

final rule amending the Department of Veterans Affairs (VA) regulation regarding the Servicemembers' Group Life Insurance traumatic injury protection (TSGLI) program. The amendment was necessary in order to add losses that would be covered under the program and to define terms that are relevant to these new losses. The final rule also clarifies existing language in the regulation and reorganizes several existing provisions.

DATES: *Effective Date:* June 4, 2009.

FOR FURTHER INFORMATION CONTACT:

Jeanne King, Attorney-Advisor, Department of Veterans Affairs Regional Office and Insurance Center (310/290B), P.O. Box 8079, Philadelphia, Pennsylvania 19101, (215) 842-2000, ext. 4839 (This is not a toll-free number).

SUPPLEMENTARY INFORMATION: An interim final rule amending VA's regulation regarding the added losses to the TSGLI program, the clarification of existing language, and the reorganization of certain provisions was published in the **Federal Register** on November 26, 2008 (73 FR 71926).

We provided a 30-day comment period that ended on December 26, 2008. No comments were received. Based on the rationale set forth in the interim final rule, we now adopt the interim final rule as a final rule without change.

Administrative Procedure Act

This document, without change, affirms the amendment made by the interim final rule that is already in effect. The Secretary of Veterans Affairs concluded that, under 5 U.S.C. 553(b)(3)(B), there was good cause to dispense with the opportunity for prior comment with respect to this rule. The Secretary found that it was impracticable, unnecessary, and contrary to the public interest to delay this regulation for the purpose of soliciting prior public comment. Nevertheless, the Secretary invited public comment on the interim final rule but did not receive any comments. The amendment was consistent with the priorities established by Congress and was needed on an expedited basis because the prior version of the regulation would have precluded VA from providing a TSGLI payment for the other losses that the agency had determined should be added as a covered benefit under the program.

Unfunded Mandates

The Unfunded Mandates Reform Act of 1995 requires, at 2 U.S.C. 1532, that agencies prepare an assessment of

anticipated costs and benefits before issuing any rule that may result in an expenditure by the State, local, and tribal governments, in the aggregate, or by the private sector, of \$100 million or more (adjusted annually for inflation) in any given year. This final rule will have no such effect on State, local, and tribal governments, or on the private sector.

Executive Order 12866

Executive Order 12866 directs agencies to assess all costs and benefits of available regulatory alternatives and, when regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health and safety, and other advantages; distributive impacts; and equity). The Executive Order classifies a "significant regulatory action," requiring review by the Office of Management and Budget (OMB) unless OMB waives such review, as any regulatory action that is likely to result in a rule that may: (1) Have an annual effect on the economy of \$100 million or more or adversely affect in a material way the economy, a sector of the economy, productivity, competition, jobs, the environment, public health or safety, or State, local, or tribal governments or communities; (2) create a serious inconsistency or otherwise interfere with an action taken or planned by another agency; (3) materially alter the budgetary impact of entitlements, grants, user fees, or loan programs or the rights and obligations of recipients thereof; or (4) raise novel legal or policy issues arising out of legal mandates, the President's priorities, or the principles set forth in the Executive Order.

The economic, interagency, budgetary, legal, and policy implications of this final rule have been examined and it has been determined to be a significant regulatory action under the Executive Order because it is likely to result in a rule that may raise novel legal or policy issues arising out of legal mandates, the President's priorities, or the principles set forth in the Executive Order.

Paperwork Reduction Act

This document expands the collection of information under the Paperwork Reduction Act (44 U.S.C. 3501-3521) (the Act). Accordingly, under section 3507(d) of the Act, VA submitted a copy of the amended TSGLI form (titled Application for TSGLI Benefits Form) to OMB for its review of the proposed collection of information concurrent with the publication of the interim final rule.

Regulatory Flexibility Act

The Secretary hereby certifies that this final rule will not have a significant economic impact on a substantial number of small entities as they are defined in the Regulatory Flexibility Act, 5 U.S.C. 601 *et seq.* The rule will directly affect only individuals and will not directly affect small entities. Therefore, pursuant to 5 U.S.C. 605(b), this final rule is exempt from the initial and final regulatory flexibility analyses requirements of sections 603 and 604.

Catalog of Federal Domestic Assistance

The Catalog of Federal Domestic Assistance Program number and title for this rule is 64.103, Life Insurance for Veterans.

List of Subjects in 38 CFR Part 9

Life insurance, Military personnel, Veterans.

Approved: May 19, 2009.

John R. Gingrich,

Chief of Staff, Department of Veterans Affairs.

PART 9—SERVICEMEMBERS' GROUP LIFE INSURANCE AND VETERANS' GROUP LIFE INSURANCE

■ Accordingly, the interim final rule amending 38 CFR part 9, which was published at 73 FR 71926 on November 26, 2008, is adopted as a final rule without change.

[FR Doc. E9-13097 Filed 6-3-09; 8:45 am]

BILLING CODE 8320-01-P

POSTAL REGULATORY COMMISSION

39 CFR Part 3020

[Docket Nos. MC2009-24, CP2009-28; Order No. 218]

New Postal Product

AGENCY: Postal Regulatory Commission.
ACTION: Final rule.

The Commission is adding the Postal Service's Royal Mail Inbound Air Parcel Post Agreement negotiated service agreement to the Competitive Product List. This action is consistent with changes in a recent law governing postal operations. Republication of the lists of market dominant and competitive products is also consistent with new requirements in the law.

DATES: Effective June 4, 2009 and is applicable beginning May 29, 2009.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>.

FOR FURTHER INFORMATION CONTACT:

Stephen L. Sharfman, General Counsel, 202-789-6820 and stephen.sharfman@prc.gov.

SUPPLEMENTARY INFORMATION:**I. Introduction**

On April 21, 2009, the Postal Service filed a formal request pursuant to 39 U.S.C. 3642 and 39 CFR 3020.30 *et seq.* to add the Royal Mail Inbound Air Parcel Post Agreement (Agreement) to the Competitive Product List.¹ The Postal Service asserts that the Governors have established a price and classification “not of general applicability” within the meaning of 39 U.S.C. 3632(b)(3). *Id.* at 1. This Request has been assigned Docket No. MC2009-24.

The Postal Service contemporaneously filed the Agreement related to the proposed new product pursuant to 39 U.S.C. 3632(b)(3) and 39 CFR 3015.5. *Id.* The Agreement has been assigned Docket No. CP2009-28.

In support of its Request, the Postal Service filed the following materials: (1) A statement of supporting justification as required by 39 CFR 3020.32;² (2) Governors’ Decision No. 09-5 authorizing the new product which includes a certification of the vote, requested changes in the Mail Classification Schedule (MCS) product list, an analysis of the Agreement, a certification of compliance with 39 U.S.C. 3633(a);³ and (3) a redacted version of the Agreement.⁴ An additional certification of compliance with 39 U.S.C. 3633(a) is included to reflect changes in the estimated amount of inward land rate payments in 2010 due to revisions to the payment structure under the Universal Postal Union’s Parcel Post Regulations that will become effective on January 1, 2010.⁵ Substantively, the Request seeks to add the Royal Mail Inbound Air Parcel Post Agreement to the Competitive Product List. *Id.* at 1-2.

In the statement of supporting justification, Giselle Valera, Executive Director, Global Finance and Business Analysis, asserts that the service to be provided under the Agreement will cover its attributable costs, make a positive contribution to institutional costs, and increase contribution toward the requisite 5.5 percent of the Postal

Service’s total institutional costs. *Id.*, Attachment 1. Thus, Ms. Valera contends there will be no issue of subsidization of competitive products by market dominant products as a result of this Agreement. *Id.* W. Ashley Lyons, Manager, Corporate Financial Planning, Finance Department, certifies that the Agreement complies with 39 U.S.C. 3633(a). *See id.*, Attachment C.

The Postal Service filed much of the supporting materials, including the unredacted Governors’ Decision and the unredacted Agreement, under seal. In its Request, the Postal Service maintains that portions of the Agreement with prices, terms and conditions along with related financial information, and portions of the accompanying analyses that provide prices, or financial projections, should remain confidential. *Id.* at 2-3.

In Order No. 207, the Commission gave notice of the two dockets, appointed a public representative, and provided the public with an opportunity to comment.⁶

On May 12, 2009, the Postal Service filed revised information relating to two changes that occurred subsequent to the filing of its Request.⁷ The first change corrects certain discrepancies in Transportation Cost Systems (TRACS) data filed by the Postal Service in Docket No. ACR2008. In the FY 2008 Annual Compliance Determination, the Commission found minor discrepancies in the TRACS data used to distribute FY 2008 highway transportation costs to a few international products. Revised Notice at 1-2. On April 30, 2009, the Postal Service filed corrected data in Library Reference USPS-FY08-NP37 in Docket No. ACR2008, explaining that the discrepancies were inadvertent.

The second change concerns a reduction in the inward land rates applicable for Universal Postal Union (UPU) air parcels tendered by foreign posts to the United States beginning on July 1, 2009.⁸ The reduction is due to the denial of a bonus payment to the Postal Service for the delivery of inbound UPU parcels starting July 1, 2009. The Postal Service believes that the denial is in error and is appealing

it. In the interim, however, the Postal Service revised financial information showing effects of the reduced inward land rates.

The Postal Service concludes that the revised financial information does not adversely affect the cost coverage of the Royal Mail Agreement and the Agreement is still in compliance with all applicable statutory and regulatory requirements. *Id.* at 3.

II. Comments

Comments were filed by the Public Representative,⁹ and Express Delivery and Logistics Association (XLA).¹⁰ The Postal Service filed a reply to the comments of XLA,¹¹ and XLA filed reply comments to the Postal Service comments.¹² The Public Representative filed reply comments to the revised Notice filed by the Postal Service.¹³

The Public Representative states that the Postal Service’s filing complies with applicable Commission rules of practice and procedure, and concludes that the Royal Mail Inbound Air Parcel Post Agreement comports with the requirements of title 39. Public Representative Comments at 1 and 4. The Public Representative determines that the Postal Service has provided adequate justification for maintaining confidentiality in this case. *Id.* at 3. He also states that the Agreement appears beneficial to the general public. *Id.* at 1.

The Public Representative also commented on the Postal Service’s revised information, concluding that the instant Agreement appears to have more than adequate cost coverage. Public Representative Reply Comments at 2. As

⁹Public Representative Comments in Response to United States Postal Service Request To Add Royal Mail Inbound Air Parcel Post Agreement to the Competitive Product List, May 5, 2009 (Public Representative Comments).

¹⁰Comments of Express Delivery and Logistics Association Pursuant to PRC Order 207, May 5, 2009 (XLA Comments).

¹¹Reply of the United States Postal Service to Comments by the Express Delivery and Logistics Association in Response to Order No. 207, May 6, 2009 (Postal Service Reply Comments).

¹²Final Reply of XLA to Reply by the United States Postal Service Pursuant to XLA’s Comments Pursuant to PRC Order 207, May 7, 2009 (XLA Reply Comments). XLA also filed an accompanying Motion of Express Delivery and Logistics Association for Late Acceptance of Comments on United States Postal Service Reply to XLA Comments on Order 207, May 7, 2009. The motion is granted.

¹³Public Representative Comments in Reply to the United States Postal Service Notice of Filing Revised Information Under 39 CFR 3015.5(c)(1), May 20, 2009 (Public Representative Reply Comments). The Public Representative filed an accompanying Motion of the Public Representative for Late Acceptance of Reply to the United States Postal Service’s Notice of Filing Revised Information Under 39 CFR 3015.5(c)(1), May 20, 2009. The motion is granted.

¹Request of the United States Postal Service to Add Royal Mail Inbound Air Parcel Post Agreement to the Competitive Products List and Notice of Filing (Under Seal) Contract and Enabling Governors’ Decision, April 21, 2009 (Request).

²Attachment 1 to the Request.

³Attachment 2 to the Request.

⁴Attachment 3 to the Request.

⁵Attachment 4 to the Request.

⁶PRC Order No. 207, Notice and Order Concerning Royal Mail Inbound Air Parcel Post Negotiated Service Agreement, April 27, 2009 (Order No. 207).

⁷Notice of United States Postal Service of Filing Revised Information Under 39 CFR 3015.5(c)(1), May 12, 2009 (Revised Notice).

⁸Inward land rates are charges posts pay each other for delivery of incoming parcels. The Postal Service indicates that inward land rates are based on a rate formula prescribed by the UPU’s Postal Operations Council. Alternatively, countries may negotiate rates with other UPU members. *Id.* at 2, n.1.

a result, he maintains that the Agreement appears to be in compliance with 39 U.S.C. 3633.

XLA's comments focus on section 407(e)(2) of title 39 regarding application of customs laws to shipments of competitive products by the Postal Service and similar shipments by private companies. XLA Comments at 1. XLA contends that the Postal Service has singular customs advantages for all international mail. It objects to adding the Royal Mail Inbound Air Parcel Post Agreement to the Competitive Products List. *Id.* XLA requests that the Commission reject the Postal Service request until a single customs clearance process has been adopted or, alternatively, condition approval of the request on Postal Service using the commercial custom clearance process applicable to competing inbound international parcel delivery services. *Id.* at 2.

In its reply, the Postal Service contends that XLA raises similar claims to those filed by International Transit Solutions, Inc. to Order No. 141 regarding Docket No. MC2009-10. Postal Service Reply Comments at 1. It argues that the Commission has previously ruled that such comments (relative to customs issues) are outside the scope of the rate and classification proceedings. *Id.* at 1-2. Further, the Postal Service incorporates by reference its previous responses to the comments made by International Transit Solutions and, in addition, argues that this proceeding does not implicate customs procedures. *Id.* at 3.

In its reply to the Postal Service, XLA contends that its comments are distinguishable from its earlier comments since it has not cited any regulatory advantages attributed to the Postal Service in the instant case. XLA Reply Comments at 1. XLA takes issue with Postal Service comments that section 407(e)(2) is being implemented and offers its view that the PAEA "has interconnected parts [which] must be applied evenly and simultaneously as written". *Id.* at 2.

III. Commission Analysis

The Commission has reviewed the Request, the Agreement, the financial analysis filed under seal, and the comments filed by all parties.

Statutory requirements. The Commission's statutory responsibilities in this instance entail assigning the Royal Mail Inbound Air Parcel Post Agreement to either the Market Dominant Product List or the Competitive Product List. 39 U.S.C. 3642. As part of this responsibility, the Commission also reviews the proposal

for compliance with the Postal Accountability and Enhancement Act (PAEA) requirements. This includes, for proposed competitive products, a review of the provisions applicable to rates for competitive products. 39 U.S.C. 3633.

Product list assignment. In determining whether to assign the Royal Mail Inbound Air Parcel Post Agreement as a product to the Market Dominant Product List or the Competitive Product List, the Commission must consider whether "the Postal Service exercises sufficient market power that it can effectively set the price of such product substantially above costs, raise prices significantly, decrease quality, or decrease output, without risk of losing a significant level of business to other firms offering similar products." 39 U.S.C. 3642(b)(1). If so, the product will be categorized as market dominant. The competitive category of products shall consist of all other products.

The Commission is further required to consider the availability and nature of enterprises in the private sector engaged in the delivery of the product, the views of those who use the product, and the likely impact on small business concerns. 39 U.S.C. 3642(b)(3).

The Postal Service asserts that its bargaining position is constrained by the existence of other shippers who can provide similar services, thus precluding it from taking unilateral action to increase prices or decrease service without the risk of losing volume to private companies. It indicates that if it increases prices, it risks losing inbound United Kingdom-origin volume to a private competitor in the international shipping industry. Request, Attachment 1, para. (d). The Postal Service also contends that it may not decrease quality or output without risking the loss of business to competitors that offer similar international parcel delivery services. *Id.* It further states that this Agreement has been classified as competitive because of its exclusion from the letter monopoly and the level of competition in the relevant market. *Id.*

The Postal Service notes that even though some incoming parcels subject to this Agreement may contain letters, the prices paid under the Agreement are six times the rate for the first ounce of a First-Class Mail letter and are expected to weigh more than 12.5 ounces. *Id.* at para. (e). It also remarks that the Royal Mail Group and its customers find the terms and conditions of the Agreement satisfactory since it is aware of competitors offering similar services. *Id.* at para. (g). The Postal Service states that the market for

expedited delivery services is highly competitive and the addition of the Agreement should have minimal if any impact on small business concerns. It observes that Royal Mail's small business customers will have an additional option for shipping articles to the United States and small businesses in this country will benefit from being able to receive shipments from the United Kingdom. Therefore, the Postal Service concludes the net impact on small business should be positive. *Id.* at para. (h).

The Public Representative supports the proposed classification of Royal Mail Inbound Air Parcel Post Agreement as a competitive product. Public Representative Reply Comments at 1.

As noted above, XLA opposes adding the instant Agreement to the Competitive Product List on the grounds that the Postal Service receives preferential customs clearance processing. XLA Comments at 1. The issue raised by XLA is beyond the scope of this proceeding. The issues presented by the Postal Service's filing are whether the proposed Agreement is consistent with the policies of sections 3632, 3633, and 3642 of title 39.¹⁴ The issue raised by XLA does not implicate changes to the Mail Classification Schedule.

Having considered the statutory requirements, the support offered by the Postal Service, and all comments, the Commission finds that the Royal Mail Inbound Air Parcel Post Agreement is appropriately classified as a competitive product and should be added to the Competitive Product List.¹⁵

Cost considerations. The Postal Service presents a financial analysis showing that Royal Mail Inbound Air Parcel Post results in cost savings while ensuring that the Agreement covers its attributable costs, does not result in subsidization of competitive products by market dominant products, and increases contribution from competitive products.

Based on the data submitted, the Commission finds that the Royal Mail Inbound Air Parcel Post Agreement should cover its attributable costs (39 U.S.C. 3633(a)(2)), should not lead to the subsidization of competitive products by market dominant products

¹⁴ See Public Representative Comments at 2.

¹⁵ In Docket No. RM2007-1, the Commission previously accepted and considered comments from multiple parties (XLA included) on the categorization of classes of products, including outbound international mail. See PRC Order No. 43, Order Establishing Ratemaking Regulations For Market Dominant and Competitive Products, October 29, 2007. In that docket, XLA argued that outbound and inbound international mail should be categorized as competitive. *Id.* at 85.

(39 U.S.C. 3633(a)(1)), and should have a positive effect on competitive products' contribution to institutional costs (39 U.S.C. 3633(a)(3)). Thus, an initial review of the proposed Royal Mail Inbound Air Parcel Post Agreement indicates that it comports with the provisions applicable to rates for competitive products.

Other considerations. The Postal Service shall promptly notify the Commission of the termination date of the Agreement. If the Agreement terminates earlier than anticipated, the Postal Service shall inform the Commission prior to the new termination date. The Commission will then remove the product from the Mail Classification Schedule at the earliest possible opportunity.

In conclusion, the Commission approves the Royal Mail Inbound Air Parcel Post Agreement as a new product. The revision to the Competitive Product List is shown below the signature of this Order and is effective upon issuance of this Order.

It is Ordered:

1. Royal Mail Inbound Air Parcel Post Agreement (MC2009–24 and CP2009–28) is added to the Competitive Product List as a new product under Priority Mail, Inbound Air Parcel Post.

2. The Postal Service shall notify the Commission of the scheduled termination date and update the Commission if the termination date occurs prior to that date, as discussed in this Order.

3. The Secretary shall arrange for publication of this order in the **Federal Register**.

List of Subjects in 39 CFR Part 3020

Administrative practice and procedure, Postal Service.

By the Commission.

Judith M. Grady,
Acting Secretary.

■ For the reasons stated in the preamble, the Postal Regulatory Commission amends 39 CFR part 3020 as follows:

PART 3020—PRODUCT LISTS

■ 1. The authority citation for part 3020 continues to read as follows:

Authority: 39 U.S.C. 503; 3622; 3631; 3642; 3682.

■ 2. Revise Appendix A to subpart A of part 3020 to read as follows:

Appendix A to Subpart A of Part 3020—Mail Classification Schedule

Part A—Market Dominant Products

1000 Market Dominant Product List
First-Class Mail

Single-Piece Letters/Postcards	[Reserved for Product Description]
Bulk Letters/Postcards	Not Flat-Machinables (NFM)/Parcels
Flats	[Reserved for Product Description]
Parcels	Periodicals
Outbound Single-Piece First-Class Mail	[Reserved for Class Description]
International	Within County Periodicals
Inbound Single-Piece First-Class Mail	[Reserved for Product Description]
International	Outside County Periodicals
Standard Mail (Regular and Nonprofit)	[Reserved for Product Description]
High Density and Saturation Letters	Package Services
High Density and Saturation Flats/Parcels	[Reserved for Class Description]
Carrier Route	Single-Piece Parcel Post
Letters	[Reserved for Product Description]
Flats	Inbound Surface Parcel Post (at UPU rates)
Not Flat-Machinables (NFM)/Parcels	[Reserved for Product Description]
Periodicals	Bound Printed Matter Flats
Within County Periodicals	[Reserved for Product Description]
Outside County Periodicals	Bound Printed Matter Parcels
Package Services	[Reserved for Product Description]
Single-Piece Parcel Post	Media Mail/Library Mail
Inbound Surface Parcel Post (at UPU Rates)	[Reserved for Product Description]
Bound Printed Matter Flats	Special Services
Bound Printed Matter Parcels	[Reserved for Class Description]
Media Mail/Library Mail	Ancillary Services
Special Services	[Reserved for Product Description]
Ancillary Services	Address Correction Service
International Ancillary Services	[Reserved for Product Description]
Address List Services	Applications and Mailing Permits
Caller Service	[Reserved for Product Description]
Change-of-Address Credit Card	Business Reply Mail
Authentication	[Reserved for Product Description]
Confirm	Bulk Parcel Return Service
International Reply Coupon Service	[Reserved for Product Description]
International Business Reply Mail Service	Certified Mail
Money Orders	[Reserved for Product Description]
Post Office Box Service	Certificate of Mailing
Negotiated Service Agreements	[Reserved for Product Description]
HSBC North America Holdings Inc.	Collect on Delivery
Negotiated Service Agreement	[Reserved for Product Description]
Bookspan Negotiated Service Agreement	Delivery Confirmation
Bank of America Corporation Negotiated	[Reserved for Product Description]
Service Agreement	Insurance
The Bradford Group Negotiated Service	[Reserved for Product Description]
Agreement	Merchandise Return Service
Inbound International	[Reserved for Product Description]
Canada Post—United States Postal Service	Parcel Airlift (PAL)
Contractual Bilateral Agreement for	[Reserved for Product Description]
Inbound Market Dominant Services	Registered Mail
Market Dominant Product Descriptions	[Reserved for Product Description]
First-Class Mail	Return Receipt
[Reserved for Class Description]	[Reserved for Product Description]
Single-Piece Letters/Postcards	Return Receipt for Merchandise
[Reserved for Product Description]	[Reserved for Product Description]
Bulk Letters/Postcards	Restricted Delivery
[Reserved for Product Description]	[Reserved for Product Description]
Flats	Shipper-Paid Forwarding
[Reserved for Product Description]	[Reserved for Product Description]
Parcels	Signature Confirmation
[Reserved for Product Description]	[Reserved for Product Description]
Outbound Single-Piece First-Class Mail	Special Handling
International	[Reserved for Product Description]
[Reserved for Product Description]	Stamped Envelopes
Inbound Single-Piece First-Class Mail	[Reserved for Product Description]
International	Stamped Cards
[Reserved for Product Description]	[Reserved for Product Description]
Standard Mail (Regular and Nonprofit)	Premium Stamped Stationery
[Reserved for Class Description]	[Reserved for Product Description]
High Density and Saturation Letters	Premium Stamped Cards
[Reserved for Product Description]	[Reserved for Product Description]
High Density and Saturation Flats/Parcels	International Ancillary Services
[Reserved for Product Description]	[Reserved for Product Description]
Carrier Route	International Certificate of Mailing
[Reserved for Product Description]	[Reserved for Product Description]
Letters	International Registered Mail
[Reserved for Product Description]	[Reserved for Product Description]
Flats	International Return Receipt

[Reserved for Product Description]
 International Restricted Delivery
 [Reserved for Product Description]
 Address List Services
 [Reserved for Product Description]
 Caller Service
 [Reserved for Product Description]
 Change-of-Address Credit Card
 Authentication
 [Reserved for Product Description]
 Confirm
 [Reserved for Product Description]
 International Reply Coupon Service
 [Reserved for Product Description]
 International Business Reply Mail Service
 [Reserved for Product Description]
 Money Orders
 [Reserved for Product Description]
 Post Office Box Service
 [Reserved for Product Description]
 Negotiated Service Agreements
 [Reserved for Class Description]
 HSBC North America Holdings Inc.
 Negotiated Service Agreement
 [Reserved for Product Description]
 Bookspan Negotiated Service Agreement
 [Reserved for Product Description]
 Bank of America Corporation Negotiated
 Service Agreement
 The Bradford Group Negotiated Service
 Agreement

Part B—Competitive Products

Competitive Product List

Express Mail

Express Mail
 Outbound International Expedited Services
 Inbound International Expedited Services
 Inbound International Expedited Services 1
 (CP2008-7)
 Inbound International Expedited Services 2
 (MC2009-10 and CP2009-12)

Priority Mail

Priority Mail
 Outbound Priority Mail International
 Inbound Air Parcel Post
 Royal Mail Group Inbound Air Parcel Post
 Agreement

Parcel Select

Parcel Return Service

International

International Priority Airlift (IPA)
 International Surface Airlift (ISAL)
 International Direct Sacks—M—Bags
 Global Customized Shipping Services
 Inbound Surface Parcel Post (at Non-UPU
 Rates)
 Canada Post—United States Postal Service
 Contractual Bilateral Agreement for
 Inbound Competitive Services (MC2009-
 8 and CP2009-9)
 International Money Transfer Service
 International Ancillary Services

Special Services

Premium Forwarding Service

Negotiated Service Agreements

Domestic

Express Mail Contract 1 (MC2008-5)
 Express Mail Contract 2 (MC2009-3 and
 CP2009-4)
 Express Mail Contract 3 (MC2009-15 and
 CP2009-21)
 Express Mail & Priority Mail Contract 1
 (MC2009-6 and CP2009-7)

Express Mail & Priority Mail Contract 2
 (MC2009-12 and CP2009-14)
 Express Mail & Priority Mail Contract 3
 (MC2009-13 and CP2009-17)
 Express Mail & Priority Mail Contract 4
 (MC2009-17 and CP2009-24)
 Express Mail & Priority Mail Contract 5
 (MC2009-18 and CP2009-25)
 Parcel Return Service Contract 1 (MC2009-
 1 and CP2009-2)
 Priority Mail Contract 1 (MC2008-8 and
 CP2008-26)
 Priority Mail Contract 2 (MC2009-2 and
 CP2009-3)
 Priority Mail Contract 3 (MC2009-4 and
 CP2009-5)
 Priority Mail Contract 4 (MC2009-5 and
 CP2009-6)
 Priority Mail Contract 5 (MC2009-21 and
 CP2009-26)
 Outbound International
 Global Direct Contracts (MC2009-9,
 CP2009-10, and CP2009-11)
 Global Expedited Package Services (GEPS)
 Contracts
 GEPS 1 (CP2008-5, CP2008-11, CP2008-
 12, and CP2008-13, CP2008-18,
 CP2008-19, CP2008-20, CP2008-21,
 CP2008-22, CP2008-23, and CP2008-24)
 Global Plus Contracts
 Global Plus 1 (CP2008-9 and CP2008-10)
 Global Plus 2 (MC2008-7, CP2008-16 and
 CP2008-17)
 Inbound International
 Inbound Direct Entry Contracts With
 Foreign Postal Administrations
 (MC2008-6, CP2008-14 and CP2008-15)
 International Business Reply Service
 Competitive Contract 1 (MC2009-14 and
 CP2009-20)

Competitive Product Descriptions

Express Mail
 [Reserved for Group Description]
 Express Mail
 [Reserved for Product Description]
 Outbound International Expedited Services
 [Reserved for Product Description]
 Inbound International Expedited Services
 [Reserved for Product Description]
 Priority
 [Reserved for Product Description]
 Priority Mail
 [Reserved for Product Description]
 Outbound Priority Mail International
 [Reserved for Product Description]
 Inbound Air Parcel Post
 [Reserved for Product Description]
 Parcel Select
 [Reserved for Group Description]
 Parcel Return Service
 [Reserved for Group Description]
 International
 [Reserved for Group Description]
 International Priority Airlift (IPA)
 [Reserved for Product Description]
 International Surface Airlift (ISAL)
 [Reserved for Product Description]
 International Direct Sacks—M—Bags
 [Reserved for Product Description]
 Global Customized Shipping Services
 [Reserved for Product Description]
 International Money Transfer Service
 [Reserved for Product Description]
 Inbound Surface Parcel Post (at Non-UPU
 Rates)
 [Reserved for Product Description]

International Ancillary Services
 [Reserved for Product Description]
 International Certificate of Mailing
 [Reserved for Product Description]
 International Registered Mail
 [Reserved for Product Description]
 International Return Receipt
 [Reserved for Product Description]
 International Restricted Delivery
 [Reserved for Product Description]
 International Insurance
 [Reserved for Product Description]
 Negotiated Service Agreements
 [Reserved for Group Description]
 Domestic
 [Reserved for Product Description]
 Outbound International
 [Reserved for Group Description]

Part C—Glossary of Terms and Conditions
 [Reserved]

Part D—Country Price Lists for International
 Mail [Reserved]

[FR Doc. E9-13046 Filed 6-3-09; 8:45 am]

BILLING CODE 7710-FW-P

NATIONAL SCIENCE FOUNDATION

45 CFR Part 681

RIN 3145-AA50

Program Fraud Civil Remedies Act

AGENCY: National Science Foundation.

ACTION: Final rule.

SUMMARY: This final rule implements the Program Fraud Civil Remedies Act of 1986 (PFCRA), which authorizes NSF to impose, through administrative adjudication, civil penalties and assessments against any person who makes, submits, or presents, or causes to be made, submitted, or presented, a false, fictitious, or fraudulent claim or written statement to the agency. The regulations establish the procedures that NSF will follow in implementing PFCRA, and specify the hearing and appeal rights of persons subject to penalties and assessments under PFCRA.

DATES: *Effective Date:* These regulations are effective July 6, 2009.

FOR FURTHER INFORMATION CONTACT: Eric S. Gold, Assistant General Counsel, Office of the General Counsel, National Science Foundation, 4201 Wilson Boulevard, Room 1265, Arlington, Virginia 22230, Telephone: 703-292-8060.

SUPPLEMENTARY INFORMATION:

Background

In October 1986, Congress enacted the Program Fraud Civil Remedies Act, Public Law 99-509 (codified at 31 U.S.C. 3801-3812) to establish an administrative remedy against any