

N, long. 111°49'30" W; to lat. 32°50'50" N, long. 111°53'02" W; to lat. 32°55'20" N, long. 111°56'02" W, thence to the point of beginning.

\* \* \* \* \*

Issued in Los Angeles, California, on September 17, 1996.

James H. Snow,

*Acting Manager, Air Traffic Division,  
Western-Pacific Region.*

[FR Doc. 96-26097 Filed 10-9-96; 8:45 am]

BILLING CODE 4910-13-M

## DEPARTMENT OF STATE

### 22 CFR Part 171

[Public Notice 2451]

#### Privacy Act of 1974; Implementation

**AGENCY:** Department of State.

**ACTION:** Proposed rule.

**SUMMARY:** The Department of State proposes to amend its Privacy Act regulations exempting portions of a newly created record system from certain provisions of the Privacy Act of 1974, as amended (5 U.S.C. 552a). Certain portions of the Garnishment of Wages Records (STATE-61) are exempted from 5 U.S.C. secs. 552a (c)(3), (d), (e)(1), (e)(4)(G), (H), and (I), and (f).

**DATES:** Comments must be submitted on or before November 19, 1996.

**ADDRESSES:** Written comments may be mailed or delivered to Jacquelyn Lilly, Acting Chief; Privacy, Plans and Appeals Division; Office of Freedom of Information, Privacy, and Classification Review; Room 1239; Department of State; 2201 C Street, NW; Washington, DC 20520-1239.

**FOR FURTHER INFORMATION CONTACT:** Jacquelyn Lilly, 202-647-6620.

**SUPPLEMENTARY INFORMATION:** A notice of a proposal to create a new system of records (Public Notice 2450) is published elsewhere in this Federal Register. This system principally supports the Office of the Legal Adviser for Legislation and General Management's role in advising and servicing the Department and related foreign affairs agencies in complying with court- or agency-ordered garnishment of wages under 42 U.S.C. 659 and 5 U.S.C. 5520a. The Garnishment of Wages Records contain information relating to the garnishment of employees' wages including, but not limited to, communications between: The Office of the Legal Adviser and the Bureau of Finance and Management Policy; the Office of the Legal Adviser and the employee; the Office of the

Legal Adviser and courts or agencies; the Office of the Legal Adviser and a party named in or affected by the garnishment action to facilitate processing such orders for garnishment. These records may also be used by federal, state and local courts; state and local tax collection and child enforcement offices; the Internal Revenue Service; private collection agencies, law firms and other individuals authorized to receive garnished wages or benefits by court or agency order whenever the information is necessary for a garnishment proceeding.

Due to the nature of the documentation collected in the course of processing the ordered garnishments described above, it may be properly compiled for law enforcement purposes and, accordingly, it may be necessary in some instances to withhold certain information from the public to assure the effective completion of judicial or administrative processes.

#### List of Subjects in 22 CFR Part 171

Privacy.

The proposed amendment in Title 22, Part 171 covering certain records in STATE-61 is as follows:

#### PART 171—[AMENDED]

1. The authority citation for part 171 continues to read as follows:

Authority: The Freedom of Information Act, 5 U.S.C. 552; the Privacy Act, 5 U.S.C. 552a; The Administrative Procedure Act, 5 U.S.C. 551, et seq.; The Ethics in Government Act; 5 U.S.C. App. 201; Executive Order 12958, 60 FR 19825; and Executive Order 12600, 52 FR 23781.

#### § 171.32 [Amended]

2. In § 171.32, paragraph (j)(2) will be amended by adding "Garnishment of Wages Records. STATE-61", after "Records of the Inspector General and Automated Individual Cross Reference System. STATE-53".

Ralph Frank,

*Acting Assistant Secretary for the Bureau of  
Administration.*

[FR Doc. 96-25831 Filed 10-9-96; 8:45 am]

BILLING CODE 4710-24-M

## ARMS CONTROL AND DISARMAMENT AGENCY

### 22 CFR Part 605

#### National Security Information Regulations

**AGENCY:** Arms Control and Disarmament Agency.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The United States Arms Control and Disarmament Agency (ACDA) proposes to update, revise, and restate in their entirety its National Security Information regulations. In addition to containing internal policies and procedures, these regulations set forth in § 605.8 what members of the public must do to request mandatory declassification review and to appeal denials of requests for declassification. ACDA invites comments from interested groups and individual members of the public on the proposed regulations.

**DATES:** To be considered, comments must be delivered by mail or in person to the address, or faxed to the telephone number, listed below by 5 p.m. on Friday, November 15, 1996.

**ADDRESSES:** Comments should be directed to the Office of the General Counsel, United States Arms Control and Disarmament Agency, Room 5635, 320 21st Street, NW., Washington, DC 20451; FAX (202) 647-0024. Comments will be available for inspection between 8:15 a.m. and 5 p.m. at the same address.

**FOR FURTHER INFORMATION CONTACT:** Frederick Smith, Jr., United States Arms Control and Disarmament Agency, Room 5635, 320 21st Street, NW., Washington, DC 20451, telephone (202) 647-3596.

#### SUPPLEMENTARY INFORMATION:

##### Regulatory Flexibility Act Certification

It is hereby certified that the proposed rule will not have a significant economic impact on a substantial number of small entities. Accordingly, a regulatory flexibility analysis is not required.

##### Executive Order 12866 Determination

ACDA has determined that the proposed rule is not a significant regulatory action within the meaning of section 3(f) of that Executive Order.

##### Paperwork Reduction Act Statement

The proposed rule is not subject to the provisions of the Paperwork Reduction Act because it does not contain any information collection requirements within the meaning of that Act.

##### Unfunded Mandates Act Determination

ACDA has determined that the proposed rule will not result in expenditures by state, local, and tribal governments, or by the private sector, of more than \$100 million in any one year. Accordingly, a budgetary impact statement is not required under section 202 of the Unfunded Mandates Reform Act of 1995, 2 U.S.C. 1532.

## List of Subjects in 22 CFR Part 605

Administrative practice and procedure, Classified information, Freedom of information.

## The Proposed Regulations

ACDA proposes to revise 22 CFR part 605 to read as follows:

**PART 605— NATIONAL SECURITY INFORMATION REGULATIONS**

## Sec.

- 605.1 Basis.
- 605.2 Objective.
- 605.3 Senior agency official.
- 605.4 Original classification.
- 605.5 Classification authority.
- 605.6 Derivative classification.
- 605.7 Declassification and downgrading.
- 605.8 Mandatory declassification review.
- 605.9 Systematic declassification review.
- 605.10 Safeguarding.

Authority: E.O. 12958 (60 FR 19825, April 20, 1995); Information Security Oversight Office Directive No. 1, 32 CFR part 2001.

**§ 605.1 Basis.**

The regulations in this part, taken together with the Information Security Oversight Office Directive No. 1 dated October 13, 1995, provide the basis for the security classification program of the U.S. Arms Control and Disarmament Agency (ACDA) implementing Executive Order 12958, "Classified National Security Information" (the Executive Order).

**§ 605.2 Objective.**

The objective of the ACDA classification program is to ensure that national security information is protected from unauthorized disclosure, but only to the extent and for such a period as is necessary.

**§ 605.3 Senior agency official.**

The Executive Order requires that each agency that originates or handles classified information designate a senior agency official to direct and administer its information security program. The ACDA senior agency official is the Deputy Director. The Deputy Director is assisted in carrying out the provisions of the Executive Order and the ACDA information security program by the Director of Security and by the Classification Adviser.

**§ 605.4 Original classification.**

(a) *Definition.* Original classification is the initial determination that certain information requires protection against unauthorized disclosure in the interest of national security (i.e., national defense or foreign relations of the United States), together with a designation of the level of classification.

(b) *Classification designations.* (1) *Top Secret* shall be applied only to information, the unauthorized disclosure of which reasonably could be expected to cause exceptionally grave damage to the national security. Examples of "exceptionally grave damage" include, but are not limited to, armed hostilities against the United States or its allies; the compromise of vital national defense plans or cryptologic and communications intelligence systems; the revelation of sensitive intelligence operations; and the disclosure of scientific or technological developments vital to national security.

(2) *Secret* shall be applied to information, the unauthorized disclosure of which reasonably could be expected to cause serious damage to the national security. Examples of "serious damage" include, but are not limited to, disruption of foreign relations significantly affecting the national security; significant impairment of a program or policy directly related to the national security; revelation of significant military plans or intelligence operations; and compromise of significant scientific or technological developments relating to national security.

(3) *Confidential* shall be applied to information, the unauthorized disclosure of which reasonably could be expected to cause damage to the national security.

(c) *Classification restraints.* (1) The classification level of any form of information is premised on an evaluation of its contents as a whole, as well as on its relationship to other information.

(2) In classifying information, the public's interest in access to government information must be balanced against the need to protect national security information.

(3) In case of doubt, the lower level of classification is to be used.

(d) *Duration of classification.* (1) Information shall be classified for as long as is required by national security considerations, subject to the limitations set forth in section 1.6 of the Executive Order. When it can be determined, a specific date or event for declassification shall be set by the original classification authority at the time the information is originally classified. If a specific date or event for declassification cannot be determined, information shall be marked for declassification 10 years from the date of the original decision, except that the original classification authority may classify for a period greater than 10 years specific information that falls

within the criteria set forth in section 1.6(d) of the Executive Order.

(2) An original classification authority may extend the duration of classification or reclassify specific information for successive periods not to exceed 10 years at a time except for records that are more than 25 years old.

(3) Information classified for an indefinite duration under predecessor orders, such as "Originating Agency's Determination Required," shall be subject to the declassification provisions of Part 3 of the Executive Order, including the provisions of section 3.4 regarding automatic declassification of records older than 25 years.

**§ 605.5 Classification authority.**

(a) *General.* Classification shall be solely on the basis of national security considerations. In no case shall information be classified in order to conceal violations of law, inefficiency, or administrative error, or to prevent embarrassment to a person, organization, or agency.

(b) *Designations.* The following ACDA officials shall have original classification authority in each of the three designations under which they are shown in this paragraph. This authority vests only in the officials or positions designated and, except as provided in paragraph (c) of this section, may not be redelegated. In the absence of any of the authorized classifiers (for TDY outside Washington, annual leave, temporary position vacancy, etc.), the officer acting in that person's position may exercise the classifier's authority.

(1) *Top Secret.* (i) Director,

(ii) Deputy Director.

(2) *Secret.* (i) Officials having Top Secret classification authority,

(ii) Such other officials who have a frequent need to exercise Secret authority and are specifically delegated this authority in writing by the Director.

(3) *Confidential.* (i) Officials having Top Secret and Secret classification authority,

(ii) Other officials who have a frequent need to exercise Confidential authority and are specifically delegated this authority in writing by the Director.

(c) *Delegation of classification authority.* (1) The Executive Order restricts delegation of original classification authority to officials who have a demonstrable and continuing need to exercise such authority. Such delegations shall be held to a minimum.

(2) If in the judgment of bureau or office heads an officer has a demonstrable need for classification authority, a written request over the bureau or office head's signature should be forwarded via the Director of

Security to the Deputy Director for action. The request should set forth the officer's name and title, the justification for having the authority, and the level of classification authority sought.

(3) The Director of Security shall maintain a complete current list by classification designation of individuals to whom and positions to which original classification authority has been delegated.

(4) Periodic reviews of delegations of classification authority will be made by the Director of Security to ensure that officials so designated have a continuing need to exercise such authority. Recommendations by the Director of Security for discontinuance of delegations will be forwarded to the Deputy Director for action.

(5) Original classification authority shall not be delegated to persons who only reproduce, extract, or summarize classified information, or who only apply classifications markings derived from source material or as directed by a classification guide.

(d) *Classification responsibilities.* Each ACDA officer who signs, authenticates, or otherwise produces a document is responsible for determining that it is properly classified and marked. This responsibility includes determining whether the document contains any originally classified material (in which case the classification must be authorized by an appropriate ACDA classifying official) or contains information already classified (in which case the proper derivative markings must be applied). Any significant doubt about the level of classification shall be resolved in favor of the lower level.

(e) *Classification challenges.* Holders of information who believe that its classification status is improper are expected and encouraged to challenge the need for classification, the classification level, the duration of classification, the lack of classification or other aspect believed to be improper. Classification challenges shall be directed to and decided by the Deputy Director. If the information was not originated within or classified by ACDA, it will be referred to the Classification Adviser for coordination with the responsible agency or department if declassification, downgrading, classification or other change in its status appears to be warranted. Individuals making challenges to the classification status of information shall not be subject to retribution for such action, and they shall be advised of their right to appeal the Deputy Director's decision on the challenge to the Interagency Security

Classification Appeals Panel established by section 5.4 of the Executive Order.

(f) *Contractor classification authority.*

(1) Each ACDA contract calling for classified work shall be processed under the National Industrial Security Program.

(2) Each contract processed under the National Industrial Security Program requires the preparation of a contract security classification specification (DD 254) which serves as the contractor's guidance and authority to apply classification markings.

(3) Each contract processed under the Department of Energy (DOE) Security Requirements (i.e., involving restricted data or formerly restricted data) shall include a provision for naming a classification coordinator in the contractor organization. This individual shall coordinate the derived classification of all documents prepared under the contract in accordance with guidance received from ACDA via the ACDA Contracting Officer's Technical Representative for the contract, or by direct consultation on classification problems with the ACDA Classification Adviser or the Director of Security.

(4) Only designated officials of the U.S. Government may originally classify information. Contractor personnel, as potential developers of classified information, must follow the guidelines outlined in paragraph (d) of this section entitled "Classification responsibilities." When there is a question involving the original classification of information, the contractor is obligated to safeguard it in accordance with the classification designation deemed appropriate and submit recommendations to ACDA for classification determination.

(5) In general, the classification of the information provided by ACDA for use or reference in the completion of the contract will be the source of the classification of documents prepared under the contract.

#### **§ 605.6 Derivative classification.**

(a) *Definition.* Derivative classification is the incorporating, paraphrasing, restating or generating in new form information that is already classified and the marking of the new material consistent with the classification of the source material. Duplication or reproduction of existing classified information is not derivative classification.

(b) *Responsibility.* Derivative application of classification markings is the responsibility of those who prepare material using information that is already classified and of those who apply markings in accordance with

instructions from an authorized classifier or in accordance with an authorized classification guide.

(c) *Classification guides.* (1)

Classification guides used to direct derivative classification and issued by ACDA shall specifically identify the information to be protected, using categorization to the extent necessary to ensure that the information involved can be identified readily and uniformly.

(2) Each classification guide issued by ACDA shall be approved by the Senior Agency Official.

(3) Each classification guide issued by ACDA shall be kept current and shall be reviewed as required by directives issued under the Executive Order. The Director of Security shall maintain a list of all classification guides.

#### **§ 605.7 Declassification and downgrading.**

(a) *Declassification processes.* Declassification of classified information may occur:

(1) After review of material in response to a Freedom of Information Act (FOIA), mandatory declassification review, discovery, subpoena, or other information access or declassification request;

(2) After review as part of ACDA's systematic declassification review program;

(3) As a result of the elapse of the time or the occurrence of the event specified at the time of classification;

(4) By operation of the automatic declassification provisions of section 3.4 of the Executive Order with respect to material more than 25 years old.

(b) *Downgrading.* When material classified at the Top Secret level is reviewed for declassification and it is determined that classification continues to be warranted, a determination shall be made whether downgrading to a lower level of classification is appropriate. If downgrading is determined to be warranted, the classification level of the material shall be changed to the appropriate lower level.

(c) *Authority to downgrade and declassify.* (1) Classified information may be downgraded or declassified by the official who originally classified the information if that official is still serving in the same position, by a successor in that capacity, by a supervisory official of either, by the Classification Adviser, or by any other official specifically designated by the Deputy Director. Contractor personnel do not have authority to downgrade or declassify.

(2) The Director of Security shall maintain a record of ACDA officials specifically designated by the Deputy Director as declassification authorities.

(d) *Declassification after balancing public interest.* It is presumed that information that continues to meet classification requirements requires continued protection. In exceptional cases, however, the need to protect such information may be outweighed by the public interest in disclosure of the information, and in these cases the information should be declassified. When such questions arise, they shall be referred to the ACDA official with Top Secret authority having primary jurisdiction over the information in question. That official, after consultation with the Public Affairs Adviser and the Classification Adviser, will determine whether the public interest in disclosure outweighs the damage to national security that reasonably could be expected from disclosure. If the determination is made that the information should be declassified and disclosed, that official will make such a recommendation to the Director or the Deputy Director who shall make the decision on declassification and disclosure.

(e) *Public dissemination of declassified information.* Declassification of information is not authorization for its public disclosure. Previously classified information that is declassified may be subject to withholding from public disclosure under the FOIA, the Privacy Act, and various statutory confidentiality provisions.

#### **§ 605.8 Mandatory declassification review.**

(a) *Action on requests.* (1) All requests to ACDA by a member of the public, a government employee, or an agency to declassify and release information shall result in a prompt declassification review of the information, provided the request describes the document or material containing the information with sufficient specificity to enable ACDA to locate it with a reasonable amount of effort.

(2) If a request does not reasonably describe the information sought, the Classification Adviser will notify the requester that unless additional information is provided or the scope of the request is narrowed, no further action will be taken.

(3) Mandatory declassification review requests should be directed to the Classification Adviser, U.S. Arms Control and Disarmament Agency, 320 21st St., NW., Washington, DC 20451.

(4) If the request requires the rendering of services for which reasonable fees should be charged pursuant to the FOIA and ACDA regulations thereunder (22 CFR part 602), such fees shall be imposed at the

FOIA schedule rates and the requester shall be so notified.

(5) The Classification Adviser, in consultation with appropriate ACDA bureaus and offices, will determine whether, under the Executive Order, the requested information may be declassified, in whole or in part, and will promptly make any declassified information available to the requester, unless the information is exempt from disclosure under some other provision of law.

(b) *Appeals from denials.* (1) If it is determined that declassification of the information requested is not warranted, in whole or in part, the requester shall be given a brief statement as to the reasons for the decision, a notice of the right to appeal to the Deputy Director, and a notice that any such appeal must be filed with ACDA within 60 days. Appeals shall be addressed to: Deputy Director, U.S. Arms Control and Disarmament Agency, 320 21st St., NW., Washington, DC 20451.

(2) The Deputy Director shall act within 30 days of receipt on all appeals of denials of requests for declassification. The Deputy Director shall determine whether continued classification is required in whole or in part. If the Deputy Director determines that continued classification is required under the Executive Order, the requester shall be so notified and informed of the reasons therefor. The requester shall also be advised of the right to appeal any denial to the Interagency Security Classification Appeals Panel in accordance with section 5.4 of the Executive Order.

(c) *Information classified by another agency.* When ACDA receives a request for information in its custody that was classified by another agency, the Classification Adviser shall forward the request together with a copy of the document containing the information requested to the classifying agency for review and direct response to the requester. Unless the agency that classified the information objects on the ground that its association with the information requires protection, the Classification Adviser shall also notify the requester of the referral.

(d) *Confirmation of existence or nonexistence of document.* In responding to a request for mandatory declassification review, the Classification Adviser may refuse to confirm or deny the existence or nonexistence of a document if the fact of its existence or nonexistence would itself be classifiable under the Executive Order.

#### **§ 605.9 Systematic declassification review.**

The Classification Adviser shall be responsible for conducting a program for systematic declassification review of historically valuable records that were exempted from the automatic declassification provisions of section 3.4 of the Executive Order. The FOIA officer shall prioritize such review on the basis of the recommendations of the Information Security Policy Advisory Council established under section 5.5 of the Executive Order and on the degree of researcher interest and likelihood of declassification upon review.

#### **§ 605.10 Safeguarding.**

Specific controls on the use, processing, storage, reproduction and transmittal of classified information within ACDA that provide adequate protection and prevent access by unauthorized persons are contained in Part 1 of the ACDA Security Classification Handbook, an internal guidance manual, and shall be followed by ACDA personnel and, when appropriate, by contractors.

Dated: September 24, 1996.

Mary Elizabeth Hoinkes,  
General Counsel.

[FR Doc. 96-25830 Filed 10-9-96; 8:45 am]

BILLING CODE 6820-32-P

## **DEPARTMENT OF THE TREASURY**

### **Internal Revenue Service**

#### **26 CFR Parts 1 and 301**

[REG-209803-95]

RIN 1545-AU08

#### **Magnetic Media Filing Requirements for Information Returns**

**AGENCY:** Internal Revenue Service (IRS), Treasury.

**ACTION:** Notice of proposed rulemaking and notice of public hearing.

**SUMMARY:** In the Rules and Regulations section of this issue of the Federal Register, the IRS is issuing temporary regulations relating to the requirements for filing information returns on magnetic media or in other machine-readable form under section 6011(e) of the Internal Revenue Code. The text of those temporary regulations also serves as the text of the proposed regulations. This document also contains a proposed amendment to § 301.6011-2(g)(2). This document also provides notice of a public hearing on these proposed regulations.

**DATES:** Written comments must be received by January 8, 1997. Outlines of