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party has prevailed over the position of the Commission.

- (1) The position of the Commission includes, in addition to the position taken by the Commission in the adversary adjudication, the action or failure to act by the agency upon which the adversary adjudication is based.
- (2) An award will be reduced or denied if the Commission's position was substantially justified in law and fact, if special circumstances make an award unjust, or if the prevailing party unduly or unreasonably protracted the adversary adjudication.
- (b) If, in an adversary adjudication arising from a Commission action to enforce a party's compliance with a statutory or regulatory requirement, the demand of the Commission is substantially in excess of the decision in the adversary adjudication and is unreasonable when compared with that decision, under the facts and circumstances of the case, the party shall be awarded the fees and other expenses related to defending against the excessive demand, unless the party has committed a willful violation of law or otherwise acted in bad faith, or special circumstances make an award unjust. The "demand" of the Commission means the express demand which led to the adversary adjudication, but it does not include a recitation by the Commission of the maximum statutory penalty in the administrative complaint, or elsewhere when accompanied by an express demand for a lesser amount.
- (c) The burden of proof that an award should not be made is on the appropriate Bureau (see §1.21) whose representative shall be called "Bureau counsel" in this subpart K.

[61 FR 39899, July 31, 1996]

§1.1506 Allowable fees and expenses.

- (a) Awards will be based on rates customarily charged by persons engaged in the business of acting as attorneys, agents and expert witnesses.
- (b) No award for the fee of an attorney or agent under these rules may exceed \$75.00, or for adversary adjudications commenced on or after March 29, 1996, \$125.00, per hour. No award to compensate an expert witness may exceed the highest rate at which the Commission pays expert witnesses.

However, an award may also include the reasonable expenses of the attorney; agent, or witness as a separate item, if the attorney, agent or witness ordinarily charges its clients separately for such expenses.

- (c) In determining the reasonableness of the fee sought for an attorney, agent or expert witness, the Administrative Law Judge shall consider the following:
- (1) If the attorney, agent or witness is in private practice, his or her customary fee for similar services, or, if an employee of the applicant, the fully allocated cost of the services;
- (2) The prevailing rate for similar services in the community in which the attorney, agent or witness ordinarily performs services:
- (3) The time actually spent in the representation of the applicant;
- (4) The time reasonably spent in light of the difficulty or complexity of the issues in the proceeding; and
- (5) Such other factors as may bear on the value of the service provided.
- (d) The reasonable cost of any study, analysis, engineering report, test, project or similar matter prepared on behalf of a party may be awarded, to the extent that the charge for the service does not exceed the prevailing rate for similar services, and the study or other matter was necessary for preparation of the applicant's case.
- (e) Fees may be awarded only for work performed after designation of a proceeding or after issuance of a show cause order.

 $[47\ FR\ 3786,\ Jan.\ 27,\ 1982,\ as\ amended\ at\ 61\ FR\ 39899,\ July\ 31,\ 1996]$

$\S\,1.1507$ Rulemaking on maximum rates for attorney fees.

(a) If warranted by an increase in the cost of living or by special circumstances (such as limited availability of attorneys qualified to handle certain types of proceedings), the Commission may adopt regulations providing that attorney fees may be awarded at a rate higher than \$125.00 per hour in some or all of the types of proceedings covered by this part. The Commission will conduct any rulemaking proceedings for this purpose under the informal rulemaking procedure Act.