 1979 (44 FR 51770), FDA published a final rule classifying the CES device into class III (premarket approval). This regulation was codified in § 882.5800 (21 CFR 882.5800). Section 882.5800 applies to: (1) Any CES that was in commercial distribution before May 28, 1976, the date of enactment of the Medical Device Amendments of 1976 (the amendments) (Pub. L. 94-295); and (2) any device that FDA has found to be substantially equivalent to the CES and that has been marketed on or after May 28, 1976.

In the **Federal Register** of August 31, 1993 (58 FR 45865), FDA published a proposed rule to require the filing of a PMA or a notice of completion of a PDP for the CES, under section 515(b) of the Federal Food, Drug, and Cosmetic Act (the act) (21 U.S.C. 360e(b)). In accordance with section 515(b)(2)(A) of the act, FDA included in the preamble to the proposal the agency's proposed findings with respect to the degree of risk of illness or injury designed to be eliminated or reduced by requiring the device to meet the premarket approval requirements of the act and the benefits to the public from the use of the device (58 FR 45865 at 45867). The primary concern expressed in the preamble to the proposed rule was the varying and contradictory results in investigations concerning the effectiveness of the CES

device. FDA's conclusion at that time was that: "FDA believes that CES's should undergo premarket approval to establish effectiveness for any intended use and to determine whether the benefits to the patient are sufficient to outweigh any risk" (58 FR 45865 at 45868).

The August 31, 1993, proposed rule also provided an opportunity for interested persons to submit comments on the proposed rule and the agency's proposed findings. Under section 515(b)(2)(B) of the act, FDA also provided an opportunity for interested persons to request a change in the classification of the device based on new information relevant to its classification. Any petition requesting a change in the classification of the CES was required to be submitted by September 15, 1993. The comment period closed on November 1, 1993.

FDA received two petitions requesting a change in the classification of the device from class III to class II. FDA reviewed the petitions and found them to be deficient based on a lack of new information relevant to the device's classification. Each petitioner was sent a deficiency letter dated February 4, 1994, requesting a response to the reported deficiencies. Neither petitioner responded to the letter. Accordingly, the petitioners were notified on August 23, 1994, that the petitions were deemed closed.

In the **Federal Register** of August 24, 1995 (60 FR 43967), FDA issued a final rule to require the submission of a PMA or notice of completion of a PDP for the CES device. In that document, FDA also published a final order denying the petitions to reclassify the device. One PMA was submitted and filed for the