collected on FAA Form 8310-3, Application for Repair Station Certificate and/or Rating, is required from applicants who wish repair station certification. 14 CFR Part 145 prescribes the requirements for issuing repair station certificates and associated ratings to maintenance and alteration facilities. The collection of this information is necessary for the issuance, renewal, or amendment of applicants' repair station certificates, and ensuring that repair stations meet minimum acceptable standards. There are an estimated 1,000 applications annually for an annual burden of 270,000 hours.

2. 2120--0043, Recording of Aircraft Conveyances and Security Documents. Approval is needed for security conveyances, such as mortgages, submitted by the public for recording against aircraft, engines, propellers, and spare parts locations. There is an estimated 56,000 respondents annually for an estimated burden of 56,000 hours. 14 CFR part 49 establishes procedures for implementation of the recording of aircraft conveyances and security Documents. Part 49 describes what information must be contained in a security conveyance in order for it to be recorded with FAA. The convention on the International Recognition signatory, prevents, by treaty, the export of an aircraft and cancellation of its nationality marks if there is an outstanding lien recorded. The Civil Aviation Registry must have consent or release of lien from the lien holder prior to confirmation/cancellation for export.

3. 2120–0049, Agricultural Aircraft Operations, FAR 137. Standards have been established for the operation of agricultural aircraft and for the dispensing of chemicals, pesticides, and toxic substances. Information collected shows applicant compliance and eligibility for certification by FAA. 14 CFR Part 137 prescribes requirements for issuing agricultural aircraft operator certificates and for appropriate operating rules. We estimate 1000 respondents with an estimated annual burden of 14,000 hours.

4. 2120–0552, Suspected Unapproved Part Notification, FAA Form 8120–11. The information collected on the FAA Form 8120–11 will be reported by manufacturers, repair station operators, owner/operators, or the general public who wish to report suspected unapproved parts to the FAA. The notification information is collected, correlated, and used to determine if an unapproved part investigation is in fact warranted. It is estimated that there will be 1500 respondents for an estimated total burden of 450 hours annually.

5. 2120-0553, Transition to an all Stage 3 Fleet operating in the 48 contiguous United States and the District of Columbia. 14 CFR Part 91 implements Sections 9308 and 9309 of the Airport Noise and Capacity Act of 1990, by establishing a schedule of reductions of Stage 2 airplanes and prohibiting their use in the contiguous U.S. after 12/31/99. Also, it precludes the operation of airplanes in the contiguous U.S. that were imported pursuant to contracts executed after 11/ 5/90. It is estimated that there will be 230 respondents annually for an estimated burden of 280 hours.

6. 2120-0554, Employment Standards-Parts 107 and 108 of the Federal Aviation Regulation. Section 105 of Public Law 101-604, the Aviation Security Improvement Act of 1990, directed the FAA to prescribe standards for the hiring, continued employment and contracting of air carrier and appropriate airport security personnel. These standards were developed and have become part of 14 CFR parts 107 and 108. Airport operators will maintain at their principal business office at least one copy of evidence of compliance with training requirements for all employees having unescorted access privileges to security areas. Air carrier ground security coordinators are required to maintain at least one copy of the annual evaluation of their security related functions. This is a recordkeeping burden and the affected public is 450 airport operators and an estimated 815 air carrier checkpoints. The estimated annual recordkeeping burden is 16,300

7. 2120–0571, Alcohol Misuse Prevention Program for Personnel Engaged in Specified Aviation Activities. This regulation requires specified aviation employers to implement an FAA-approved alcohol misuse prevention program, (AMPP), to provide the FAA with an AMPP certification statement, and to report annually on alcohol testing results. The respondents are an estimated 5,300 specified aviation employers for an estimated burden of 14,000 hours annually.

Issued in Washington, DC., on October 17, 1996.

Steve Hopkins,

Manager, Corporate Information Division, ABC-100.

[FR Doc. 96-27128 Filed 10-18-96; 8:45 am] BILLING CODE 4910-13-M

Index of Administrator's Decisions and Orders in Civil Penalty Actions; Publication

AGENCY: Federal Aviation Administration (FAA), DOT. **ACTION:** Notice of publication.

SUMMARY: This notice constitutes the required quarterly publication of an index of the Administrator's decisions and orders in civil penalty cases. The FAA is publishing an index by order number, an index by subject matter, and case digests that contain identifying information about the final decisions and orders issued by the Administrator. Publication of these indexes and digests is intended to increase the public's awareness of the Administrator's decisions and orders. Also, the publication of these indexes and digests should assist litigants and practitioners in their research and review of decisions and orders that may have precedential value in a particular civil penalty action. Publication of the index by order number, as supplemented by the index by subject matter, ensures that the agency is in compliance with statutory indexing requirements.

FOR FURTHER INFORMATION CONTACT: James S. Dillman, Assistant Chief Counsel for Litigation (AGC–400), Federal Aviation Administration, 400 7th Street, SW., Suite PL201, Washington, DC 20590: telephone (202) 366–4118.

SUPPLEMENTARY INFORMATION: The Administrative Procedure Act requires Federal agencies to maintain and make available for public inspection and copying current indexes containing identifying information regarding materials required to be made available or published. 5 U.S.C. 552(a)(2). In a notice issued on July 11, 1990, and published in the Federal Register (55 FR 29148; July 17, 1990), the FAA announced the public availability of several indexes and summaries that provide identifying information about the decisions and orders issued by the Administrator under the FAA's civil penalty assessment authority and the rules of practice governing hearings and appeals of civil penalty actions. 14 CFR Part 13, Subpart G.

The FAA maintains an index of the Administrator's decisions and orders in civil penalty actions organized by order number and containing identifying information about each decision or order. The FAA also maintains a subject-matter index, and digests organized by order number.

In a notice issued on October 26, 1990, the FAA published these indexes and digests for all decisions and orders issued by the Administrator through September 30, 1990. 55 FR 45984; October 31, 1990. The FAA announced in that notice that it would publish supplements to these indexes and digests on a quarterly basis (i.e., in January, April, July, and October of each year). The FAA announced further in that notice that only the subject-matter index would be published cumulatively, and that both the order number index and the digests would be noncumulative. Since that first index was issued on October 26, 1990, the FAA has issued supplementary notices containing the quarterly indexes of the Administrator's civil penalty decisions.

The indexes of the Administrator's decisions and orders have been published as follows:

Dates of quarter	Federal Register publica- tion
11/1/89–9/30/90 10/1/90–12/31/ 90.	55 FR 45984; 10/31/90. 56 FR 44886; 2/6/91.
1/1/91–3/31/91 4/1/91–6/30/91	56 FR 20250; 5/2/91. 56 FR 31984; 7/12/91.
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91. 1/1/92–3/31/92 4/1/92–6/30/92	57 FR 12359; 4/9/92. 57 FR 32825; 7/23/92.

Dates of quarter	Federal Register publica- tion
7/1/92–9/30/92	57 FR 48255; 10/22/92.
10/1/92–12/31/ 92.	58 FR 5044; 1/19/93.
1/1/93-3/31/93	58 FR 21199; 4/19/93.
4/1/93-6/30/93	58 FR 42120; 8/6/93.
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4/1/95-6/30/95	60 FR 36854; 7/18/95.
7/1/95-9/30/95	60 FR 53228; 10/12/95.
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1/1/96-3/31/96	61 FR 16955; 4/18/96.
4/1/96-6/30/96	61 FR 37526; 7/18/96.

In the notice published on January 19, 1993, the Administrator announced that for the convenience of the users of these indexes, the order number index published at the end of the year would reflect all of the civil penalty decisions for that year. 58 FR 5044; 1/19/93. The order number indexes for the first, second, and third quarters would be non-cumulative.

The Administrator's final decisions and orders, indexes, and digests are

available for public inspection and copying at all FAA legal offices. (The addresses of the FAA legal offices are listed at the end of this notice.)

Also, the Administrator's decisions and orders have been published by commercial publishers and are available on computer databases. (Information about these commercial publications and computer databases is provided at the end of this notice.)

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10U7	92–77 TCI; 94–19 Pony Express; 94–28 Toyota; 94–31 Smalling; 95–
	12 Toyota.

Civil Penalty Actions—Orders Issued by the Administrator

Digests

(Current as of September 30, 1996)

The digests of the Administrator's final decisions and orders are arranged by order number and briefly summarize key points of each decision. The following compilation of digests includes all final decisions and orders issued by the Administrator from July 1, 1996, to September 30, 1996. The FAA will publish noncumulative supplements to this compilation on a

quarterly basis (e.g., April, July, October, and January of each year).

These digests do not constitute legal authority, and should not be cited or relied upon as such. The digests are not intended to serve as a substitute for proper legal research. Parties, attorneys, and other interested persons should always consult the full text of the Administrator's decisions before citing them in any context.

In the Matter of Donald M. Missirlian Order No. 96–20 (7/31/96)

Notice of Appeal Construed as Brief. Mr. Missirlian's notice of appeal contains sufficient information and argument to meet the requirements for an appeal brief. Agency counsel is given 35 days in which to file a reply brief.

In the Matter of Matthew P. Houseal Order No. 96–21 (8/2/96)

Appeal dismissed. Respondent has withdrawn his notice of appeal. The appeal is dismissed.

In the Matter of Mary Woodhouse Order No. 96–22 (8/13/96)

Late-filed EAJA Application. The Administrator affirmed the law judge's order dismissing Ms. Woodhouse's EAJA application for lack of jurisdiction.

Ms. Woodhouse was a partially prevailing party in Order No. 94–2. She filed a petition for review with the U.S. Court of Appeals for the Ninth Circuit, but she submitted the petition late, and for that reason, the Court dismissed the petition for lack of jurisdiction. Subsequently, Ms. Woodhouse filed an application for fees and expenses with the Agency. Her application was filed approximately 5 months after the issuance of Order No. 94–2.

Under 14 CFR 14.20, an EAJA application may be filed by a prevailing party "but in no case later than 30 days after the FAA Decisionmaker's final disposition of the proceeding." In this case, the Administrator's decision became the final disposition on the last date on which Ms. Woodhouse could have petitioned the Administrator to reconsider Order No. 94-2 (or 30 days after the issuance of Order No. 94-2). Then under the EAJA, Ms. Woodhouse had an additional 30 days in which to file her application. In other words, she has a total of 60 days in which to file her application with the Agency, but she failed to file in that time period.

Ms. Woodhouse argues that her application was timely because it was filed within 30 days of the Court's order denying her motion to reconsider its order dismissing her petition for review for lack of jurisdiction. She argues that it does not matter that the Court dismissed her petition for review for lack of jurisdiction. However, even if an EAJA application is not due until after an appellate court reviews a petition for review, that assumes the filing of a timely petition for review. Filing the petition for review after the expiration of the time period for filing a petition for review did not toll the time period for filing the EAJA application because Ms. Woodhouse had already foregone her right to seek Federal appellate court review of the Administrator's decision.

The 30-day limitation period for filing an EAJA application is jurisdictional and must be strictly construed in favor of the government because it is a waiver of the government's sovereign immunity. Thus, the Administrator lacks the authority to waive or extend the time limitation for filing the EAJA application in this case.

In the Matter of Thomas Kilrain Order No. 96–23 (8/13/96)

Petition for Reconsideration Denied. Mr. Kilrain sought reconsideration based upon his intention to "submit newly obtained evidence." He failed to demonstrate that reconsideration based upon new matter is warranted under 14 CFR 13.234(c).; as a result, his petition for reconsideration is denied.

In the Matter of Horizon Air Industries, Inc. Order No. 96–24 (8/13/96)

Air Carrier Responsible for Employee Negligence. A Horizon flight took off with tape covering the static ports, resulting in erroneous altimeter and airspeed readings. The law judge correctly held that Horizon was responsible for the negligence of its employees—both its pilot, who failed to perform an adequate pre-flight inspection, and its maintenance personnel, who failed to remove tape from the static ports after washing the aircraft.

Consideration of Unauthenticated Exhibits Harmless Error. It was improper for the law judge to consider unauthenticated exhibits, particularly evidence of subsequent remedial measures. However, the law judge's error is harmless because, even without the documents, the agency was entitled to judgment as matter of law.

In the Matter of USAir, Inc. Order No. 96–25 (8/13/96)

Failure to Perform High Energy Stop Inspection. The law judge properly found that USAir violated 14 CFR 43.13, which requires air carriers to comply with the manufacturer's maintenance manual. There is no merit in USAir's argument that the manual was not clear enough on when a high energy stop inspection is required.

Operating an Unairworthy Aircraft. The law judge erred in failing to find violation of 14 CFR 121.153, which prohibits operating an unairworthy aircraft. USAir operated aircraft on 8 domestic flights before taking it out of service to perform the required high energy stop inspection. It is provided expressly in 14 CFR 21.181 that an airworthiness certificate is effective only as long as maintenance is performed in accordance with 14 CFR Part 43. Because the law judge properly found a violation of 14 CFR 43.13, he should also have found that USAir operated an unairworthy airdraft.

Sanction. As a result of the law judge's error in failing to find that USAir operated an unairworthy aircraft on 8 separate flights, the \$5,000 civil penalty he assessed is too low. The \$40,000 proposed civil penalty is reinstated.

In the Matter of Midtown Neon Sign Corp. Order No. 96–26 (8/13/96)

Proposed Hazmat Sanction Reinstated. The law judge reduced the \$25,000 civil penalty proposed by the agency attorney in this case involving an undeclared, leaking shipment of 2

one-gallon cans of paint, a flammable, hazardous material, to \$8,000. Due to several critical errors in the law judge's sanction analysis, the \$25,000 penalty is reinstated. The law judge thought the agency attorney had proven only one third of the violations originally alleged, and reduced the civil penalty on a pro rata basis. The law judge also seems to have multiplied the number of violations by a set dollar amount. This mathematical, formulaic approach is inappropriate and is not the approach mandated by the statute. The statute provides that in setting the penalty one must consider all the factors that justice requires. The Administrator's precedent indicates that it is the egregiousness of the respondent's conduct and not the number of violations that justifies the assessment of a particular civil penalty.

Double Jeopardy Clause. The law judge based his decision to reduce the sanction in part on the Double Jeopardy Clause of the United States Constitution. The law judge stated that the multiple punishments component of the Double Jeopardy Clause prohibited him from finding violations of certain general, introductory sections of the Hazardous Materials Regulations when he was also finding violations of more specific regulations.

Even if the Double Jeopardy Clause applies in civil penalty cases arising under the Federal hazardous material statute-and it has not been established that it does—a civil penalty of \$25,000 would still be appropriate. Even if the three general, introductory sections are not counted, there were still 9 violations under the law judge's analysis, each with a maximum civil penalty of \$25,000. Thus, the proposed civil penalty of \$25,000 is well within the range contemplated by Congress, and is appropriate given all the factors that Congress requires the Administrator to consider. Moreover, a penalty of \$25,000 is not inconsistent with previous penalties imposed.

Commercial Reporting Services of the Administrators

Civil Penalty Decisions and Orders

1. Commercial Publications: The Administrator's decisions and orders in civil penalty cases are now available in the following commercial publications: AvLex, published by Aviation Daily, 1156 15th Street, NW, Washington, DC 20005, (202) 822–4669;

Civil Penalty Cases Digest Service, published by Hawkins Publishing Company, Inc., P.O. Box 480, Mayo, MD, 21106, (410) 798–1677; Federal Aviation Decisions, Clark

Boardman Callaghan, 50 Broad Street

East, Rochester, NY 14694, (716) 546–1490.

- 2. *Disks/CD-ROM.* The decisions and orders may be obtained on disk from Aviation Records, Inc., P.O. Box 172, Battle Ground, WA 98604, (206) 896–0376. Aeroflight Publications, P.O. Box 854, 433 Main Street, Gruver, TX 79040, (806) 733–2483, is placing the decisions on CD–ROM.
- 3. On-Line Services. The Administrator's decisions and orders in civil penalty cases are available on Compuserve, FedWorld, and Westlaw. The Database ID for Westlaw is FTRAN-FAA.

The FAA has stated previously that publication of the subject-matter index and the digests may be discontinued once a commercial reporting service publishes similar information in a timely and accurate manner. No decision has been made yet on this matter, and for the time being, the FAA will continue to prepare and publish the subject-matter index and digests.

FAA Offices

The Administrator's decisions and orders, indexes, and digests are available for public inspection and copying at the following location in FAA headquarters:

FAA Hearing Docket, Federal Aviation Administration, 800 Independence Avenue, SW., Room 924A, Washington, DC 20591; (202) 267–3641.

These materials are also available at all FAA regional and center legal offices at the following locations:

- Office of the Assistant Chief Counsel for the Aeronautical Center (AMC-7), Mike Monroney Aeronautical Center, 6500 South MacArthur Blvd., Oklahoma City, OK 73125; (405) 954– 3296.
- Office of the Assistant Chief Counsel for the Alaskan Region (AAL–7), Alaskan Region Headquarters, 222 West 7th Avenue, Anchorage, AL 99513; (907) 271–5269.
- Office of the Assistant Chief Counsel for the Central Region (ACE-7), Central Region Headquarters, 601 East 12th Street, Federal Building, Kansas City, MO 64106; (816) 426–5446.
- Office of the Assistant Chief Counsel for the Eastern Region (AEA–7), Eastern Region Headquarters, JFK International Airport, Federal building, Jamaica, NY 11430; (718) 553–3285.
- Office of the Assistant Chief Counsel for the Great Lakes Region (AGL-7), 2300 East Devon Avenue, Suite 419, Des Plaines, IL 60018; (708) 294–7108. Office of the Assistant Chief Counsel for

the New England Region (ANE-7),

- New England Region Headquarters, 12 New England Executive Park, Room 401, Burlington, MA 01803–5299; (617) 238–7050.
- Office of the Assistant Chief Counsel for the Northwest Mountain Region (ANM-7), Northwest Mountain Region Headquarters, 1601 Lind Avenue, SW, Renton, WA 98055– 4056; (206) 227–2007.
- Office of the Assistant Chief Counsel for the Southern Region (ASO-7), Southern Region Headquarters, 1701 Columbia Avenue, College Park, GA 30337, (404) 305–5200.
- Office of the Assistant Chief Counsel for the Southwest Region (ASW-7), Southwest Region Headquarters, 2601 Meacham Blvd., Fort Worth, TX 76137-4298; (817) 222-5087.
- Office of the Assistant Chief Counsel for the Technical Center (ACT-7), Federal Aviation Administration Technical Center, Atlantic city International Airport, Atlantic City, NJ 08405; (609) 485–7087.
- Office of the Assistant Chief Counsel for the Western-Pacific Region (AWP-7), Western—Pacific Region Headquarters, 15000 Aviation Boulevard, Lawndale, CA 990261; (310) 725–7100.

Issued in Washington, DC on October 15, 1996.

James S. Dillman,

Assistant Chief Counsel for Litigation. [FR Doc. 96–27070 Filed 10–21–96; 8:45 am] BILLING CODE 4910–13–M

Notice of Intent To Rule on Application To Impose and Use the Revenue From a Passenger Facility Charge (PFC) at Melbourne International Airport, Melbourne, FL

AGENCY: Federal Aviation Administration (FAA), DOT.

ACTION: Notice of intent to rule on application.

SUMMARY: The FAA proposes to rule and invites public comment on the application to Impose and Use the Revenue from a PFC at Melbourne International Airport under the provisions of the Aviation Safety and Capacity Expansion Act of 1990 (Title IX of the Omnibus Budget Reconciliation Act of 1990) (Public Law 101–508) and Part 158 of the Federal Aviation Regulations (14 CFR Part 158). DATES: Comments must be received on or before November 21, 1996.

ADDRESSES: Comments on this application may be mailed or delivered in triplicate to the FAA at the following address: Orlando Airports District

Office, 9677 Tradeport Drive, Suite 130, Orlando, Florida 32827.

In addition, one copy of any comments submitted to the FAA must be mailed or delivered to Mr. James C. Johnson, Director of Aviation of the Melbourne Airport Authority at the following address: Melbourne International Airport, One Air Terminal Parkway, Suite 220, Melbourne, Florida 32901–1888.

Air carriers and foreign air carriers may submit copies of written comments previously provided to the Melbourne Airport Authority under section 158.23 of Part 158.

FOR FURTHER INFORMATION CONTACT: Mr. Vernon P. Rupinta, Project Manager, 9677 Tradeport Drive, Suite 130, Orlando, Florida, 32827–5397, (407)

648–6583. The application may be reviewed in person at this same location.

SUPPLEMENTARY INFORMATION: The FAA proposes to rule and invites public comment on the application to impose and use the revenue from a PFC at Melbourne Airport Authority under the provisions of the Aviation Safety and Capacity Expansion Act of 1990 (Title IX of the Omnibus Budget Reconciliation Act of 1990) (Public Law 101–508) and Part 158 of the Federal Aviation Regulations (14 CFR Part 158).

On October 10, 1996, the FAA determined that the application to impose and use the revenue from a PFC submitted by Melbourne Airport Authority was substantially complete within the requirements of section 158.25 of Part 158. The FAA will approve or disapprove the application, in whole or in part, no later than January 9, 1998.

The following is a brief overview of PFC Application No. 96–01–C–00–MLB. *Level of the proposed PFC*: \$3.00. *Proposed charge effective date:* March 1, 1997.

Proposed charge expiration date: January 31, 1998.

Total estimated PFC revenue: \$787,470.

Brief description of proposed project(s):

Airfield Signage and Vault Improvement FAR Part 107.14 Security Improvements Master Plan Update

Construct Midfield ARFF Building Environmental Assessment for Runway 9L Safety Area

Acquire Radio Equipment (107.14) Federal Inspection Station

Class or classes of air carriers which the public agency has requested not be required to collect PFCs: Part 135 Air Taxi/Commercial Operators (ATCO) filing FAA Form 1800–31.