

FDA mailing lists were used to estimate the number of firms who would be subject to this collection. FDA estimates that it will take firms an average of 18 hours to collect, prepare, and submit the requested information. These estimates include allowance for variance in the number to be reported by a manufacturer.

Dated: March 15, 1999.

**William K. Hubbard,**

*Acting Deputy Commissioner for Policy.*

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## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### Food and Drug Administration

[Docket No. 77N-0240; DESI 1786]

#### Certain Single-Entity Coronary Vasodilators Containing Isosorbide Dinitrate; Opportunity for a Hearing

**AGENCY:** Food and Drug Administration, HHS.

**ACTION:** Notice.

**SUMMARY:** The Food and Drug Administration (FDA) is proposing to withdraw approval of 25 abbreviated new drug applications (ANDA's) for certain single-entity coronary vasodilator drug products containing isosorbide dinitrate. FDA is offering the holders of the applications an opportunity for a hearing on the proposal. The basis for the proposal is that the sponsors of these products have failed to submit acceptable data on bioavailability and bioequivalence.

**DATES:** Requests for a hearing are due by April 21, 1999; data and information in support of hearing requests are due by May 21, 1999.

**ADDRESSES:** A request for hearing, supporting data, and other comments are to be identified with Docket No. 77N-0240 and submitted to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20857.

Comments in response to this notice, identified with the reference number DESI 1786 and a request for applicability of this notice to a specific product, should be directed to the Division of Prescription Drug Compliance and Surveillance (HFD-330), Center for Drug Evaluation and Research, Food and Drug Administration, 7500 Standish Pl., Rockville, MD 20855.

**FOR FURTHER INFORMATION CONTACT:** Mary E. Catchings, Center for Drug Evaluation and Research (HFD-7), Food

and Drug Administration, 5600 Fishers Lane, Rockville, MD 20857, 301-594-2041.

#### SUPPLEMENTARY INFORMATION:

##### I. Background

In a notice (DESI 1786) published in the **Federal Register** of February 25, 1972 (37 FR 4001), FDA announced its evaluation of reports received from the National Academy of Sciences/National Research Council, Drug Efficacy Study Group on certain coronary vasodilator drugs. FDA classified isosorbide dinitrate drug products as: Probably effective for the treatment and prevention of anginal attacks when administered sublingually, and possibly effective for their labeled indications relating to the management, prophylaxis, or treatment of anginal attacks when administered orally.

In notices published in the **Federal Register** of December 14, 1972 (37 FR 26623), July 11, 1973 (38 FR 18477), August 26, 1977 (42 FR 43127), October 21, 1977 (42 FR 56156), and September 15, 1978 (43 FR 41282), FDA temporarily exempted certain single-entity coronary vasodilators, including isosorbide dinitrate, from the time limits established for the Drug Efficacy Study Implementation (DESI) program. The notices established conditions for marketing these products and identical, similar, or related products § 310.6 (21 CFR 310.6) whether or not they had been marketed and whether or not they were subjects of approved new drug applications (NDA's). FDA required manufacturers and distributors to have ANDA's (conditionally approved, pending the results of ongoing studies) to market a product not the subject of NDA's. If at least one drug sponsor was conducting clinical studies on a chemical entity, FDA permitted the marketing of all firms' products containing the same chemical entity in a similar dosage form, provided each product met the other conditions. Not all sponsors, therefore, were required to conduct clinical studies. Because bioavailability is specific for an individual product, however, FDA required each firm to conduct a bioavailability study on its own product.

In a notice published in the **Federal Register** of August 3, 1984 (49 FR 31151), after completing its review of the clinical studies submitted for single-entity isosorbide dinitrate, FDA announced its conclusions that these drugs are effective. The notice set forth the marketing and labeling conditions for the products. Additionally, FDA required the submission of supplements providing acceptable in vitro

dissolution tests and in vivo bioavailability/bioequivalence studies. The August 3, 1984, notice stated that supplements not fully approved within 1 year would be subject to proceedings to withdraw the previous approval and to remove the products from the market. This deadline was extended to June 26, 1987, in a notice published in the **Federal Register** of December 26, 1985 (50 FR 52856).

The sponsors of the drug products listed in section II of this document are not in compliance with the notices of August 3, 1984, and December 26, 1985, in that they either have not submitted any bioavailability/bioequivalence data or have not submitted additional data on incomplete or inadequate studies. Accordingly, this notice reclassifies the products listed in section II of this document as lacking substantial evidence of effectiveness, proposes to withdraw approval of the applications, and offers an opportunity for a hearing on the proposal.

##### II. ANDA'S Subject to This Notice

1. ANDA 85-783; Isordil Chewable Tablets containing 10 milligrams (mg) of isosorbide dinitrate per tablet; Wyeth-Ayerst Laboratories (formerly held by Ives Laboratories, Inc.), P.O. Box 8299, Philadelphia, PA 19101.

2. ANDA 86-045; Isosorbide Dinitrate Tablets containing 5 mg of the drug per tablet; Bolar Pharmaceutical Co., Inc., 130 Lincoln St., Copiague, NY 11726.

3. ANDA 86-186; Isosorbide Dinitrate (controlled release, colored) Capsules containing 40 mg of the drug per capsule; Eon Labs Manufacturing, Inc. (formerly held by The Vitarine Co., Inc.), 227-15 North Conduit Ave., Laurelton, NY 11413.

4. ANDA 86-191; Isosorbide Dinitrate (sublingual) Tablets containing 5 mg of the drug per tablet; Bolar.

5. ANDA 86-224; Isosorbide Dinitrate (controlled release) Tablets containing 40 mg of the drug per tablet; Geneva Pharmaceuticals, Inc. (formerly held by Cord Laboratories, Inc.), 2555 West Midway Blvd., P.O. Box 446, Broomfield, CO 80038-0446.

6. ANDA 86-362; Isosorbide Dinitrate (sublingual) Tablets containing 2.5 mg of the drug per tablet; Bolar.

7. ANDA 86-388; Sorbitrate (chewable) Tablets containing 10 mg of isosorbide dinitrate per tablet; Zeneca Pharmaceuticals, 1800 Concord Pike, Wilmington, DE 19897.

8. ANDA 86-788; Isosorbide Dinitrate (controlled release, green) Tablets containing 40 mg of the drug per tablet; Forest Laboratories, Inc., 919 Third Ave., New York, NY 10022.

9. ANDA 86-790; Isosorbide Dinitrate (controlled release, yellow) Tablets containing 40 mg of the drug per tablet; Forest.

10. ANDA 87-314; Isosorbide Dinitrate (chewable) Tablets containing 10 mg of the drug per tablet; D. M. Graham Laboratories, Inc., 58 Pearl St., P.O. Box P, Hobart, NY 13788.

11. ANDA 87-414; Isosorbide Dinitrate (controlled release scarlet/clear) Capsules containing 40 mg of the drug per capsule; Eon Labs.

12. ANDA 87-461; Isosorbide Dinitrate (controlled release orange/clear) Capsules containing 40 mg of the drug per capsule; Eon Labs.

13. ANDA 87-477; Isosorbide Dinitrate (sublingual) Tablets containing 2.5 mg of the drug per tablet; Ascot Hospital Pharmaceuticals, Inc., 8055 North Ridgeway Ave., Skokie, IL 60076.

14. ANDA 87-482; Isosorbide Dinitrate (controlled release) Tablets containing 40 mg of the drug per tablet; Ascot.

15. ANDA 87-507; Isosorbide Dinitrate (controlled release white/amethyst) Capsules containing 40 mg of the drug per capsule; Eon Labs.

16. ANDA 87-558; Isosorbide Dinitrate (controlled release) Tablets containing 40 mg of the drug per tablet; Par Pharmaceutical, Inc., One Ram Ridge Rd., Spring Valley, NY 10977.

17. ANDA 87-680; Isosorbide Dinitrate (controlled release white/clear) Capsules containing 40 mg of the drug; Eon Labs.

18. ANDA 87-694; Isosorbide Dinitrate (sublingual) Tablets containing 5 mg of the drug per tablet; Vanguard Labs, Inc., P.O. Box 1268, Glasgow, KY 42142-1268.

19. ANDA 87-700; Isosorbide Dinitrate (sublingual) Tablets containing 2.5 mg of the drug per tablet; Vanguard.

20. ANDA 88-074; Sorbitrate Tablets containing 20 mg of isosorbide dinitrate per tablet; Zeneca.

21. ANDA 88-428; Isosorbide Dinitrate (controlled release) Tablets containing 20 mg of the drug per tablet; Forest.

22. ANDA 88-589; Isosorbide Dinitrate Tablets containing 5 mg of the drug per tablet; Barr Laboratories, Inc., Two Quaker Rd., P. O. Box 2900, Pomona, NY 10970-0519.

23. ANDA 88-590; Isosorbide Dinitrate Tablets containing 5 mg of the drug per tablet; Barr.

24. ANDA 88-591; Isosorbide Dinitrate Tablets containing 20 mg of the drug per tablet; Barr.

25. ANDA 88-592; Isosorbide Dinitrate (sublingual) Tablets containing 2.5 mg of the drug per tablet; Barr.

### III. Notice of Opportunity for a Hearing

On the basis of all available data and information, the Director of the Center for Drug Evaluation and Research is unaware of any adequate and well-controlled clinical investigation, conducted by experts who are qualified by scientific training and experience, meeting the requirements of section 505 of the Federal Food, Drug, and Cosmetic Act (the act) (21 U.S.C. 355), 21 CFR 314.126, and 21 CFR part 320 that demonstrates effectiveness (i.e., bioavailability/bioequivalence) of the drugs that are in compliance with the conditions established for continued marketing.

Therefore, notice is given to the holders of the ANDA's listed previously and to all other interested persons that the Director of the Center for Drug Evaluation and Research proposes to issue an order under section 505(e) of the act withdrawing approval of the applications and all amendments and supplements thereto on the ground that new information before her with respect to the drug products, evaluated together with the evidence available to her when the applications were approved, shows there is a lack of substantial evidence that the drug products will have the effect they purport or are represented to have under the conditions of use prescribed, recommended, or suggested in the labeling.

In addition to the holders of the applications specifically named in section II of the document, this notice of opportunity for hearing applies to all persons who manufacture or distribute a drug product, not the subject of an approved application, that is identical, related, or similar to a drug product named previously, as defined in § 310.6. It is the responsibility of every drug manufacturer or distributor to review this notice of opportunity for hearing to determine whether it covers any drug product that they manufacture or distribute. Such persons may request an opinion on the applicability of this notice to a specific drug product by writing to the Division of Prescription Drug Compliance and Surveillance (address given above).

This notice of opportunity for hearing encompasses all issues relating to the legal status of the drug products subject to it (including identical, related, or similar drug products as defined in § 310.6); e.g., any contention that any such product is not a new drug because it is generally recognized as safe and effective within the meaning of section 201(p) of the act (21 U.S.C. 321(p)) or because it is exempt from part or all of the new drug provisions of the act under

the exemption for products marketed before June 25, 1938, in section 201(p) of the act, or under section 107(c) of the Drug Amendments of 1962, or for any other reason.

In accordance with section 505 of the act and the regulations issued under it (21 CFR parts 310 and 314), an applicant and all other persons subject to this notice are hereby given an opportunity for hearing to show why approval of the applications should not be withdrawn.

An applicant or any other person subject to this notice who decides to seek a hearing shall file: (1) On or before April 21, 1999, a written notice of appearance and request for hearing, and (2) on or before May 21, 1999, the data, information, and analyses relied on to demonstrate that there is a genuine issue of material fact to justify a hearing, as specified in § 314.200. Any other interested person may also submit comments on this notice. The procedures and requirements governing this notice of opportunity for a hearing, a notice of appearance and request for a hearing, information and analyses to justify a hearing, other comments, and a grant or denial of a hearing are contained in §§ 314.151 and 314.200 and in 21 CFR part 12.

The failure of an applicant or any other person subject to this notice to file a timely written notice of appearance and request for hearing, as required by § 314.200, constitutes an election by that person not to use the opportunity for a hearing concerning the action proposed and a waiver of any contentions concerning the legal status of that person's drug product(s). Any new drug product marketed without an approved new drug application is subject to regulatory action at any time.

A request for a hearing may not rest upon mere allegations or denials, but must present specific facts showing that there is a genuine and substantial issue of fact that requires a hearing. If it conclusively appears from the face of the data, information, and factual analyses in the request for hearing that there is no genuine and substantial issue of fact which precludes the withdrawal of approval of the application, or when a request for hearing is not made in the required format or with the required analyses, the Commissioner of Food and Drugs will enter summary judgment against the person(s) who requests the hearing, making findings and conclusions, and denying a hearing.

All submissions under this notice of opportunity for a hearing are to be filed in four copies. Except for data and information prohibited from public disclosure under 21 U.S.C. 331(j) or 18

U.S.C. 1905, the submissions may be seen in the Dockets Management Branch (address above) between 9 a.m. and 4 p.m., Monday through Friday.

This notice is issued under the Federal Food, Drug, and Cosmetic Act (sec. 505 (21 U.S.C. 355)) and under authority delegated to the Director of the Center for Drug Evaluation and Research (21 CFR 5.82).

Dated: March 3, 1999.

**Janet Woodcock,**

*Director, Center for Drug Evaluation and Research.*

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## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### Food and Drug Administration

[Docket No. 99N-0386]

#### Talking With Stakeholders About FDA Modernization; Notice of Meetings and Teleconference

**AGENCY:** Food and Drug Administration, HHS.

**ACTION:** Notice of meetings and teleconference.

**SUMMARY:** The Food and Drug Administration (FDA) is announcing public meetings and an interactive satellite teleconference entitled "Talking With Stakeholders About FDA Modernization." The purpose of the meeting is to discuss the agency's progress in implementing the FDA Modernization Act (FDAMA) and to seek additional input on specific FDAMA performance targets.

**DATES:** The meetings and teleconference will be held on April 28, 1999. The deadlines for speaker registration and attendance registration are April 9, 1999, and April 16, 1999, respectively. Stakeholders interested in being a member of the studio audience should indicate their interest by April 15, 1999. Comments may be submitted by May 14, 1999. For additional information regarding registration, the meetings, and teleconference, see Table 1 in section III of this document.

**ADDRESSES:** Submit written comments to the Dockets Management Branch (HFA-305), Food and Drug Administration, 5630 Fishers Lane, rm. 1061, Rockville, MD 20852, e-mail "FDADockets@bangate.fda.gov", or via the FDA web site "http://www.fda.gov".

**FOR FURTHER INFORMATION CONTACT:** Carrie Smith Hanley, Office of External Affairs (HF-60), Food and Drug Administration, 5600 Fishers Lane,

Rockville, MD 20857, 301-827-3365, FAX: 301-594-0113, e-mail: "chanley@oc.fda.gov".

#### SUPPLEMENTARY INFORMATION:

##### I. Background

Section 406(b) of FDAMA (21 U.S.C. 393(f) and (g)) requires the agency: To consult with its external stakeholders as it moves forward to modernize the agency; to develop a plan, based on input from stakeholders, for complying with the agency's obligations under the Federal Food, Drug, and Cosmetic Act (the act); and to periodically revisit the plan in consultation with stakeholders to make appropriate adjustments. As a culmination of these requirements, FDA will issue a performance report to Congress at the end of the 1999 calendar year.

A summary of the agency's responses to each obligation follows.

##### A. Consult With External Stakeholders

To respond to the first requirement of section 406(b) of FDAMA, the agency held a series of well attended public meetings last summer to obtain stakeholder views on how FDA can best meet its statutory obligations. Stakeholders offered a wealth of productive suggestions, many of which reflect their desire for greater involvement in FDA's work by contributing to the agency's future strategies and for receiving clear and timely information about the agency's processes and new regulated products.

##### B. Develop a Plan That Reflects Stakeholders Views

FDA listened carefully to its stakeholders and used their contributions to guide the development of a plan for complying with its obligations under FDAMA, as well as responding to the public's expectations. In the **Federal Register** of November 24, 1998 (63 FR 65000), the agency published the "FDA Plan for Statutory Compliance" (see FDA's web site, "http://www.fda.gov/oc/fdama/fdamapln"). This plan provides a broad, agency wide strategic framework and specific performance goals for the current fiscal year (1999) that will allow FDA to act on stakeholder recommendations as well as allow the agency to meet its statutory obligations. The strategic framework outlines six broad directions: Strengthening the science base, closely collaborating with stakeholders, establishing risk-based priorities, adopting a systems approach, continuing to reengineer FDA processes, and capitalizing on information technology. The plan describes how the agency is already implementing many

strategies in new and creative ways within each of these broad directions.

##### C. Periodically Revisit the Plan in Consultation with Stakeholders

FDA is now preparing to revisit the 406(b) plan as part of a formal consultation with its stakeholders on April 28, 1999. The agency would like to receive input from stakeholders on the elements of the plan that have been implemented thus far and obtain additional suggestions on how the agency can continue to improve its modernization efforts. FDA specifically wants input on how to: (1) Strengthen its science base and (2) improve its communication processes. To help focus the discussion at the April 28, 1999, meeting, FDA has designed five questions that address these two concerns. As stakeholders respond to these questions, it may be useful to review the "FDA Plan for Statutory Compliance" which outlines the agency's current and proposed activities in these two areas. FDA requests that stakeholders address the five questions below in their oral and/or written views:

1. Science based decisions are made throughout the life span of products from initial research, development and testing, through production, marketing, and consumption. These decisions require the best science to identify, evaluate, and balance product risks and benefits. It is crucial that FDA, in collaboration with product sponsors, develop a shared understanding of new science and technologies and their effect throughout a product's life span.

What actions do you propose the agency take to expand FDA's capability to incorporate state-of-the-art science into its risk-based decisionmaking?

2. As the agency attempts to meet its public health responsibilities, the speed of discovery results in an avalanche of new information from government, academic, and industry scientists.

What actions do you propose to facilitate the exchange and integration of scientific information to better enable FDA to meet its public health responsibilities throughout a product's lifecycle?

3. Most products in the American marketplace, especially medical ones, have two facets. On one side they benefit users and often improve lives. They are, however, rarely without risk, and their use can result in known and unknown side effects. Consumers must weigh benefits and risks before using these products, oftentimes with incomplete information.

What actions do you propose for educating the public about the concept