

limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel (ZRG1-SSS5-08).

*Date:* March 15-16, 1999.

*Time:* 7:00 pm to 5:00 pm.

*Place:* Holiday Inn Chevy Chase, 5520 Wisconsin Avenue, Chevy Chase, MD 20815.

*Contact Person:* Nancy Shinowara, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4208, MSC 7814, Bethesda, MD 20892, (301) 435-1173, shinowan@drg.nih.gov

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel, ZRG-1 AARR-4 (01).

*Date:* March 16-17, 1999.

*Time:* 8:00 am to 5:00 pm.

*Agenda:* To review and evaluate grant applications.

*Place:* Double Tree Hotel, 1750 Rockville Pike, Rockville, MD 20852.

*Contact Person:* Mohindar Poonian, PhD, Scientific Review, National Administrator, Center for Scientific Review, Institutes of Health, 6701 Rockledge Drive, Room 5110, MSC 7852, Bethesda, MD 20892, (301) 435-1168.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel.

*Date:* March 16-17, 1999.

*Time:* 8:00 am to 4:00 pm.

*Agenda:* To review and evaluate grant applications.

*Place:* St. James Hotel, 950 24th Street, N.W., Washington, DC 20037.

*Contact Person:* Jean D. Sipe, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5152, MSC 7842, Bethesda, MD 20892, (301) 435-1743.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel.

*Date:* March 16-17, 1999.

*Time:* 2:00 pm to 6:00 pm.

*Agenda:* To review and evaluate grant applications.

*Place:* Holiday Inn, 5520 Wisconsin Ave., Chevy Chase, MD 20815.

*Contact Person:* Shirley Hilden, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4218, MSC 7814, Bethesda, MD 20892, (301) 435-1198.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel.

*Date:* March 16, 1999.

*Time:* 3:00 pm to 5:00 pm.

*Agenda:* To review and evaluate grant applications.

*Place:* NIH Rockledge 2, Bethesda, MD 20892 (Telephone Conference Call).

*Contact Person:* Jo Pelham, BA, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 4106, MSC 7814, Bethesda, MD 20892, (301) 435-1786.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

*Name of Committee:* Center for Scientific Review Special Emphasis Panel ZRG-1 VACC (01).

*Date:* March 17-18, 1999.

*Time:* 8:30 am to 5:00 pm.

*Agenda:* To review and evaluate grant applications.

*Place:* Holiday Inn Chevy Chase, 5520 Wisconsin Avenue, Chevy Chase, MD 20815.

*Contact Person:* Mary Clare Walker, PhD, Scientific Review Administrator, Center for Scientific Review, National Institutes of Health, 6701 Rockledge Drive, Room 5104, MSC 7852, Bethesda, MD 20892, (301) 435-1165.

This notice is being published less than 15 days prior to the meeting due to the timing limitations imposed by the review and funding cycle.

(Catalogue of Federal Domestic Assistance Program Nos. 93.306, Comparative Medicine, 93.306; 93.333, Clinical Research 93.333, 93.337, 93.393-93.396, 93.837-93.844, 93.846-93.878, 93.892, 93.893, National Institutes of Health, HHS)

Dated: March 3, 1999.

**LaVerne Y. Stringfield,**

*Committee Management Officer, NIH.*

[FR Doc. 99-5908 Filed 3-9-99; 8:45 am]

BILLING CODE 4140-01-M

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### National Institutes of Health

#### Center for Scientific Review; Amended Notice of Meeting

Notice is hereby given of a change in the meeting of the Center for Scientific Review Special Emphasis Panel, February 19, 1999, 11:00 a.m. to February 19, 1999, 12:00 p.m., NIH, Rockledge 2, Bethesda, MD, 20892 which was published in the **Federal Register** on February 19, 1999, 64FR33.

The meeting will be held March 10, 1999, from 10:00 a.m. to 12:00 p.m. The location remains the same. The meeting is closed to the public.

Dated: March 3, 1999.

**LaVerne Y. Stringfield,**

*Committee Management Officer, NIH.*

[FR Doc. 99-5909 Filed 3-9-99; 8:45 am]

BILLING CODE 4140-01-M

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### Administration for Children and Families

#### Refugee Resettlement Program; Proposed Availability of Formula Allocation Funding for FY 1999 Targeted Assistance Grants for Services to Refugees in Local Areas of High Need

**AGENCY:** Office of Refugee Resettlement (ORR), ACF, HHS.

**ACTION:** Notice of proposed availability of formula allocation funding for FY 1999 targeted assistance grants to States for services to refugees<sup>1</sup> in local areas of high need.

**SUMMARY:** This notice announces the proposed availability of funds and award procedures for FY 1999 targeted assistance grants for services to refugees under the Refugee Resettlement Program (RRP). These grants are for service provision in localities with large refugee populations, high refugee concentrations, and high use of public assistance, and where specific needs exist for supplementation of currently available resources.

This notice proposes that the qualification of counties be based on refugee and entrant arrivals during the 5-year period from FY 1994 through FY 1998, and on the concentration of refugees and entrants as a percentage of the general population. Under this proposal, 10 new counties would qualify for targeted assistance and 7 counties which previously received targeted assistance grants would no longer qualify for targeted assistance funding.

**DATES:** Comments on this notice must be received by April 9, 1999.

**ADDRESSES:** Address written comments, in duplicate, to: Toyo A. Biddle, Office of Refugee Resettlement, Administration for Children and Families, 370 L'Enfant Promenade, SW, Washington, DC 20447.

**APPLICATION DEADLINE:** The deadline for applications will be established by the final notice; applications should not be sent in response to this notice of proposed allocations.

<sup>1</sup> In addition to persons who meet all requirements of 45 CFR 400.43, "Requirements for documentation of refugee status," eligibility for targeted assistance includes Cuban and Haitian entrants, certain Amerasians from Vietnam who are admitted to the U.S. as immigrants, and certain Amerasians from Vietnam who are U.S. citizens. (See section II of this notice on "Authorization.") The term "refugee", used in this notice for convenience, is intended to encompass such additional persons who are eligible to participate in refugee program services, including the targeted assistance program.

**CATALOG OF FEDERAL DOMESTIC ASSISTANCE (CFDA) NUMBER: 93.584.**

**FOR FURTHER INFORMATION CONTACT:**

Toyo Biddle, Director, Division of Refugee Self-Sufficiency, (202) 402-9250.

**SUPPLEMENTARY INFORMATION:**

**I. Purpose and Scope**

This notice announces the proposed availability of funds for grants for targeted assistance for services to refugees in counties where, because of factors such as unusually large refugee populations, high refugee concentrations, and high use of public assistance, there exists and can be demonstrated a specific need for supplementation of resources for services to this population.

The Office of Refugee Resettlement (ORR) has available \$49,477,000 in FY 1999 funds for the targeted assistance program (TAP) as part of the FY 1999 appropriation for the Department of Health and Human Services (Pub. L. 105-277).

The Director of the Office of Refugee Resettlement (ORR) proposes to use the \$49,477,000 in targeted assistance funds as follows:

- \$44,529,300 will be allocated to States under the 5-year population formula, as set forth in this notice.
- \$4,947,700 (10% of the total) will be used to award discretionary grants to States under separate grant announcements.

The purpose of targeted assistance grants is to provide, through a process of local planning and implementation, direct services intended to result in the economic self-sufficiency and reduced welfare dependency of refugees through job placements.

The targeted assistance program reflects the requirements of section 412(c)(2)(B) of the Immigration and Nationality Act (INA), which provides that targeted assistance grants shall be made available "(i) primarily for the purpose of facilitating refugee employment and achievement of self-sufficiency, (ii) in a manner that does not supplant other refugee program funds and that assures that not less than 95 percent of the amount of the grant award is made available to the county or other local entity."

**II. Authorization**

Targeted assistance projects are funded under the authority of section 412(c)(2) of the Immigration and Nationality Act (INA), as amended by the Refugee Assistance Extension Act of 1986 (Pub. L. 99-605), 8 U.S.C. 1522(c); section 501(a) of the Refugee Education

Assistance Act of 1980 (Pub. L. 96-422), 8 U.S.C. 1522 note, insofar as it incorporates by reference with respect to Cuban and Haitian entrants the authorities pertaining to assistance for refugees established by section 412(c)(2) of the INA, as cited above; section 584(c) of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1988, as included in the FY 1988 Continuing Resolution (Pub. L. 100-202), insofar as it incorporates by reference with respect to certain Amerasians from Vietnam the authorities pertaining to assistance for refugees established by section 412(c)(2) of the INA, as cited above, including certain Amerasians from Vietnam who are U.S. citizens, as provided under title II of the Foreign Operations, Export Financing, and Related Programs Appropriations Acts, 1989 (Pub. L. 100-461), 1990 (Pub. L. 101-167), and 1991 (Pub. L. 101-513).

**III. Client and Service Priorities**

Targeted assistance funding must be used to assist refugee families to achieve economic independence. To this end, States and counties are required to ensure that a coherent family self-sufficiency plan is developed for each eligible family that addresses the family's needs from time of arrival until attainment of economic independence. (See 45 CFR 400.79 and 400.156(g).) Each family self-sufficiency plan should address a family's needs for both employment-related services and other needed social services. The family self-sufficiency plan must include: (1) A determination of the income level a family would have to earn to exceed its cash grant and move into self-support without suffering a monetary penalty; (2) a strategy and timetable for obtaining that level of family income through the placement in employment of sufficient numbers of employable family members at sufficient wage levels; (3) employability plans for every employable member of the family; and (4) a plan to address the family's social services needs that may be barriers to self-sufficiency. In local jurisdictions that have both targeted assistance and refugee social services programs, one family self-sufficiency plan may be developed for a family that incorporates both targeted assistance and refugee social services.

Services funded through the targeted assistance program are required to focus primarily on those refugees who, either because of their protracted use of public assistance or difficulty in securing employment, continue to need services beyond the initial years of resettlement. States may not provide services funded

under this notice, except for referral and interpreter services, to refugees who have been in the United States for more than 60 months (5 years).

In accordance with 45 CFR 400.314, States are required to provide targeted assistance services to refugees in the following order of priority, except in certain individual extreme circumstances: (a) Refugees who are cash assistance recipients, particularly long-term recipients; (b) unemployed refugees who are not receiving cash assistance; and (c) employed refugees in need of services to retain employment or to attain economic independence.

In addition to the statutory requirement that TAP funds be used "primarily for the purpose of facilitating refugee employment" (section 412(c)(2)(B)(i)), funds awarded under this program are intended to help fulfill the Congressional intent that "employable refugees should be placed on jobs as soon as possible after their arrival in the United States" (section 412(a)(1)(B)(i) of the INA). Therefore, in accordance with 45 CFR 400.313, targeted assistance funds must be used primarily for employability services designed to enable refugees to obtain jobs with less than one year's participation in the targeted assistance program in order to achieve economic self-sufficiency as soon as possible. Targeted assistance services may continue to be provided after a refugee has entered a job to help the refugee retain employment or move to a better job. Targeted assistance funds may not be used for long-term training programs such as vocational training that last for more than a year or educational programs that are not intended to lead to employment within a year.

In accordance with § 400.317, if targeted assistance funds are used for the provision of English language training, such training must be provided in a concurrent, rather than sequential, time period with employment or with other employment-related activities.

A portion of a local area's allocation may be used for services which are not directed toward the achievement of a specific employment objective in less than one year but which are essential to the adjustment of refugees in the community, provided such needs are clearly demonstrated and such use is approved by the State. Allowable services include those listed under § 400.316.

Reflecting section 412(a)(1)(A)(iv) of the INA, States must "insure that women have the same opportunities as men to participate in training and instruction." In addition, in accordance with § 400.317, services must be

provided to the maximum extent feasible in a manner that includes the use of bilingual/bicultural women on service agency staffs to ensure adequate service access by refugee women. The Director also strongly encourages the inclusion of refugee women in management and board positions in agencies that serve refugees. In order to facilitate refugee self-support, the Director also expects States to implement strategies which address simultaneously the employment potential of both male and female wage earners in a family unit. States and counties are expected to make every effort to obtain day care services, preferably subsized day care, for children in order to allow women with children the opportunity to participate in employment services or to accept or retain employment. To accomplish this, day care may be treated as a priority employment-related service under the targeted assistance program. Refugees who are participating in TAP-funded or social services-funded employment services or have accepted employment are eligible for day care services for children. For an employed refugee, TAP-funded day care should be limited to one year after the refugee becomes employed. States and counties, however, are expected to use day care funding from other publicly funded mainstream programs as a prior resource and are encouraged to work with service providers to assure maximum access to other publicly funded resources for day care.

In accordance with § 400.317, targeted assistance services must be provided in a manner that is culturally and linguistically compatible with a refugee's language and cultural background, to the maximum extent feasible. In light of the increasingly diverse population of refugees who are resettling in this country, refugee service agencies will need to develop practical ways of providing culturally and linguistically appropriate services to a changing ethnic population. Services funded under this notice must be refugee-specific services which are designed specifically to meet refugee needs and are in keeping with the rules and objectives of the refugee program. Vocational or job-skills training, on-the-job training, or English language training, however, need not be refugee-specific.

When planning targeted assistance services, States must take into account the reception and placement (R & P) services provided by local resettlement agencies in order to utilize these resources in the overall program design and to ensure the provision of seamless,

coordinated services to refugees that are not duplicative. See § 400.156(b) as referenced in § 400.317.

ORR strongly encourages States and counties when contracting for targeted assistance services, including employment services, to give consideration to the special strengths of mutual assistance associations (MAAs), whenever contract bidders are otherwise equally qualified, provided that the MAA has the capability to deliver services in a manner that is culturally and linguistically compatible with the background of the target population to be served. ORR also strongly encourages MAAs to ensure that their management and board composition reflect the major target populations to be served.

ORR defines MAAs as organizations with the following qualifications:

- a. The organization is legally incorporated as a nonprofit organization; and
- b. Not less than 51% of the composition of the Board of Directors or governing board of the mutual assistance association is comprised of refugees or former refugees, including both refugee men and women.

Finally, in order to provide culturally and linguistically compatible services in as cost-efficient a manner as possible in a time of limited resources, ORR strongly encourages States and counties to promote and give special consideration to the provision of services through coalitions of refugee service organizations, such as coalitions of MAAs, voluntary resettlement agencies, or a variety of service providers. ORR believes it is essential for refugee-serving organizations to form close partnerships in the provision of services to refugees in order to be able to respond adequately to a changing refugee picture. Coalition-building and consolidation of providers is particularly important in communities with multiple service providers in order to ensure better coordination of services and maximum use of funding for services by minimizing the funds used for multiple administrative overhead costs.

The award of funds to States under this notice will be contingent upon the completeness of a State's application as described in section IX, below.

#### **IV. Reserved for Discussion of Comments in the Final Notice**

#### **V. Eligible Grantees**

Eligible grantees are those agencies of State governments that are responsible for the refugee program under 45 CFR 400.5 in States containing counties which qualify for FY 1999 targeted assistance awards.

The Director of ORR proposes to determine the eligibility of counties for inclusion in the FY 1999 targeted assistance program on the basis of the method described in section VI of this notice.

The use of targeted assistance funds for services to Cuban and Haitian entrants is limited to States which have an approved State plan under the Cuban/Haitian Entrant Program (CHEP).

The State agency will submit a single application on behalf of all county governments of the qualified counties in that State. Subsequent to the approval of the State's application by ORR, local targeted assistance plans will be developed by the county government or other designated entity and submitted to the State.

A State with more than one qualified county is permitted, but not required, to determine the allocation amount for each qualified county within the State. However, if a State chooses to determine county allocations differently from those set forth in the final notice, in accordance with § 400.319, the FY 1999 allocations proposed by the State must be based on the State's population of refugees who arrived in the U.S. during the most recent 5-year period. A State may use welfare data as an additional factor in the allocation of its targeted assistance funds if it so chooses; however, a State may not assign a greater weight to welfare data than it has assigned to population data in its allocation formula. In addition, if a State chooses to allocate its FY 1999 targeted assistance funds in a manner different from the formula set forth in the final notice, the FY 1999 allocations and methodology proposed by the State must be included in the State's application for ORR review and approval.

Applications submitted in response to the final notice are not subject to review by State and areawide clearinghouses under Executive Order 12372, "Intergovernmental Review of Federal Programs."

#### **VI. Qualification and Allocation**

For FY 1999, ORR proposes to continue to use the formula that limits the use of targeted assistance funds to serving refugees who have been in the U.S. 5 years or less. The Director of ORR proposes to determine the qualification of counties for targeted assistance once every three years, as stated in the FY 1996 notice of proposed availability of targeted assistance allocations to States which was published in the **Federal Register** on May 6, 1996 (61 FR 20260). Since the FY 1996-FY 1998 three-year period has expired, for FY 1999, ORR

has reviewed data on all counties that could potentially qualify for TAP funds on the basis of the most current 5-year refugee/entrant arrival data.

#### A. Qualifying Counties

In order to qualify for application for FY 1999 targeted assistance funds, a county (or group of adjacent counties with the same Standard Metropolitan Statistical Area, or SMSA) or independent city, would be required to rank above a selected cut-off point of jurisdictions for which data were reviewed, based on two criteria: (1) The number of refugee/entrant arrivals placed in the county during the most recent 5-year period (FY 1994–FY 1998); and (2) the 5-year refugee/entrant arrival population as a percent of the county overall population.

Each county would be ranked on the basis of its 5-year arrival population and its concentration of refugees, with a relative weighting of 2 to 1 respectively, because we believe that large numbers of refugee/entrant arrivals into a county create a significant impact, regardless of the ratio of refugees to the county general population.

Each county would then be ranked in terms of the sum of a county's rank on refugee arrivals and its rank on concentration. To qualify for targeted assistance, a county would have to rank within the top 50 counties. ORR has decided to limit the number of qualified counties to the top 50 counties in order to target a sufficient level of funding to the most impacted counties.

ORR has screened data on all counties that have received awards for targeted assistance since FY 1983 and on all other counties that could potentially qualify for TAP funds based on the criteria proposed in this notice. Analysis of these data indicates that: (1) 40 counties which have previously received targeted assistance would continue to qualify; (2) 7 counties which have previously received targeted assistance would no longer qualify; and (3) 10 new counties would be qualified.

Table 1 provides a list of the counties that would remain qualified and the new counties that would qualify, the number of refugee/entrant arrivals in those counties within the past 5 years, the percent that the 5-year arrival

population represents of the overall county population, and each county's rank, based on the qualification formula described above.

Table 2 lists the counties that have previously received targeted assistance which would no longer qualify, the number of refugee/entrant arrivals in those counties within the past 5 years, the percent that the 5-year arrival population represents of the overall county population, and each county's rank, based on the qualification formula.

The proposed counties listed in this notice as qualified to apply for FY 1999 TAP funding would remain qualified for TAP funding through FY 2001. ORR does not plan to consider the eligibility of additional counties for TAP funding until FY 2002, when ORR will again review data on all counties that could potentially qualify for TAP funds based on the criteria contained in this proposed notice. We believe that a more frequent redetermination of county qualification for targeted assistance would not provide qualifying counties a sufficient period of time within a stable funding climate to adequately address the refugee impact in their counties, while a less frequent redetermination of county qualification would pose the risk of not considering new population impacts in a timely manner.

#### B. Allocation Formula

Of the funds available for FY 1999 for targeted assistance, \$44,529,300 would be allocated by formula to States for qualified counties based on the initial placements of refugees, Amerasians, entrants, and Kurdish asylees in these counties during the 5-year period from FY 1994 through FY 1998 (October 1, 1993–September 30, 1998).

With regard to Havana parolees, in the absence of reliable data on the State-by-State resettlement of this population, we are crediting 13,442 Havana parolees who arrived in the U.S. in FY 1998 according to the Immigration and Naturalization Service (INS), using the following methodology. For FY 1995, FY 1996, and FY 1997, Florida's Havana parolees for each qualifying county are based on actual arrival data submitted by the State of Florida, while Havana parolees credited to qualifying counties

in other States were prorated based on the counties' proportion of the 5-year entrant population in the U.S.

If a qualifying county does not agree with ORR's population estimate and believes that its 5-year population for FY 1994–FY 1998 was undercounted and wishes ORR to reconsider its population estimate, the county must provide the following evidence: The county must submit to ORR a letter from each local voluntary agency that resettled refugees in the county that attests to the fact that the refugees/entrants listed in an attachment to the letter were resettled as initial placements during the 5-year period from FY 1994–FY 1998 in the county making the claim.

Documentation must include the name, alien number, date of birth and date of arrival in the U.S. for each refugee/entrant claimed. Listings of refugees who are not identified by their alien numbers will not be considered. Counties should submit such evidence separately from comments on the proposed formula no later than 30 days from the date of publication of this notice and should be addressed to: Loren Bussert, Division of Refugee Self-Sufficiency, Office of Refugee Resettlement, 370 L'Enfant Promenade, SW, Washington, DC 20447, telephone: (202) 401-4732. Failure to submit the required documentation within the required time period will result in forfeiture of consideration.

#### VII. Allocations

Table 3 lists the proposed qualifying counties, the number of refugee and entrant arrivals in those counties during the 5-year period from October 1, 1993–September 30, 1998, the prorated number of Havana parolees credited to each county based on the county's proportion of the 5-year entrant population in the U.S., the sum of the third, fourth, and fifth columns, and the proposed amount of each county's allocation based on its 5-year arrival population.

Table 4 provides State totals for proposed targeted assistance allocations.

Table 5 indicates the areas that each proposed qualifying county represents.

TABLE 1.—TOP 50 COUNTIES ELIGIBLE FOR TARGETED ASSISTANCE

County and state	5-Year arrival population	Concentration percent	Sum of ranks
<b>Targeted Assistance Counties Eligible for Continuation</b>			
Dade County, FL .....	67,475	3.4833	3
Sacramento County, CA .....	11,795	1.1328	30
New York, NY .....	55,434	.7570	30

TABLE 1.—TOP 50 COUNTIES ELIGIBLE FOR TARGETED ASSISTANCE—Continued

County and state	5-Year arrival population	Concentration percent	Sum of ranks
City of St. Louis, MO .....	7,672	1.9340	32
Multnomah, OR .....	12,261	.8681	36
King/Snohomish, WA .....	14,510	.7354	38
DeKalb County, GA .....	6,582	1.2059	41
San Francisco, CA .....	8,110	.5057	49
Oneida County, NY .....	4,125	1.6444	50
Fulton County, GA .....	5,690	.8768	55
Orange County, CA .....	12,856	.5333	58
Jefferson County, KY .....	5,161	.7761	65
Suffolk County, MA .....	4,755	.7163	72
Dallas/Tarrant, TX .....	12,684	.4196	77
Santa Clara County, CA .....	10,902	.7280	78
Polk County, IA .....	3,435	1.0499	79
District of Columbia, DC .....	3,890	.6409	86
Hennepin County, MN .....	5,323	.5156	86
Cook/Kane, IL .....	17,379	.3205	90
Maricopa County, AZ .....	8,723	.4111	91
Duval County, FL .....	3,847	.5717	94
Monroe County, NY .....	3,888	.5446	94
San Diego County, CA .....	9,355	.3745	97
Bernalillo County, NM .....	3,286	.6837	101
Harris County, TX .....	9,387	.3331	103
Denver County, CO .....	3,246	.6942	104
Philadelphia County, PA .....	5,797	.3656	108
Davidson County, TN .....	3,252	.6367	109
Ingham County, MI .....	2,535	.8991	112
City of Richmond, VA .....	2,340	1.1526	113
Lancaster County, NE .....	2,337	1.0938	118
Hudson County, NJ .....	2,982	.5391	123
Los Angeles County, CA .....	17,321	.1954	129
Ramsey County, MN .....	2,700	.5558	129
Fairfax County, VA .....	3,609	.3763	129
Fresno County, CA .....	3,014	.4516	134
Cass County, ND .....	1,669	1.6225	139
Pierce County, WA .....	2,658	.4534	147
Cuyahoga County, OH .....	3,815	.2702	151
Broward County, FL .....	3,440	.2740	155

## New Counties That Qualify

Spokane County, WA .....	3,009	.8327	98
Clark County, NV .....	3,517	.4743	114
Davis/Salt Lake, UT .....	4,605	.3911	114
Minnehaha County, SD .....	1,430	1.1550	154
Kent County, MI .....	2,374	.4742	155
Guilford County, NC .....	2,093	.6024	155
Erie County, PA .....	1,873	.6797	156
Yolo County, CA .....	1,434	1.0160	158
Hillsborough County, FL .....	2,946	.3532	158
Hampden County, MA .....	2,239	.4907	158

TABLE 2.—TARGETED ASSISTANCE COUNTIES THAT NO LONGER QUALIFY

County and state	5-year arrival population	Concentration percent	Sum of ranks
Alameda County, CA .....	3,330	.2604	165
Oakland County, MI .....	2,827	.2609	180
Palm Beach County, FL .....	2,410	.2791	186
City of Baltimore, MD .....	2,104	.2859	197
Broome County, NY .....	1,098	.5200	221
San Joaquin County, CA .....	1,221	.2540	258
Merced County, CA .....	690	.3868	296

TABLE 3.—TARGETED ASSISTANCE PROPOSED ALLOCATIONS BY COUNTY: FY 1999

County	State	Refugees <sup>1</sup>	Entrants	Havana parolees <sup>2</sup>	Total arrivals	\$44,429,300 total FY 1999 allocation
Maricopa County .....	Arizona .....	7,394	780	549	8,723	\$983,963
Fresno County .....	California .....	3,011	2	1	3,014	339,982
Los Angeles County .....	California .....	16,581	434	306	17,321	1,953,825
Orange County .....	California .....	12,817	23	16	12,856	1,450,169
Sacramento County .....	California .....	11,788	4	3	11,795	1,330,487
San Diego County .....	California .....	8,476	516	363	9,355	1,055,253
San Francisco .....	California .....	8,028	48	34	8,110	914,816
Santa Clara County .....	California .....	10,815	51	36	10,902	1,229,756
Yolo County .....	California .....	1,425	5	4	1,434	161,757
Denver County .....	Colorado .....	3,241	3	2	3,246	366,152
District of Columbia .....	District of Col. ....	3,866	14	10	3,890	438,796
Broward County .....	Florida .....	977	1,548	915	3,440	388,035
Dade County .....	Florida .....	8,427	33,143	25,905	67,475	7,611,244
Duval County .....	Florida .....	3,788	28	31	3,847	433,945
Hillsborough County .....	Florida .....	1,525	767	654	2,946	332,312
DeKalb County .....	Georgia .....	6,562	12	8	6,582	742,456
Fulton County .....	Georgia .....	5,334	209	147	5,690	641,837
Cook/Kane .....	Illinois .....	16,699	399	281	17,379	1,960,368
Polk County .....	Iowa .....	3,433	1	1	3,435	387,471
Jefferson County <sup>3</sup> .....	Kentucky .....	3,605	913	643	5,161	582,166
Hampden County .....	Massachusetts .....	2,224	9	6	2,239	252,561
Suffolk County .....	Massachusetts .....	4,648	63	44	4,755	536,368
Ingham County .....	Michigan .....	1,785	440	310	2,535	285,950
Kent County .....	Michigan .....	2,304	41	29	2,374	267,789
Hennepin County .....	Minnesota .....	5,318	3	2	5,323	600,439
Ramsey County .....	Minnesota .....	2,683	10	7	2,700	304,563
City of St. Louis .....	Missouri .....	7,670	1	1	7,672	865,409
Lancaster County .....	Nebraska .....	2,272	38	27	2,337	263,616
Clark County <sup>4</sup> .....	Nevada .....	1,363	1,264	890	3,517	396,721
Hudson County .....	New Jersey .....	1,605	808	569	2,982	336,372
Bernalillo County .....	New Mexico .....	1,137	1,261	888	3,286	370,664
Monroe County .....	New York .....	2,723	684	481	3,888	438,570
New York .....	New York .....	54,272	682	480	55,434	6,253,007
Oneida County .....	New York .....	4,123	1	1	4,125	465,304
Guliford County .....	North Carolina .....	2,081	7	5	2,093	236,092
Cass County .....	North Dakota .....	1,664	3	2	1,669	188,265
Cuyahoga County .....	Ohio .....	3,805	6	4	3,815	430,336
Multnomah .....	Oregon .....	11,216	613	432	12,261	1,383,052
Erie County .....	Pennsylvania .....	1,873	0	0	1,873	211,276
Philadelphia County .....	Pennsylvania .....	5,708	52	37	5,797	653,907
Minnehaha County .....	South Dakota .....	1,430	0	0	1,430	161,305
Davidson County .....	Tennessee .....	3,160	54	38	3,252	366,829
Dallas/Tarrant .....	Texas .....	11,479	707	498	12,684	1,430,767
Harris County .....	Texas .....	9,065	189	133	9,387	1,058,862
Davis/Salt Lake .....	Utah .....	4,603	1	1	4,605	519,448
Fairfax .....	Virginia .....	3,595	8	6	3,609	407,099
City of Richmond .....	Virginia .....	2,153	110	77	2,340	263,954
King/Snohomish .....	Washington .....	14,423	51	36	14,510	1,636,742
Pierce County .....	Washington .....	2,641	10	7	2,658	299,825
Spokane County .....	Washington .....	3,009	0	0	3,009	339,418
		313,824	46,016	34,920	394,760	44,529,300

<sup>1</sup> Refugees includes refugees, Kurdish asylees, and Amerasian immigrants from Vietnam.

<sup>2</sup> For FY 1995, 1996 and 1997, Havana parolee arrivals to the qualifying Florida counties (18,538) are based on actual data while parolees in the non-Florida counties (4,948) are prorated based on the counties' proportion of the five-year (FY 1994–1998) entrant population. For FY 1998, 11,434 Havana parolees are prorated to all the qualifying counties based on their proportion of the five-year entrant population.

<sup>3</sup> The allocation for Jefferson County, Kentucky will be awarded to the Kentucky Wilson/Fish project.

<sup>4</sup> The allocation for Clark County, Nevada will be awarded to the Nevada Wilson/Fish project.

TABLE 4—TARGETED ASSISTANCE PROPOSED ALLOCATIONS BY STATE: FY 1999

State	\$44,529,300 total FY 1999 allocation
Arizona .....	\$983,963
California .....	8,436,044

TABLE 4—TARGETED ASSISTANCE PROPOSED ALLOCATIONS BY STATE: FY 1999—Continued

State	\$44,529,300 total FY 1999 allocation
Colorado .....	366,152
District of Columbia .....	438,796

TABLE 4—TARGETED ASSISTANCE PROPOSED ALLOCATIONS BY STATE: FY 1999—Continued

State	\$44,529,300 total FY 1999 allocation
Florida .....	8,765,536
Georgia .....	1,384,293

TABLE 4—TARGETED ASSISTANCE  
PROPOSED ALLOCATIONS BY STATE:  
FY 1999—Continued

State	\$44,529,300 total FY 1999 allocation
Illinois .....	1,960,368
Iowa .....	387,471
Kentucky .....	582,166
Massachusetts .....	788,930
Michigan .....	553,740
Minnesota .....	905,002
Missouri .....	865,409
Nebraska .....	263,616
Nevada .....	396,721

TABLE 4—TARGETED ASSISTANCE  
PROPOSED ALLOCATIONS BY STATE:  
FY 1999—Continued

State	\$44,529,300 total FY 1999 allocation
New Jersey .....	336,372
New Mexico .....	370,664
New York .....	7,156,881
North Carolina .....	236,092
North Dakota .....	188,265
Ohio .....	430,336
Oregon .....	1,383,052
Pennsylvania .....	865,183
South Dakota .....	161,305

TABLE 4—TARGETED ASSISTANCE  
PROPOSED ALLOCATIONS BY STATE:  
FY 1999—Continued

State	\$44,529,300 total FY 1999 allocation
Tennessee .....	366,829
Texas .....	2,489,630
Utah .....	519,448
Virginia .....	671,053
Washington .....	2,275,985
Total .....	44,529,300

TABLE 5—TARGETED ASSISTANCE AREAS

State	Targeted assistance area	Definition
Arizona .....	Maricopa County	Marin, San Francisco, and San Mateo Counties.
California .....	Fresno County	
	Los Angeles County	
	Orange County	
	Sacramento County	
	San Diego	
	San Francisco .....	
	Santa Clara County	
	Yolo County	
	Denver	
Colorado .....	Broward County	Bronx, Kings, Queens, New York, and Richmond Counties.
District of Columbia	Dade County	
Florida .....	Duval County	
	Hillsborough County	
Georgia .....	De Kalb County	
	Fulton County	
Illinois .....	Cook and Kane Counties	
Iowa .....	Polk County	
Kentucky .....	Jefferson County	
Massachusetts .....	Hampden County	
	Suffolk County	
Michigan .....	Ingham County	
	Kent County	
Minnesota .....	Hennepin County	
	Ramsey County	
Missouri .....	City of St. Louis	
Nebraska .....	Lancaster County	
Nevada .....	Clark County	
New Jersey .....	Hudson County	
New Mexico .....	Bernalillo County	
New York .....	Monroe County	
	New York .....	
	Oneida County	
North Carolina .....	Guilford County	Clackamas, Multnomah, and Washington Counties, Oregon, and Clark County, Washington.
North Dakota .....	Cass County	
Ohio .....	Cuyahoga County	
Oregon .....	Multnomah .....	
Pennsylvania .....	Erie	
	Philadelphia	
South Dakota .....	Minnehaha County	
Tennessee .....	Davidson County	
Texas .....	Dallas/Tarrant	
	Harris County	
Utah .....	Davis/Salt lake .....	Davis, Salt Lake, and Utah Counties. Fairfax County and the cities of Falls Church, Fairfax, and Alexandria.
Virginia .....	Fairfax .....	
	City of Richmond	
Washington .....	King/Snohomish	
	Pierce County	
	Spokane County	

## VIII. Application and Implementation Process

Under the FY 1999 targeted assistance program, States may apply for and receive grant awards on behalf of qualified counties in the State. A single allocation will be made to each State by ORR on the basis of an approved State application. The State agency will, in turn, receive, review, and determine the acceptability of individual county targeted assistance plans.

Pursuant to § 400.210(b), FY 1999 targeted assistance funds must be obligated by the State agency no later than one year after the end of the Federal fiscal year in which the Department awarded the grant. Funds must be liquidated within two years after the end of the Federal fiscal year in which the Department awarded the grant. A State's final financial report on targeted assistance expenditures must be received no later than two years after the end of the Federal fiscal year in which the Department awarded the grant. If final reports are not received on time, the Department will deobligate any unexpended funds, including any unliquidated obligations, on the basis of the State's last filed report.

The requirements regarding the discretionary portion of the targeted assistance program will be addressed separately in a grant announcement for those funds. Applications for these funds are therefore not subject to provisions contained in this notice but to other requirements which will be conveyed separately.

## IX. Application Requirements

In applying for targeted assistance funds, a State agency is required to provide the following:

A. Assurance that targeted assistance funds will be used in accordance with the requirements in 45 CFR part 400.

B. Assurance that targeted assistance funds will be used primarily for the provision of services which are designed to enable refugees to obtain jobs with less than one year's participation in the targeted assistance program. States must indicate what percentage of FY 1999 targeted assistance formula allocation funds that are used for services will be allocated for employment services.

C. Assurance that targeted assistance funds will not be used to offset funding otherwise available to counties or local jurisdictions from the State agency in its administration of other programs, e.g. social services, cash and medical assistance, etc.

D. Identification of the local administering agency.

E. The amount of funds to be awarded to the targeted county or counties. If a State with more than one qualifying targeted assistance county chooses to allocate its targeted assistance funds differently from the formula allocation for counties presented in the ORR targeted assistance notice in a fiscal year, its allocations must be based on the State's population of refugees who arrived in the U.S. during the most recent 5-year period. A State may use welfare data as an additional factor in the allocation of targeted assistance funds if it so chooses; however, a State may not assign a greater weight to welfare data than it has assigned to population data in its allocation formula. The application must provide a description of, and supporting data for, the State's proposed allocation plan, the data to be used, and the proposed allocation for each county.

In instances where a State receives targeted assistance funding for impacted counties contained in a standard metropolitan statistical area (SMSA) which includes a county or counties located in a neighboring State, the State receiving those funds must provide a description of coordination and planning activities undertaken with the State Refugee Coordinator of the neighboring State in which the impacted county or counties are located. These planning and coordination activities should result in a proposed allocation plan for the equitable distribution of targeted assistance funds by county based on the distribution of the eligible population by county within the SMSA. The proposed allocation plan must be included in the State's application to ORR.

F. A description of the State's guidelines for the required content of county targeted assistance plans and a description of the State's review/approval process for such county plans. Acceptable county plans must minimally include the following:

1. Assurance that targeted assistance funds will be used in accordance with the requirements contained in ORR regulations in 45 CFR 400.156 as incorporated by § 400.317.

2. Procedures for carrying out a local planning process for determining targeted assistance priorities and service strategies. All local targeted assistance plans will be developed through a planning process that involves, in addition to the State Refugee Coordinator, representatives of the private sector (for example, private employers, private industry council, Chamber of Commerce, etc.), leaders of refugee/entrant community-based organizations, voluntary resettlement

agencies, refugees from the impacted communities, and other public officials associated with social services and employment agencies that serve refugees. Counties are encouraged to foster coalition-building among these participating organizations.

3. Identification of refugee/entrant populations to be served by targeted assistance projects, including approximate numbers of clients to be served, and a description of characteristics and needs of targeted populations. (As per 45 CFR 400.314)

4. Description of specific strategies and services to meet the needs of targeted populations. These should be justified where possible through analysis of strategies and outcomes from projects previously implemented under the targeted assistance programs, the regular social service programs, and any other services available to the refugee population.

5. The relationship of targeted assistance services to other services available to refugees/entrants in the county including State-allocated ORR social services.

6. Analysis of available employment opportunities in the local community. Examples of acceptable analyses of employment opportunities might include surveys of employers or potential employers of refugee clients, surveys of presently effective employment service providers, review of studies on employment opportunities/forecasts which would be appropriate to the refugee populations.

7. Description of the monitoring and oversight responsibilities to be carried out by the county or qualifying local jurisdiction.

8. Assurance that the local administrative budget will not exceed 15% of the local allocation. Targeted assistance grants are cost-based awards. Neither a State nor a county is entitled to a certain amount for administrative costs. Rather, administrative cost requests should be based on projections of actual needs. All TAP counties will be allowed to spend up to 15% of their allocation on TAP administrative costs, as need requires. However, States and counties are strongly encouraged to limit administrative costs to the extent possible to maximize available funding for services to clients.

9. For any State that administers the program directly or otherwise provides direct service to the refugee/entrant population (with the concurrence of the county), the State must provide ORR with the same information required above for review and prior approval.

G. Identification of the contracting cycle dates for targeted assistance



service contracts in each county. States with more than one qualified county are encouraged to ensure that all counties participating in TAP in the State use the same contracting cycle dates.

H. A description of the State's plan for conducting fiscal and programmatic monitoring and evaluations of the targeted assistance program, including frequency of on-site monitoring.

I. Assurance that the State will make available to the county or designated local entity not less than 95% of the amount of its formula allocation for purposes of implementing the activities proposed in its plan, except in the case of a State that administers the program locally as described in item F9 above.

J. Assurance that the State will follow or mandate that its sub-recipients will follow appropriate State procurement and contract requirements in the acquisition, administration, and management of targeted assistance service contracts.

#### Results or Benefits Expected

All applicants must establish proposed targeted assistance performance goals for each of the 6 ORR performance outcome measures for each impacted county's proposed service contract(s) or sub-grants for the next contracting cycle. Proposed performance goals must be included in the application for each performance measure. The 6 ORR performance measures are: entered employments, cash assistance reductions due to employment, cash assistance terminations due to employment, 90-day employment retentions, average wage at placement, and job placements with available health benefits. Targeted assistance program activity and progress achieved toward meeting performance outcome goals are to be reported quarterly on the ORR-6, the "Quarterly Performance Report."

States which are currently grantees for targeted assistance funds should base projected annual outcome goals on past performance. Current grantees should have adequate baseline data for all of the 6 ORR performance outcome measures based on a history of targeted assistance program experience.

States identified as new eligible targeted assistance grantees are also required to set proposed outcome goals for each of the 6 ORR performance

outcome measures. New grantees may use baseline data, as available, and current data as reported on the ORR-6 for social services program activity to assist them in the goal-setting process.

New qualifying counties within States that are current grantees are also required to set proposed outcome goals for each of the 6 ORR performance outcome measures. New counties may use baseline data, as available, and current data as reported on the ORR-6 for social services program activity to assist them in the goal-setting process.

Proposed targeted assistance outcome goals should reflect improvement over past performance and strive for continuous improvement during the project period from one year to another.

#### Budget and Budget Justification

Provide line item detail and detailed calculations for each budget object class identified on the Budget Information form (424A). Detailed calculations must include estimation methods, quantities, unit costs, and other similar quantitative detail sufficient for the calculation to be duplicated. The detailed budget must also include a breakout by the funding sources identified in Block 15 of the SF-424.

Provide a narrative budget justification that describes how the categorical costs are derived. Discuss the necessity, reasonableness, and allocability of the proposed costs. The Office of Refugee Resettlement is particularly interested in the following:

A line item budget and justification for State administrative costs limited to a maximum of 5% of the total award to the State. Each total budget period funding amount requested must be necessary, reasonable, and allocable to the project. States that administer the program locally in lieu of the county, through a mutual agreement with the qualifying county, may request administrative costs that add up to, but may not exceed, 10% of the county's TAP allocation to the State's administrative budget.

#### States Administering the Program Directly

States that propose to administer the program locally or provide direct service to the refugee population (with the concurrence of the county) must submit a program summary to ORR for prior review and approval. The summary must include a description of

the proposed services; a justification for the projected allocation for each component including relationship of funds allocated to numbers of clients served, characteristics of clients, duration of training and services, and cost per placement. In addition, the program component summary must describe any ancillary services or subcomponents such as day care, transportation, or language training.

#### X. Reporting Requirements

States are required to submit quarterly reports on the outcomes of the targeted assistance program, using Schedule A and Schedule C of the new ORR-6 Quarterly Performance Report form which was sent to States in ORR State Letter 95-35 on November 6, 1995.

#### XI. The Paperwork Reduction Act of 1995 (Pub. L. 104-13)

Based on historical experience, ORR anticipates fewer than ten responses to this notice. An OMB control number is therefore not required.

Dated: March 5, 1999.

**Lavinia Limon,**

*Director, Office of Refugee Resettlement.*

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#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

##### Substance Abuse and Mental Health Services Administration

##### Fiscal Year (FY) 1999 Funding Opportunities

**AGENCY:** Substance Abuse and Mental Health Services Administration, HHS.

**ACTION:** Notice of funding availability.

**SUMMARY:** The Substance Abuse and Mental Health Services Administration (SAMHSA) Center for Mental Health Services (CMHS) announces the availability of FY 1999 funds for the following activity. This activity is discussed in more detail under Section 4 of this notice. This notice is not a complete description of the activity; potential applicants *must* obtain a copy of the Guidance for Applicants (GFA) before preparing an application.

Activity	Application deadline	Estimated funds available	Estimated number of awards	Project period
School action grant .....	5/24/99	\$5 million .....	33	Up to 2 yrs.