

(iii) The termination or reduction causes an account receivable as a debt owed by the individual.

(8) VA may terminate the contract at any time the individual fails to perform the services required by the contract in a satisfactory manner.

(Authority: 38 U.S.C. 3485(e), 7104(a); Pub. L. 102-16)

(e) *Reduction of indebtedness.* (1) In return for the individual's agreement to perform hours of services totaling not more than 40 times the number of weeks in the contract, VA will reduce the eligible person's outstanding indebtedness by an amount equal to the higher of—

(i) The hourly minimum wage in effect under section 6(a) of the Fair Labor Standards Act of 1938 times the number of hours the individual works; or

(ii) The hourly minimum wage under comparable law of the State in which the services are performed times the number of hours the individual works.

(2) VA will reduce the individual's debt by the amount of the money earned for the performance of work-study services after the completion of each 50 hours of services (or in the case of any remaining hours required by the contract, the amount for those hours).

(Authority: 38 U.S.C. 3485(e); Pub. L. 102-16)

(f) *Suspension of collections by offset.* Notwithstanding the provisions of § 1.912a, during the period covered by the work-study debt-liquidation contract with the individual, VA will ordinarily suspend the collection by offset of a debt described in paragraph (a)(1) of this section. However, the individual may voluntarily permit VA to collect part of the debt through offset against other benefits payable while the individual is performing work-study services. If the contract is terminated before its scheduled completion date, and the debt has not been liquidated, collection through offset against other benefits payable will resume on the date the contract terminates.

(Authority: 38 U.S.C. 3485(e); Pub. L. 102-16)

(g) *Payment for additional hours.* (1) If an individual, without fault on his or her part, performs work-study services for which payment may not be authorized, including services performed after termination of the contract, VA will pay the individual at the applicable hourly minimum wage for such services as the Director of the VA field station of jurisdiction determines were satisfactorily performed.

(2) The Director of the VA field station of jurisdiction shall determine whether the individual was without fault. In making this decision he or she shall consider all evidence of record and any additional evidence which the individual wishes to submit.

(Authority: 38 U.S.C. 3485(e); Pub. L. 102-16)

[FR Doc. 96-19780 Filed 8-2-96; 8:45 am]

BILLING CODE 8520-01-P

## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[MO 007-1007; FRL-5547-4]

### Approval and Promulgation of Implementation Plans; State of Missouri

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The EPA is proposing to approve new Missouri rule 10 CSR 10-2.360, "Emission Restrictions for Bakeries," as a revision to the Missouri State Implementation Plan (SIP). This rule restricts volatile organic compound (VOC) emissions from large commercial bakery operations in the Kansas City area.

**DATES:** Comments must be received on or before September 4, 1996.

**ADDRESSES:** Comments may be mailed to Mr. Joshua A. Tapp, Environmental Protection Agency, Air Branch, 726 Minnesota Avenue, Kansas City, Kansas 66101.

**FOR FURTHER INFORMATION CONTACT:** Mr. Joshua A. Tapp at (913) 551-7606.

**SUPPLEMENTARY INFORMATION:** The Clean Air Act requires states to apply reasonably available control technology (RACT) to major sources (sources emitting greater than 100 tons per year) of VOCs to reduce such emissions in ozone nonattainment areas. RACT is defined as the lowest emissions limit that a particular source is capable of meeting by the application of control technology that is both reasonably available, as well as technologically and economically feasible.

Kansas City was designated as an ozone nonattainment area in 1978. The Missouri Department of Natural Resources (MDNR) submitted a Part D ozone attainment SIP in 1979. This SIP was fully approved by the EPA; however, violations of the ozone national ambient air quality standards were recorded after the attainment date, causing the EPA to notify Kansas and

Missouri that the Kansas City SIP was substantially inadequate to meet the standard in February 1985 (50 FR 26198, June 25, 1985). The effect of the SIP call, as stated in the EPA guidance dated January 1984 entitled "Guidance Document for the Correction of Part D SIPs for Nonattainment Areas," and the November 24, 1987, "Post-1987 Policy," is that Kansas City and other such areas were required to have RACT in place for all major sources, whether or not they belonged to a control technique guideline (CTG) source category.

Kansas City was redesignated to attainment on June 23, 1992, with the assumption that all existing major sources had RACT controls. Recently, MDNR discovered a large, uncontrolled commercial bakery located in Kansas City. Since bakery operations emit significant amounts of ethanol, which is a VOC, this source should have been addressed prior to redesignation.

The EPA recently developed an Alternative Control Technology (ACT) document which is designed to provide states with background information to assist them in developing RACT rules for this source category. This ACT document examines the baking process and the feasibility of various VOC control strategies. Unlike a CTG document, however, this document does not identify a presumptive norm for RACT. An achievable control level is identified, and states are given the flexibility to select controls strategies.

Region VII has determined that Missouri rule 10 CSR 10-2.360 meets Federal requirements for RACT for commercial bakeries because it requires achievable control levels consistent with the EPA's ACT document. Specifically, Missouri's rule requires a minimum of 80 percent VOC destruction and contains provisions addressing compliance determinations and recordkeeping.

### EPA ACTION

The EPA is proposing to approve rule 10 CSR 10-2.360 as a revision to the Missouri SIP.

Nothing in this action should be construed as permitting or allowing or establishing a precedent for any future request for revision to any SIP. Each request for revision to the SIP shall be considered separately in light of specific technical, economic, and environmental factors, and in relation to relevant statutory and regulatory requirements.

Under the Regulatory Flexibility Act, 5 U.S.C. 600 *et seq.*, the EPA must prepare a regulatory flexibility analysis assessing the impact of any proposed or final rule on small entities (5 U.S.C. 603 and 604). Alternatively, the EPA may

certify that the rule will not have a significant impact on a substantial number of small entities. Small entities include small businesses, small not-for-profit enterprises, and government entities with jurisdiction over populations of less than 50,000.

SIP approvals under section 110 and subchapter I, Part D of the Clean Air Act (CAA) do not create any new requirements, but simply approve requirements that the state is already imposing. Therefore, because the Federal SIP approval does not impose any new requirements, the EPA certifies that it does not have a significant impact on any small entities affected. Moreover, due to the nature of the Federal-state relationship under the CAA, preparation of a regulatory flexibility analysis would constitute Federal inquiry into the economic reasonableness of state action. The CAA forbids the EPA to base its actions concerning SIPs on such grounds (*Union Electric Co. v. U.S. E.P.A.*, 427 U.S. 246, 256–66 (S.Ct. 1976); 42 U.S.C. 7410(a)(2)).

This action has been classified as a Table 3 action for signature by the Regional Administrator under the procedures published in the Federal Register on January 19, 1989 (54 FR 2214–2225), as revised by a July 10, 1995, memorandum from Mary Nichols, Assistant Administrator for Air and Radiation. The Office of Management and Budget has exempted this regulatory action from E.O. 12866 review.

#### Unfunded Mandates

Under sections 202, 203, and 205 of the Unfunded Mandates Reform Act of 1995 ("Unfunded Mandates Act"), signed into law on March 22, 1995, the EPA must undertake various actions in association with proposed or final rules that include a Federal mandate that may result in estimated costs of \$100 million or more to the private sector, or to state, local, or tribal governments in the aggregate.

Through submission of this SIP revision, the state and any affected local governments have elected to adopt the program provided for under section 110 of the CAA. These rules may bind state and local governments to perform certain actions and also require the private sector to perform certain duties. To the extent that the rules being proposed for approval by this action will impose new requirements, sources are already subject to these regulations under state law. Accordingly, no additional costs to state or local governments, or to the private sector, result from this action. The EPA has also determined that this proposed

action does not include a mandate that may result in estimated costs of \$100 million or more to state or local governments in the aggregate or to the private sector. The EPA has determined that these rules result in no additional costs to tribal governments.

#### List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Hydrocarbons, Ozone, Reporting and recordkeeping requirements, Volatile organic compounds.

Authority: 42 U.S.C. 7401–7671q.

Dated: July 17, 1996.

Dennis Grams,

*Regional Administrator.*

[FR Doc. 96–19843 Filed 8–2–96; 8:45 am]

BILLING CODE 6560–50–P

#### 40 CFR Part 52

[MI45–01–7240b; FRL–5545–3]

#### Approval and Promulgation of Implementation Plans; Michigan

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** In this action, EPA proposes to approve the State's request to redesignate the Wayne County, Michigan, particulate matter nonattainment area to attainment. The State Implementation Plan (SIP) submittal is complete and satisfies the redesignation requirements specified in the Clean Air Act. In the final rules section of this Federal Register, EPA is approving the SIP revision as a direct final rule without prior proposal, because the Agency views this as a noncontroversial revision amendment and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to this proposed rule, no further activity is contemplated in relation to this proposed rule. If EPA receives adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. The EPA will not institute a second comment period on this action. Any parties interested in commenting on this action should do so at this time.

**DATES:** Comments on this proposed action must be received by September 4, 1996.

**ADDRESSES:** Written comments should be sent to: Carlton T. Nash, Chief, Regulation Development Section, Air

Programs Branch (AR–18J), USEPA Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604–3590.

**FOR FURTHER INFORMATION CONTACT:** Christos Panos, Regulation Development Section, Air Programs Branch (AR–18J), USEPA Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, (312) 353–8328.

**SUPPLEMENTARY INFORMATION:** For additional information, see the Direct Final rule which is located in the Rules section of this Federal Register. Copies of the request and the EPA's analysis are available for inspection at the above address. (Please telephone Christos Panos at (312) 353–8328 before visiting the Region 5 Office.)

Authority: 42 U.S.C. 7401–7671q.

Dated: July 16, 1996.

David A. Ullrich,

*Acting Regional Administrator.*

[FR Doc. 96–19786 Filed 8–2–96; 8:45 am]

BILLING CODE 6560–50–P

#### 40 CFR Part 281

[FRL–5546–8]

#### Delaware; Approval of State Underground Storage Tank Program

**AGENCY:** Environmental Protection Agency.

**ACTION:** Notice of tentative determination on Delaware's application for approval of underground storage tank program, public hearing and public comment period.

**SUMMARY:** The State of Delaware has applied for approval of its underground storage tank program under Subtitle I of the Resource Conservation and Recovery Act (RCRA). The Environmental Protection Agency (EPA) has reviewed the State of Delaware's application and has made the tentative decision that the State of Delaware's underground storage tank program satisfies all of the requirements necessary to qualify for approval. The State of Delaware's application for approval is available for public review and comment. A public hearing will be held to solicit comments on the application unless insufficient public interest is expressed.

**DATES:** Unless insufficient public interest is expressed in holding a hearing, a public hearing will be held on September 17, 1996. However, EPA reserves the right to cancel the public hearing if sufficient public interest in a hearing is not communicated to EPA in writing by September 9, 1996. EPA will determine by September 13, 1996, whether there is significant interest to