protected. It cautions the depositary bank not to interfere with the readability of the endorsement, and it carefully sets forth specific requirements for collecting and returning banks to follow for the purpose of protecting that endorsement.

The requirement under the Customs Regulations that Customs employees must place information on the reverse side of monetary instruments conflicts with the requirements of 12 CFR 229.35 and App. D of Part 229 of Title 12 CFR regarding the protection of bank endorsements. In order to ensure that the practice of Customs employees in accepting checks and other monetary instruments does not interfere with the readability, identifiability, and legibility of endorsements of depositary and other banks, Customs proposes to amend § 24.1(b) and § 24.1(b)(1).

Section 24.1(b)(1) is proposed to be amended to reflect that authorized Customs employees are no longer required to place their name and badge number on the instrument and that the collection voucher number (or other identifier) should now be placed on the face (front) side of the instrument, rather than the reverse side of the instrument. Section 24.1(b) is proposed to be amended to reflect that certain other information that is required on the instrument also should be placed on the face of the check. This information includes the payor's home and business phone numbers and either a social security number, current passport number, or current driver's license number (showing the issuing state).

#### **Comments**

Before adopting this proposal as a final rule, consideration will be given to any written comments timely submitted to Customs. Comments submitted will be available for public inspection in accordance with the Freedom of Information Act (5 U.S.C. 552), § 1.4 of the Treasury Department Regulations (31 CFR 1.4), and § 103.11(b) of the Customs Regulations (19 CFR 103.11(b)), on regular business days between the hours of 9 a.m. and 4:30 p.m. at the Regulations Branch, Office of Regulations and Rulings, U.S. Customs Service, 1300 Pennsylvania Avenue, NW, 3rd Floor, Washington, DC

# **Executive Order 12866**

This document does not meet the criteria for a "significant regulatory action" as specified in E.O. 12866.

## Regulatory Flexibility Act

Pursuant to the provisions of the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*), it is certified that the proposed

amendments to the Customs Regulations, if adopted, will not have a significant economic impact on a substantial number of small entities. Adoption of the proposed amendments regarding the endorsement of checks and other instruments will improve the process for accepting and depositing these instruments, without any additional burden on businesses or individuals. Accordingly, the proposed amendments are not subject to the regulatory analysis or other requirements of 5 U.S.C. 603 and 604.

## **Drafting Information**

The principal author of this document was Bill Conrad, Office of Regulations and Rulings, U.S. Customs Service. However, personnel from other offices contributed in its development.

## List of Subjects in 19 CFR Part 24

Accounting, Claims, Customs duties and inspection, Fees, Financial and accounting procedures, Imports, Taxes.

# Proposed Amendments to the Regulations

For the reasons stated in the preamble, part 24 of the Customs Regulations (19 CFR part 24) is proposed to be amended as follows:

# PART 24—CUSTOMS FINANCIAL AND ACCOUNTING PROCEDURE

1. The general authority citation for part 24 and the relevant specific authority citation continue to read as follows:

**Authority:** 5 U.S.C. 301; 19 U.S.C. 58a–58c, 66, 1202 (General Note 20, Harmonized Tariff Schedule of the United States), 1450, 1624; 31 U.S.C. 9701.

Section 24.1 also issued under 19 U.S.C. 197, 198, 1648;

2. In § 24.1, the second and third sentences of introductory paragraph (b) and all of paragraph (b)(1) are revised to read as follows:

# § 24.1 Collection of Customs duties, taxes, and other charges.

\* \* \* \* \*

(b) \* \* \* Where the amount of the check is over \$25, the Customs cashier or other employee authorized to receive Customs collections will ensure that the payor's name, home and business telephone number (including area code), and date of birth are recorded on the face (front) side of the monetary instrument. In addition, one of the following will be recorded on the face side of the instrument: preferably, the payor's social security number or, alternatively, a current passport number

or current driver's license number (including issuing state). \* \* \*

(1) Where the amount is less than \$100 and the identification requirements of paragraph (a)(4) of this section have been met, the Customs employee accepting the check or money order will place his name and badge number on the collection voucher and place the serial number or other form of voucher identification on the face side of the check or money order so that the check or money order can be easily associated with the voucher.

Approved: September 15, 1999.

#### Raymond W. Kelly,

Commissioner of Customs.

#### John P. Simpson,

Deputy Assistant Secretary of the Treasury. [FR Doc. 99–29929 Filed 11–16–99; 8:45 am] BILLING CODE 4820–02–P

#### **DEPARTMENT OF THE TREASURY**

#### Internal Revenue Service

## 31 CFR Part 1

# **Privacy Act; Proposed Implementation**

**AGENCY:** Internal Revenue Service, Treasury.

**ACTION:** Proposed Rule.

**SUMMARY:** In accordance with the requirements of the Privacy Act of 1974, 5 U.S.C. 552a, as amended, the Department of the Treasury, Internal Revenue Service (IRS) gives notice of a proposed rule to exempt a new system of records entitled "IRS Audit Trail and Security Records System—Treasury/IRS 34.037," from certain provisions of the Privacy Act. The exemptions are intended to comply with the legal prohibitions against the disclosure of certain kinds of information and to protect certain information, about individuals, maintained in this system of records.

**DATES:** Comments must be received no later than December 17, 1999.

ADDRESSES: Please submit comments to Office of Governmental Liaison and Disclosure, Internal Revenue Service, 1111 Constitution Ave., NW, Washington, DC 20224. Persons wishing to review the comments should call 202–622–6200 to make an appointment with the Office of Governmental Liaison and Disclosure.

#### FOR FURTHER INFORMATION CONTACT:

David Silverman, Tax Law Specialist, 6103/Privacy Operations, Governmental Liaison and Disclosure, Internal Revenue Service at 202–622–6200.

SUPPLEMENTARY INFORMATION: Under 5 U.S.C. 552a(k)(2), the head of an agency may promulgate rules to exempt a system of records from certain provisions of 5 U.S.C. 552a, if the system is investigatory material compiled for law enforcement purposes. The IRS compiles records in this system for law enforcement purposes. Treasury/ IRS 34.037—IRS Audit Trail and Security Records System, contains records that enable the IRS to investigate and monitor the activities of individuals who access IRS information systems which process IRS information. The IRS will use the information to ensure the protection and confidentiality of IRS information for the detection and deterrence of unauthorized access and abuse of the information.

The IRS is hereby giving notice of a proposed rule to exempt Treasury/IRS 34.037—IRS Audit Trail and Security Records System, from certain provisions of the Privacy Act pursuant to 5 U.S.C. 552a(k)(2). The proposed exemption is from provisions 552a (c)(3), (d)(1) (d)(2), (d)(3), (d)(4), (e)(1), (e)(4)(G), (H)and (f). Pursuant to the provisions of 5 U.S.C. 552a (k)(2), it is proposed to exempt system of records 34.037, the IRS Audit Trail and Security Records System, from the foregoing provisions of the Privacy Act of 1974, because the system contains investigatory material compiled for law enforcement purposes. The records will be used to enforce 26 U.S.C. 7213, 7213A, 7214, and 18 U.S.C. 1030(a)(2)(B). The following are the reasons why this system of records maintained by the IRS is exempt pursuant to 5 U.S.C. 552a(k)(2) of the Privacy Act of 1974.

(1) 5 U.S.C. 552a (c)(3). This provision of the Privacy Act provides for the release of the disclosure accounting required by 5 U.S.C. 552a(c) (1) and (2) to the individual named in the record at his/her request. The reasons for exempting this system of records from the foregoing provisions are:

(i) The release of disclosure accounting would put the subject of an investigation on notice that an investigation exists and that such person is the subject of that investigation.

(ii) Such release would provide the subject of an investigation with an accurate accounting of the date, nature, and purpose of each disclosure and the name and address of the person or agency to whom the disclosure was made. The release of such information to the subject of an investigation would provide the subject with significant information concerning the nature of the investigation and could result in the

altering or destruction of documentary evidence, the improper influencing of witnesses, and other activities that could impede or compromise the investigation.

(iii) Release to the individual of the disclosure accounting would alert the individual as to which agencies were investigating the subject and the scope of the investigation and could aid the individual in impeding or compromising investigations by those agencies.

(2) 5 U.S.C. 552a (d)(1), (d)(2), (d)(3), (d)(4), (e)(4) (G), (H), and (f). These provisions of the Privacy Act relate to an individual's right to be notified of the existence of records pertaining to such individual; requirements for identifying an individual who requested access to records; the agency procedures relating to access to records and the contest of the information contained in such records and the administrative remedies available to the individual in the event of adverse determinations by an agency concerning access to or amendment of information contained in record systems. The reasons for exempting this system of records from the foregoing provisions are as follows: To notify an individual at the individual's request of the existence of an investigative file pertaining to such individual or to grant access to an investigative file pertaining to such individuals or grant access to an investigative file could interfere with investigative and enforcement proceedings; deprive co-defendants of a right to a fair trial or an impartial adjudication; constitute an unwarranted invasion of the personal privacy of others: disclose the identity of confidential sources and reveal confidential information supplied by such sources; and, disclose investigative techniques and procedures.

(3) U.S.C. 552a(e)(1). This provision of the Privacy Act requires each agency to maintain in its records only such information about an individual as is relevant and necessary to accomplish a purpose of the agency required to be accomplished by statute or executive order. The reasons for exempting this system of records from the foregoing provision are as follows:

(i) The IRS will limit its inquiries to information that is necessary for the enforcement and administration of computer security laws and tax laws. However, an exemption from the foregoing provision is needed because, particularly in the early stages of an investigation, it is not possible to determine the relevance or necessity of specific information.

(ii) Relevance and necessity are questions of judgment and timing. What

appears relevant and necessary when collected may subsequently be determined to be irrelevant or unnecessary. It is only after the information is evaluated that the relevance and necessity of such information can be established with certainty.

(iii) When information is received by the IRS relating to violations of law within the jurisdiction of other agencies, the IRS processes this information through the IRS systems in order to forward the material to the appropriate agencies.

As required by Executive Order 12866, it has been determined that this proposed rule is not a significant regulatory action, and therefore, does not require a regulatory impact analysis.

Pursuant to the requirements of the Regulatory Flexibility Act, 5 U.S.C. 601–612, it is hereby certified that these regulations will not significantly affect a substantial number of small entities. The proposed rule imposes no duties or obligations on small entities.

In accordance with the provisions of the Paperwork Reduction Act of 1995, the Department of the Treasury has determined that this proposed rule would not impose new record keeping, application, reporting, or other types of information collection requirements.

# List of Subjects in 31 CFR Part 1

Privacy.

Part 1 of Title 31 of the Code of Federal Regulations is amended as follows:

1. The authority citation for part 1 continues to read as follows:

**Authority:** 5 U.S.C. 301 and 31 U.S.C. 321. Subpart A also issued under 5 U.S.C. 552, as amended. Subpart C also issued under 5 U.S.C. 552a.

# §1.36 [Amended]

2. Section 1.36 of Subpart C is amended by adding the following text in numerical order under the heading The Internal Revenue Service in paragraph (b)(1) to read as follows:

\* \* \* \* \* \* (b) \* \* \* (1) \* \* \*

Name of system						No.
	*	*	*	*	*	<u>.</u>
IRS Audit Trail and SecurityRecords System						34.037
. 1000. 40	*	*	*	*	*	000

Dated: September 21, 1999.

#### Shelia Y. McCann,

Deputy Assistant Secretary (Administration). [FR Doc. 99–30036 Filed 11–16–99; 8:45 am] BILLING CODE 4830–01–P

# ARCHITECTURAL AND TRANSPORTATION BARRIERS COMPLIANCE BOARD

36 CFR Parts 1190 and 1191

[Docket No. 99-1]

RIN 3014-AA20

Americans with Disabilities Act (ADA) Accessibility Guidelines for Buildings and Facilities; Architectural Barriers Act (ABA) Accessibility Guidelines; Public Hearings

**AGENCY:** Architectural and Transportation Barriers Compliance Board.

**ACTION:** Proposed rule; public hearings.

SUMMARY: On November 16, 1999, the Architectural and Transportation Barriers Compliance Board (Access Board) published a Notice of Proposed Rulemaking to revise and update its accessibility guidelines for buildings and facilities covered by the Americans with Disabilities Act of 1990 (ADA) and the Architectural Barriers Act of 1968 (ABA). These guidelines cover new construction and alterations and serve as the basis for enforceable standards issued by other Federal agencies. The Access Board will hold two public hearings on the proposed guidelines. This document gives the dates, times, and locations of the public hearings.

**DATES:** The hearing dates are:

- 1. January 31, 2000, 9:30 a.m. to 5 p.m., Los Angeles, CA.
- 2. March 13, 2000, 9:30 a.m. to 5 p.m., Arlington, VA.

ADDRESSES: The hearing locations are:

- Los Angeles-Los Angeles Airport Marriott, 5855 West Century Boulevard, Los Angeles, CA 90045.
- 2. Arlington—Sheraton Crystal City, 1800 Jefferson Davis Highway, Arlington, VA 22202.

## FOR FURTHER INFORMATION CONTACT:

Interested members of the public may contact Alfonso Baes to preregister to give testimony or may register on the day of the hearings. Architectural and Transportation Barriers Compliance Board, 1331 F Street, NW., suite 1000, Washington, DC 20004–1111. Telephone numbers (202) 272–5434 extension 118; (202) 272–5449 (TTY). These are not toll free numbers. E-mail address: baes@access-board.gov.

#### SUPPLEMENTARY INFORMATION:

# Availability of Copies and Electronic Access

Single copies of this document may be obtained at no cost by calling the Access Board's automated publications order line (202) 272–5434, by pressing 2 on the telephone keypad, then 1, and requesting publication S-36A (ADA and ABA Accessibility Guidelines Notice of Proposed Rulemaking, Public Hearings). Persons using a TTY should call (202) 272-5449. Please record a name, address, telephone number and request publication S-36A. This document is available in alternate formats upon request. Persons who want a copy in an alternate format should specify the type of format (cassette tape, Braille, large print, or ASCII disk). This document is available on the Board's Internet site (http://www.access-board.gov/ada-aba/ hearings.htm).

## **Public Hearings**

On November 16, 1999, the Architectural and Transportation Barriers Compliance Board (Access Board) published a Notice of Proposed Rulemaking to revise and update its accessibility guidelines for buildings and facilities covered by the Americans with Disabilities Act of 1990 (ADA) and the Architectural Barriers Act of 1968 (ABA). To facilitate substantive public review of the proposed rule, the Access Board will hold two public hearings on the proposed guidelines. This document gives the dates, times, and locations of the public hearings.

## Lawrence W. Roffee,

Executive Director

[FR Doc. 99–30062 Filed 11–16–99; 8:45 am] BILLING CODE 8150–01–P

# **DEPARTMENT OF TRANSPORTATION**

National Highway Traffic Safety Administration

49 CFR Part 571

[DOT Docket No. NHTSA-99-6472]

RIN 2127-AH15

# Federal Motor Vehicle Safety Standards; Motorcycle Brake Systems

**AGENCY:** National Highway Traffic Safety Administration (NHTSA), DOT. **ACTION:** Notice of proposed rulemaking.

SUMMARY: In this document, we (NHTSA) propose to amend the Federal Motor Vehicle Safety Standard on motorcycle brakes by reducing the minimum hand lever force from 5

pounds (presently specified) to 2.3 pounds and the minimum foot pedal force from 10 pounds (presently specified) to 5.6 pounds in the fade recovery and water recovery tests. We believe these proposals, if adopted, would facilitate the manufacture of motorcycles with combined or "linked" braking systems (where hand and foot brakes work in tandem) that do not need so much force exerted on them to be effective. This rulemaking was initiated in response to a petition from American Honda Motor Co., Inc.

**DATES:** You should submit your comments early enough to ensure that Docket Management receives them not later than January 18, 2000.

ADDRESSES: You should mention the docket number of this document in your comments and submit your comments in writing to: Docket Management, Room PL-401, 400 Seventh Street, SW., Washington, DC, 20590.

You may call the Docket at 202–366–9324. You may visit the Docket from 10:00 a.m. to 5:00 p.m., Monday through Friday.

# FOR FURTHER INFORMATION CONTACT:

For technical issues, you may call Mr. Joseph Scott, Office of Crash Avoidance Standards at (202) 366–8525. His FAX number is (202) 493–2739.

For legal issues, you may call Ms.
Dorothy Nakama, Office of the Chief
Counsel at (202) 366–2992. Her FAX
number is (202) 366–3820.

You may send mail to both of these officials at National Highway Traffic Safety Administration, 400 Seventh St., SW., Washington, DC, 20590.

# SUPPLEMENTARY INFORMATION:

# **Background**

Federal Motor Vehicle Safety Standard No. 122, Motorcycle brake systems, (49 CFR § 571.122) took effect on January 1, 1974 (see Federal Register notice of June 16, 1972, 37 FR 1973). Standard No. 122 specifies performance requirements for motorcycle brake systems. The purpose of the standard is to provide safe motorcycle braking performance under normal and emergency conditions. The safety afforded by a motorcycle's braking system is determined by several factors, including stopping distance, linear stability while stopping, fade resistance, and fade recovery. A safe system should have features that both guard against malfunction and stop the vehicle if a malfunction should occur in the normal service system. Standard No. 122 covers each of these aspects of brake safety, establishing equipment and performance requirements appropriate